

**STATE OF NEW MEXICO  
COUNTY OF SANTE FE  
FIRST JUDICIAL DISTRICT COURT**

STATE OF NEW MEXICO *ex rel.*  
RAÚL TORREZ, ATTORNEY  
GENERAL, and the NEW MEXICO  
ENVIRONMENT DEPARTMENT,

*Plaintiffs,*

v.

UNITED STATES OF AMERICA, and  
the UNITED STATES DEPARTMENT  
OF THE AIR FORCE,

*Defendants.*

Case No. D-101-CV-2025-01594

Case assigned to Sanchez-Gagne, Maria

**COMPLAINT FOR PERMIT ENFORCEMENT  
AND VIOLATIONS OF THE NEW MEXICO HAZARDOUS WASTE ACT**

**COME NOW** Plaintiffs, the State of New Mexico, by and through Attorney General Raúl Torrez (“New Mexico” or “the State”), and the New Mexico Environment Department (“NMED”) (collectively, “Plaintiffs”), and bring this action against Defendants the United States of America and the United States Department of the Air Force (“USAF”) (collectively, “Defendants”), seeking declaratory relief, injunctive relief, and statutory penalties to remedy Defendants’ willful and deliberate violations of the New Mexico Hazardous Waste Act, NMSA 1978, § 74-4-1 through -14 (“HWA”), and their violations of a permit issued to Defendants under said Act applicable to Cannon Air Force Base (“Cannon”) in New Mexico.

In support of this Complaint, Plaintiffs, by and through undersigned counsel, aver as follows:

## I. NATURE OF THE CASE

1. Plaintiffs bring this action to enforce the terms of a permit issued by NMED to the USAF for Cannon, pursuant to the HWA. The permit is attached hereto as **Exhibit A** (“Permit”). Plaintiffs also bring this action to obtain relief for Defendants’ deliberate, willful, and open refusal to comply with the Permit almost since its issuance.

2. The Permit contains numerous requirements for, among other things, the taking of corrective action (*i.e.* investigation and cleanup) for releases of hazardous waste and any resulting environmental contamination, both at Cannon and beyond the facility’s boundaries. Critically, the Permit defines both “hazardous waste” and “contaminant” to *expressly include* “perfluorinated compounds,” which are now known as per- and polyfluoroalkyl substances (“PFAS”), known colloquially as “forever chemicals.”

3. PFAS contamination at Cannon was a known issue at the time of the Permit’s issuance. Nevertheless, Defendants failed to raise any dispute with the Permit’s inclusion of PFAS at the time: they neither commented about PFAS’ inclusion in the draft permit, nor requested a public hearing, as required by the HWA and applicable regulations. Thus, Defendants created no record in the administrative process upon which to base a review or appeal, and also waived their rights to such a review or appeal.

4. As a result of Cannon’s historic (and ongoing) practices—including, but not limited to, the use of PFAS-containing aqueous film-forming foam (“AFFF”) in firefighting and training activities—Cannon and its surroundings are severely contaminated with PFAS. Cannon has also contaminated groundwater in the underlying Ogallala aquifer, the sole water source for surrounding communities, local farms, the City of Clovis, and Cannon itself. The PFAS contamination at Cannon, its surroundings, and in the Ogallala aquifer endangers the health of the people of the State, and the environment. Indeed, PFAS have been detected in Cannon’s

groundwater at concentrations of 26,200 parts per trillion, which exceeds not only state water quality standards but also the federal government's drinking water standards—by over 650,000%.

5. Defendants openly acknowledge the fact that Cannon, its surroundings, and the Ogallala aquifer are contaminated with PFAS, and that the cause of the contamination is Cannon.

6. Nevertheless, Defendants refuse to comply with the Permit's requirements for corrective action, under NMED oversight, in addressing PFAS contamination at Cannon. Moreover, Defendants have failed completely to even begin addressing off-base contamination, again despite the Permit's clear requirement that they do so.

7. Thus, Defendants have forced Plaintiffs to bring this action for injunctive relief, declaratory relief, statutory and administrative penalties, and any other relief that is just and appropriate.

## **II. JURISDICTION AND VENUE**

8. This Court has personal jurisdiction over Defendants because Defendants' acts and omissions that give rise to this civil action occurred in the State of New Mexico, where Cannon is located.

9. This Court has subject matter jurisdiction pursuant to Section 74-4-10 of the HWA, which provides that "[w]henever on the basis of any information the secretary [of NMED] determines that any person has violated, is violating, or threatens to violate any requirement of the [HWA] . . . or any condition of a permit issued pursuant to that act, the secretary may . . . commence a civil action in district court for appropriate relief, including a temporary or permanent injunction." NMSA 1978, § 74-4-10(A).

10. Defendants have waived sovereign immunity as to this civil action. 42 U.S.C. § 6961(a).

11. Venue is proper in Santa Fe County pursuant to NMSA 1978, § 38-3-1(A) because Plaintiffs reside in Santa Fe County. *See* NMSA 1978, § 8-5-1 (providing that the office of the Attorney General is located at the seat of the government).

### **III. PARTIES**

#### **A. PLAINTIFFS**

12. Plaintiffs are represented by the Honorable Raúl Torrez, the duly elected Attorney General for the State of New Mexico, who has the statutory and constitutional authority to enforce laws for the protection of the public as the “attorney for the State of New Mexico.” *State ex rel. Norvell v. Credit Bureau of Albuquerque, Inc.*, 1973-NMSC-087, ¶ 5, 85 N.M. 521. The New Mexico Legislature has authorized the Attorney General to prosecute and defend, in any court, civil actions in which the State is a party, when, in his judgment, the interest of the State requires such an action, NMSA 1978, § 8-5-2, and his office is recognized in Article V, Section 1 of the New Mexico Constitution.

13. NMED is a state executive agency pursuant to the New Mexico Department of Environment Act, NMSA 1978, §§ 9-7A-1 to -17. NMED is charged with the administration and enforcement of HWA.<sup>1</sup> NMED has the authority to bring this lawsuit. NMSA 1978, §§ 74-1-6(A) (power to sue), 74-4-10(A) (authority to commence a civil enforcement action under the HWA).

14. Plaintiffs bring this action, in part, pursuant to their authority and responsibility to guard against adverse environmental and health impacts, such as those which the PFAS contamination at and around Cannon presents.

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<sup>1</sup> The HWA operates in lieu of the federal Resource Conservation and Recovery Act (“RCRA”) in New Mexico, pursuant to 42 U.S.C. § 6926 and the delegation of such authority to New Mexico by the United States Environmental Protection Agency (“EPA”). 50 Fed. Reg. 1,515 (Jan. 11, 1985); 60 Fed. Reg. 53,708 (Oct. 17, 1995). Thus, New Mexico issues and enforces all RCRA permits for sites within its jurisdiction, including any requirements for corrective actions, such as those contained in the Permit.

**B. DEFENDANTS**

15. Defendant is the United States of America, including all federal government agencies and departments responsible for the acts alleged in this Complaint.

16. Defendant USAF is one of six military departments of the United States Department of Defense (“DoD”) and is responsible for the administration and operation of the USAF. The USAF is, and was at all times relevant to this Complaint, the owner and operator of Cannon.

**IV. PROCEDURAL BACKGROUND**

17. This Complaint follows Plaintiffs’ numerous attempts—administrative, legal, and judicial—to bring Defendants into compliance with the Permit and with the HWA.

18. This Complaint also follows Defendants’ attempt to sidestep the New Mexico Court of Appeals and appeal the Permit in federal court, despite the HWA’s express requirements. *See* NMSA 1978, § 74-4-14(A) (providing for appeal of administrative action only in the New Mexico Court of Appeals).

19. Specifically, following the Permit’s issuance Defendants filed a lawsuit in the United States District Court for the District of New Mexico against NMED, challenging the Permit’s definition of “hazardous waste” and seeking to have it vacated. *United States v. N.M. Env’t Dep’t*, No. 19-CV-46 KG/SMV (D.N.M.) (filed Jan. 17, 2019). Concurrently with the federal lawsuit, Defendants filed an appeal with the New Mexico Court of Appeals but had that case stayed pending the federal case. *See* Order, *United States v. NMED*, No. A-1-CA-37887 (N.M. Ct. App. Apr. 10, 2019).

20. The federal district court initially denied Plaintiffs’ motion to dismiss that suit because the district court reasoned that Plaintiffs’ defense of the Permit wasn’t a civil enforcement action for purposes of *Younger* abstention (in contrast to this action). But, after the United States

conceded that it lacked a federal question, the federal court dismissed the permit appeal for lack of jurisdiction, finding that under the HWA Defendants were required to appeal the permit in the New Mexico Court of Appeals pursuant to NMSA 1978, § 74-4-14(A). *United States v. N.M. Env't Dep't*, No. 19-CV-46 KG/SMV, 2022 WL 3543143 (D.N.M. Aug. 18, 2022). The court also found that even if it had jurisdiction, it would abstain from exercising it in favor of state court proceedings (the stayed appeal in the New Mexico Court of Appeals). *Id.*

21. Defendants have sought review of the federal district court's decision, which is currently pending before the United States Court of Appeals for the Tenth Circuit. *United States v. N.M. Env't Dep't*, No. 22-2132 (10th Cir.).

22. However—and importantly—Defendants did not request a stay of the Permit's enforcement pending their appeal. NMSA 1978, § 74-4-14(D) (allowing a stay of enforcement of administrative action only after a hearing and upon good cause shown).

23. Later that same year (2019), Plaintiffs filed suit against Defendants in the United States District Court for the District of New Mexico under the HWA (under § 74-4-13, a different provision than is at issue in this Complaint), and under the citizen suit provision of the federal Resource Conservation and Recovery Act ("RCRA"), 42 U.S.C. § 6972, both claims alleging that PFAS contamination at Cannon (and another Air Force Base) is or may constitute an imminent and substantial endangerment to human health or the environment, and seeking primarily injunctive relief. *New Mexico v. United States*, No. 2:19-CV-00178-MV-JFR (D.N.M.) (filed March 5, 2019; amended July 24, 2019).

24. In responding to that suit, Defendants correctly admitted that "the permit remains in effect during [the permit challenge] suit." Opp'n to Mtn. for Prelim. Inj. and Cross Mtn. to

Dismiss, *New Mexico v. United States*, No. 2:19-CV-00178-MV-JFR (D.N.M.) (filed Sept. 7, 2019) at 9 n.3.

25. Plaintiffs’ 2019 lawsuit was transferred—over vociferous objections—to a federal multidistrict litigation (“MDL”), captioned *In Re: Aqueous Film-Forming Foams Products Liability Litigation*, MDL No. 2:18-MN-2873-RMG (D.S.C.).

26. Plaintiffs’ claims applicable to Cannon were selected to be a bellwether in the MDL for a jurisdictional defense raised by Defendants: that New Mexico’s claims for injunctive relief constituted a “challenge” under Section 113(h) of the federal Comprehensive Environmental Response, Compensation, and Liability Act (“CERCLA” or “Superfund”), and therefore that federal courts lacked jurisdiction over the claims. *See* 42 U.S.C. § 9613(h).

27. After extensive discovery and briefing, the federal court agreed with Defendants, holding—contrary to Tenth Circuit precedent, *United States v. Colorado*, 990 F.2d 1565 (10th Cir. 1993)—that Plaintiffs’ action was a challenge to Defendants’ CERCLA response and so Section 113(h) of CERCLA applied to strip federal courts (but not state courts) of jurisdiction to hear Plaintiffs’ claims for injunctive relief in that lawsuit. Order, *In Re: Aqueous Film-Forming Foams Products Liability Litigation*, MDL No. 2:18-mn-2873-RMG (D. S.C. Feb. 27, 2025) (ECF 6728).

28. Significantly, the MDL court dismissed Plaintiffs’ claims without prejudice, *id.*, and during the oral argument on Defendants’ motion, noted the availability of permit enforcement in non-federal forums, including state court. Transcript of Oral Argument at 103:14-15 (“Why haven’t y’all brought an enforcement action in state court about all these violations of the permit?”) and 103:19-22 (“[L]et’s assume that I’ve determined that . . . this suit is barred . . . Why not then pursue your claim in your own forum?”), *In Re: Aqueous Film-Forming Foams Products Liability Litigation*, MDL No. 2:18-mn-2873-RMG (D.S.C. Feb. 7, 2025) (ECF 6677). Likewise, the United

States Supreme Court has held that Section 113(h) of CERCLA has no effect on state courts. *Atl. Richfield Co. v. Christian*, 590 U.S. 1, 14-15 (2020) (“[B]y its own terms, §113(h) speaks of ‘Federal court[s],’ not state courts.”).

29. In sum, Defendants have been attempting to nullify their obligations under the Permit almost since its issuance. However, Defendants have been unsuccessful in doing so, and the Permit remains in effect and enforceable. But rather than complying with the Permit’s terms, Defendants have instead chosen to willfully and deliberately ignore their obligations, forcing Plaintiffs to take this action.

## **V. FACTUAL ALLEGATIONS**

### **A. THE PERMIT’S ISSUANCE**

30. The Permit was officially issued by NMED to Defendants in December 2018. But as required by New Mexico’s Hazardous Waste Management Regulations, NMED first published a draft permit for review and public comment, including any requests for a public hearing. *See* 20.4.1.901(3) NMAC.

31. NMED did so on October 6, 2017. At the request of Defendants, NMED even extended the period for public review, comment, and request(s) for a public hearing by over a month. Thus, Defendants had ample time to consider the conditions of the draft permit and to raise any disputes.

32. The draft permit defined both “Contaminant” and “Hazardous Waste, for the purposes of corrective action” to expressly include “perfluorinated compounds [now known as PFAS] including perfluorooctane sulfonate [“PFOS”] and perfluorooctanoic acid [“PFOA”].”

33. Defendants were the only parties to submit comments on the draft permit. Notably, NMED modified the draft permit in several respects in response to Defendants’ comments.



34. But none of Defendants' comments disputed the inclusion of PFAS in the draft permit's definition of "hazardous waste," or even mentioned PFAS. Nor did Defendants request a public hearing on the draft permit, as they were entitled to under 20.4.1.901(5) NMAC.

35. The Permit was issued on December 19, 2018, and became effective on January 18, 2019.

36. Like the draft, the final Permit defines both "Contaminant" and "Hazardous Waste, for the purposes of corrective action" to include PFAS as a class of chemicals, and specifically mentions PFOA and PFOS. Permit § 1.12.

37. As a result of these definitions, Defendants are required to report to NMED any releases of PFAS from areas of Cannon that are regulated by the Permit, and to notify NMED of releases of PFAS from areas of Cannon that are not currently regulated so that NMED may determine if regulation is needed.

38. The Permit and its definitions also require Defendants to take, under NMED oversight, "corrective action" to address releases of PFAS into the air, soil, sediment, surface water, or groundwater of Cannon. "Corrective action" is defined in the Permit, including by way of reference to the New Mexico Administrative Code, as "any activity related to site assessment, investigation, remediation, characterization or monitoring including reporting and document submittals at [Solid Waste Management Units ("SWMU") or Areas of Concern ("AOC"), *i.e.* regulated units of a facility as listed in its permit], including activities related to off-site migration"<sup>2</sup> that is "necessary to protect human health and the environment for all releases of hazardous waste or hazardous constituents, or other contaminants." Permit § 1.12.

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<sup>2</sup> The Permit references "20.4.2.7.I NMAC," but the New Mexico Administrative Code was later altered such that its definition of "Corrective action" is now found at 20.4.2.7.C NMAC.

39. The Permit contains additional requirements for substances that it defines as “hazardous waste” or “contaminants,” some of which are discussed below in the section of this Complaint non-exhaustively listing Defendants’ violations of the Permit.

## **B. PFAS BACKGROUND**

40. PFAS comprise a family of approximately 3,500 manmade chemicals not found in nature. The backbone of any PFAS chemical is a chain of carbon atoms, which may be fully (per) or partly (poly) fluorinated.<sup>3</sup> PFAS easily dissolve in water and thus they are mobile and readily spread in the environment, including through groundwater and through leaching from contaminated soil. They are also persistent, and as a result have been widely dubbed “forever chemicals.” They are also “bioaccumulative,” meaning that they accumulate in organisms and the body such that even a low-level exposure can, over time, result in significant amounts of PFAS.<sup>4</sup>

41. PFAS are also toxic.<sup>5</sup> The Center for Disease Control and Prevention (“CDC”), for instance, outlines “a host of health effect associated with PFAS exposure, including cancer, liver

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<sup>3</sup> See, e.g., U.S. EPA, *Technical Fact Sheet—Perfluorooctane Sulfonate (PFOS) and Perfluorooctanoic Acid (PFOA)* (Nov. 2017), at 2, [https://19january2021snapshot.epa.gov/sites/static/files/2017-12/documents/ffrrofactsheet\\_contaminants\\_pfos\\_pfoa\\_11-20-17\\_508\\_0.pdf](https://19january2021snapshot.epa.gov/sites/static/files/2017-12/documents/ffrrofactsheet_contaminants_pfos_pfoa_11-20-17_508_0.pdf).

<sup>4</sup> National Institute of Environmental Health Sciences, *Perfluoroalkyl and Polyfluoroalkyl Substances (PFAS)*, <https://www.niehs.nih.gov/health/topics/agents/pfc> (last accessed June 23, 2025).

<sup>5</sup> See generally, , U.S. Department of Health and Human Services, Agency for Toxic Substances and Disease Registry (ATSDR), *Toxicological Profile for Perfluoroalkyls* (May 2021), <https://www.atsdr.cdc.gov/toxprofiles/tp200.pdf>; G. Costa et al., *Thirty Years of Medical Surveillance in Perfluorooctanoic Acid Production Workers*, 51 J. OCCUPATIONAL & ENVTL. MED. 364 (2009); Joseph M. Braun et al., *Prenatal Perfluoroalkyl Substance Exposure and Child Adiposity at 8 Years of Age: The HOME Study*, 24 OBESITY 231 (2016); Press Release, EPA, *EPA and 3M Announce Phase Out of PFOS* (May 16, 2000), [https://archive.epa.gov/epapages/newsroom\\_archive/newsreleases/33aa946e6cb11f35852568e1005\\_246b4.html](https://archive.epa.gov/epapages/newsroom_archive/newsreleases/33aa946e6cb11f35852568e1005_246b4.html); Nuria Matilla-Santander et al., *Exposure to Perfluoroalkyl Substances and Metabolic Outcomes in Pregnant Women: Evidence from the Spanish INMA Birth Cohorts*, 125 ENVTL. HEALTH PERSP. 117004 (2017); Yu Zhu et al., *Associations of Serum Perfluoroalkyl Acid Levels with T-Helper Cell-Specific Cytokines in Children: By Gender and Asthma Status*, 559 SCI. TOTAL ENV’T 166 (2016); Vaughn Barry et al., *Perfluorooctanoic Acid (PFOA) Exposures and Incident Cancers Among Adults Living Near a Chemical Plant*, 121 ENVTL. HEALTH PERSP. 1313 (2013); Ann Vuong et al., *Prenatal Polybrominated Diphenyl Ether and Perfluoroalkyl Substance Exposures and Executive Function in School Age Children*, 147 ENVTL. RES. 556 (2016); Stephanie J. Frisbee et al., *Perfluorooctanoic Acid, Perfluorooctanesulfonate, and Serum Lipids in Children and Adolescents: Results from the C8 Health Project*, 164 ARCHIVES PEDIATRICS & ADOLESCENT MED. 860 (2010); Lyndsey A. Darrow et al., *Serum Perfluorooctanoic Acid*

damage, decreased fertility, and increased risk of asthma and thyroid disease.”<sup>6</sup> The EPA states that peer-reviewed scientific studies have shown that exposure to certain levels of PFAS may lead to decreased fertility and high blood pressure in women, developmental delays for children, increased risk of certain cancers, interference with the body’s natural hormones, increased cholesterol, increased risk of obesity, and reduced immune system responsiveness.<sup>7</sup>

42. Perfluorooctanoic acid (“PFOA”) and perfluorooctane sulfonic acid (“PFOS”) are likely the most studied of all PFAS (and are both expressly included in the Permit’s definition of “hazardous waste” and “contaminant”). PFOA and PFOS have both been found likely to cause various types of cancer.<sup>8</sup> They have also been shown to have maternal and neonatal effects.<sup>9</sup>

43. One series of studies, funded by a PFAS manufacturer, also found a probable link between exposure to PFOA and various health effects in humans, including: (1) high cholesterol;

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*and Perfluorooctane Sulfonate Concentrations in Relation to Birth Outcomes in the Mid-Ohio Valley, 2005-2010*, 121 ENVTL. HEALTH PERSP. 1207 (2013); David Melzer et al., *Association Between Serum Perfluorooctanoic Acid (PFOA) and Thyroid Disease in U.S. National Health and Nutrition Examination Survey*, 118 ENVTL. HEALTH PERSP. 686 (2010); Paula I. Johnson et al., *The Navigation Guide—Evidence-Based Medicine Meets Environmental Health: Systematic Review of Human Evidence for PFOA Effects on Fetal Growth*, 122 ENVTL. HEALTH PERSP. 1028 (2014); Katrine Kielsen et al., *Antibody Response to Booster Vaccination with Tetanus and Diphtheria in Adults Exposed to Perfluorinated Alkylates*, 13 J. IMMUNOTOXICOLOGY 270 (2015).

<sup>6</sup> Harvard T.H. Chan Sch. Of Pub. Health. *Health Risks of widely used chemicals may be underestimated* (June 27, 2018), <https://www.hsph.harvard.edu/news/hsph-in-the-news/pfas-health-risks-underestimated/>.

<sup>7</sup> U.S. EPA, *Our Current Understanding of the Human Health and Environmental Risks of PFAS*, <https://www.epa.gov/pfas/our-current-understanding-human-health-and-environmental-risks-pfas> (last accessed June 23, 2025).

<sup>8</sup> E.g., Barry, V., et al. (2013), *Perfluorooctanoic Acid (PFOA) Exposures and Incident Cancers among Adults Living Near a Chemical Plant*. ENVIRONMENTAL HEALTH PERSPECTIVES, 121(11-12):1313-1318, <https://doi.org/10.1289/ehp.1306615>; Bartell, S.M., et al. (2021), *Critical Review on PFOA, Kidney Cancer, and Testicular Cancer*. JOURNAL OF THE AIR & WASTE MANAGEMENT ASSOCIATION, 71(6):663-679, <https://doi.org/10.1080/10962247.2021.1909668>; Zahm, S., et al. (2023), *Carcinogenicity of perfluorooctanoic acid (PFOA) and perfluorooctanesulfonic acid (PFOS)*. LANCET ONCOL, [https://doi.org/10.1016/S1470-2045\(23\)00622-8](https://doi.org/10.1016/S1470-2045(23)00622-8).

<sup>9</sup> Conley, J.M., et al. (2022), *Cumulative maternal and neonatal effects of combined exposure to a mixture of perfluorooctanoic acid (PFOA) and perfluorooctane sulfonic acid (PFOS) during pregnancy in the Sprague-Dawley rat*. ENVIRONMENT INTERNATIONAL, 170:107631, <https://doi.org/10.1016/j.envint.2022.107631> (last accessed Mar. 7, 2025).

(2) ulcerative colitis; (3) thyroid disease; (4) testicular and kidney cancer; and (5) pregnancy-induced hypertension.<sup>10</sup>

44. In 2016, the National Toxicology Program of the United States Department of Health and Human Services found that both PFOA and PFOS are presumed to be “an immune hazard to humans” because they “alter immune functions in humans,” because of a “high level of evidence” that the compounds “suppress[] the antibody response,” based on both human and animal studies. Specifically, that study found evidence that PFOA “reduce[s] infectious disease resistance, increase[s] hypersensitivity-related effects, and increase[s] autoimmune disease,” and that PFOS “suppresses disease resistance and natural killer (NK) cell activity.”<sup>11</sup>

45. Another study found multiple reproductive toxicities associated with PFOA and PFOS exposure, for both men and women.<sup>12</sup>

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<sup>10</sup> C8 Science Panel, *C8 Probable Link Reports*, [http://www.c8sciencepanel.org/prob\\_link.html](http://www.c8sciencepanel.org/prob_link.html) (last accessed June 23, 2025). The C8 Science Panel is a group of public health scientists charged with studying whether or not there is a probable link between PFOA exposure and various diseases as part of a settlement in a class action against a PFAS manufacturer.

<sup>11</sup> National Toxicology Program (NTP), *NTP Monograph on immunotoxicity associated with exposure to perfluorooctanoic acid (PFOA) and perfluorooctane sulfonate (PFOS)* (Sept. 2016), <https://ntp.niehs.nih.gov/go/mgraph04>.

<sup>12</sup> Wenshan Shi, et al., *Reproductive toxicity of PFOA, PFOS and their substitutes: A review based on epidemiological and toxicological evidence*, ENVIRONMENTAL RESEARCH, Volume 250, 2024, <https://doi.org/10.1016/j.envres.2024.118485>.

46. As the EPA has stated: “The latest science is clear: exposure to PFOA and PFOS over long periods of time can result in significant health risks.”<sup>13</sup> “There is no dose below which either chemical is considered safe.”<sup>14</sup>

47. Notably, no treatment exists to excise PFAS from the human body. Given that PFAS builds in body tissue over time, the most meaningful way to avoid PFAS exposure is to avoid contact with or ingestion of PFAS.<sup>15</sup>

48. Per the EPA, “[b]ecause certain PFAS are known to cause risks to human health, the most important steps you and your family can take to protect your health is to understand how to limit your exposure to PFAS by taking [steps to] reduce possible exposure during daily activities.”<sup>16</sup>

49. PFAS are also toxic to the environment. Ecological receptors may also suffer from developmental, reproductive, and systemic effects when exposed to PFAS.<sup>17</sup> For example, PFOS

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<sup>13</sup> EPA, *Questions and Answers about Designation of PFOA and PFOS as Hazardous Substances under CERCLA*, <https://www.epa.gov/superfund/questions-and-answers-about-designation-pfoa-and-pfos-hazardous-substances-under-cercla> (last accessed June 23, 2025). See also EPA, *Final Human Health Toxicity Assessment for Perfluorooctanoic Acid (PFOA) and Related Salts* (April 2024), <https://www.epa.gov/system/files/documents/2024-05/final-human-health-toxicity-assessment-pfoa.pdf>; EPA, *Final Human Health Toxicity Assessment for Perfluorooctane Sulfonic Acid (PFOS) and Related Salts* (April 2024), [https://www.epa.gov/system/files/documents/2024-04/main\\_final-toxicity-assessment-for-pfos\\_2024-04-09-refs-formatted\\_508c.pdf](https://www.epa.gov/system/files/documents/2024-04/main_final-toxicity-assessment-for-pfos_2024-04-09-refs-formatted_508c.pdf); ATSDR, *Toxicological Profile for Perfluoroalkyls* (May 2021), <https://www.atsdr.cdc.gov/toxprofiles/tp200.pdf>.

<sup>14</sup> *PFAS National Primary Drinking Water Regulation Rulemaking*, 88 Fed. Reg. 18638, 18639 (March 29, 2023) (proposed rulemaking) (emphasis added).

<sup>15</sup> How to Avoid ‘Forever’ Chemicals in Your Dinner (and Microwave Popcorn), HEALTHLINE.COM, <https://www.healthline.com/health-news/how-to-avoid-the-forever-chemicals-in-your-dinner-and-popcorn#So-how-can-you-avoid-PFAS> (last accessed June 23, 2025).

<sup>16</sup> U.S. EPA, *Meaningful and Achievable Steps You Can Take to Reduce Your Risk*, <https://www.epa.gov/pfas/meaningful-and-achievable-steps-you-can-take-reduce-your-risk> (last accessed June 23, 2025).

<sup>17</sup> Interstate Technology and Regulatory Council, *Human and Ecological Health Effects and Risk Assessment of Per- and Polyfluoroalkyl Substances (PFAS)* (September 2023), at 2-3, [https://pfas-1.itrcweb.org/wp-content/uploads/2023/10/HH\\_Eco\\_PFAS\\_Fact-Sheet\\_Sept2023\\_final.pdf](https://pfas-1.itrcweb.org/wp-content/uploads/2023/10/HH_Eco_PFAS_Fact-Sheet_Sept2023_final.pdf).

has been found to be chronically toxic to avian forms of wildlife, resulting in decreased weight gain in pregnant females and a decreased rate of hatching.<sup>18</sup>

50. Because PFAS bioaccumulate, even extremely low or undetectable levels of PFAS in the environment can cause health risks to ecological receptors, either through direct exposure to environmental media (contaminated water, sediment, or soil) or through the food chain.

51. In January 2009, the EPA established a drinking water Provisional Health Advisory (“HA”) level for PFOA and PFOS. The EPA set the HA level at 0.4 parts per billion (“ppb”) for PFOA and 0.2 ppb for PFOS. PFAS were formally identified as “emerging contaminants” by the EPA in 2014.<sup>19</sup>

52. In 2016, following additional study, the EPA lowered the HA for PFOS and PFOA. The EPA established the HA levels for PFOS and PFOA at 70 parts per trillion (“ppt”), equivalent to 0.07 parts per billion or 0.07 micrograms per liter (“µg/L”).

53. In 2018, the Agency for Toxic Substances and Disease Registry (“ATSDR”) released an updated Toxicological Profile for PFAS that revised its minimal risk levels (“MRLs”) for PFOA and PFOS. An MRL is the estimated amount of a chemical a person can eat, drink, or breathe each day without a detectable risk to health. The intermediate oral (15 to 364 days) MRL for PFOA was revised from the previous level of  $2 \times 10^{-5}$  (0.00002) mg/kg/day to  $3 \times 10^{-6}$  (0.000003) mg/kg/day, and for PFOS was revised from the previous level of  $3 \times 10^{-5}$  (0.00003) mg/kg/day to  $2 \times 10^{-6}$  (0.000002) mg/kg/day. These new MRLs were lowered because they now take into

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<sup>18</sup> Dennis, Nicol, *et al.*, *Chronic Reproductive Toxicity of PFOS and a Simple Mixture of PFOS and PFHxS to Northern Bobwhite Quail (Colinus virginianus)*, Environmental Toxicology and Chemistry (2020), [https://www.researchgate.net/publication/339601554\\_Chronic\\_Reproductive\\_Toxicity\\_of\\_PFOS\\_and\\_a\\_Simple\\_Mixture\\_of\\_PFOS\\_and\\_PFHxS\\_to\\_Northern\\_Bobwhite\\_Quail\\_Colinus\\_virginianus](https://www.researchgate.net/publication/339601554_Chronic_Reproductive_Toxicity_of_PFOS_and_a_Simple_Mixture_of_PFOS_and_PFHxS_to_Northern_Bobwhite_Quail_Colinus_virginianus).

<sup>19</sup> EPA, *Emerging Contaminants Fact Sheet – Perfluorooctane Sulfonate (PFOS) and Perfluorooctanoic Acid (PFOA)* (March 2014), <https://nepis.epa.gov/Exe/ZyPDF.cgi/P100LTG6.PDF?Dockey=P100LTG6.PDF>.

consideration immune system effects—the former thresholds were based only on developmental health effects.<sup>20</sup>

54. In 2022, the EPA again lowered the HA for PFOS and PFOA. The EPA established an interim HA of .02 ppt (.00002 µg/L) for PFOS and an interim HA of .004 ppt (.000004 µg/L) for PFOA.<sup>21</sup> At the same time, the EPA established final HAs for two additional PFAS, hexafluoropropylene oxide (“HFPO”) dimer acid and its ammonium salt (together referred to as “GenX chemicals”) and perfluorobutane sulfonic acid and its related compound potassium perfluorobutane sulfonate (together referred to as “PFBS”). The EPA established an HA of 10 ppt (.01 µg/L) for GenX chemicals, and 2,000 ppt (2 µg/L) for PFBS.

55. In April 2024, the EPA established the first enforceable uniform federal standards for PFAS by promulgating “maximum contaminant levels” (“MCL”) for five PFAS under the Safe Drinking Water Act, 42 U.S.C. § 300(f), *et seq.* The EPA established an MCL of 4 ppt (.004 µg/L) for PFOS and PFOA, and an MCL of 10 ppt (.01 µg/L) for GenX chemicals, perfluorononanoic acid (“PFNA”), and perfluorohexane sulfonic acid (“PFHxS”). The EPA also established a unitless “Hazard Index” of 1 for a mixture of two or more of the following PFAS: PFHxS, PFNA, GenX chemicals, and PFBS.<sup>22</sup>

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<sup>20</sup> See ATDSR, *Toxicological Profile for Perfluoroalkyls* (June 2018), <https://www.atsdr.cdc.gov/toxprofiles/tp200.pdf>.

<sup>21</sup> EPA, *Lifetime Drinking Water Health Advisories for Four Perfluoroalkyl Substances*, 87 Fed. Reg. 36848 (June 21, 2022).

<sup>22</sup> EPA, *PFAS National Primary Drinking Water Regulation*, 89 Fed. Reg. 32532 (Apr. 26, 2024).

56. In May 2024, the EPA designated PFOS and PFOA as “hazardous substances” under CERCLA, finding that the substances “may present a substantial danger to the public health or welfare or the environment when released.”<sup>23</sup>

57. On April 8, 2024, the EPA also proposed to list nine PFAS as “hazardous constituents” (a preliminary step to listing as “hazardous waste”) under RCRA. The PFAS to be listed include PFOS, PFOA, PFBS, GenX chemicals, PFNA, PFHxS, perfluorohexanoic acid (“PFHxA”), perfluorodecanoic acid (“PFDA”), and perfluorobutanoic acid (“PFBA”).<sup>24</sup>

58. On the very same day, April 8, 2024, the EPA also proposed a rule to codify its longstanding policy that its authority to require “Corrective Action” (*i.e.* the investigation and cleanup of environmental contamination at permitted facilities) under RCRA—of which the HWA is a state analog—extends not only to substances which have been *listed* as “hazardous waste” under the statute, but also to substances (like PFAS) which meet the statutory definition of “hazardous waste.”<sup>25</sup> The proposed rule makes clear that it applies to States’ authority under delegated programs—such as New Mexico’s under the HWA—as well.<sup>26</sup>

59. In July 2018, the New Mexico Water Quality Control Commission added perfluorinated compounds that include PFOA and PFOS to the list of toxic pollutants the State regulates at a risk-based level “shown by credible scientific data.” 20.6.2.3103(A)(2) NMAC; 20.6.2.7(T)(2)(s) NMAC.

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<sup>23</sup> EPA, *Designation of Perfluorooctanoic Acid (PFOA) and Perfluorooctanesulfonic Acid (PFOS) as CERCLA Hazardous Substances*, 89 Fed. Reg. 39124 (May 8, 2024).

<sup>24</sup> EPA, *Listing of Specific PFAS as Hazardous Constituents*, 89 Fed. Reg. 8606 (Feb. 8, 2024) (proposed rule).

<sup>25</sup> Like the HWA, RCRA defines “hazardous waste” as “a solid waste, or combination of solid wastes, which because of its quantity, concentration, or physical, chemical, or infectious characteristics may—(A) cause, or significantly contribute to an increase in mortality or an increase in serious irreversible, or incapacitating reversible, illness; or (B) pose a substantial present or potential hazard to human health or the environment when improperly treated, stored, transported, or disposed of, or otherwise managed.” 42 U.S.C. § 6903(5).

<sup>26</sup> The proposed rule actually references the Permit, which as discussed *infra* requires Corrective Action for PFAS.



60. NMED’s Hazardous Waste Bureau, with the Ground Water Quality Bureau, developed the NMED Risk Assessment Guidance for Site Investigation and Remediation, which helps to determine if a site is contaminated to a point that warrants further investigation or action. The associated screening levels and soil screening levels were developed based on the standards found in 20.6.2.3103 NMAC. The Hazardous Waste Bureau uses those screening levels in its administration of the HWA and the Hazardous Waste Management Regulations.

61. In May of 2025, the New Mexico legislature amended the HWA to expressly include “discarded [AFFF] containing intentionally added [PFAS]” as part of the statute’s definition of “hazardous waste.” H.B. 140, 57th Leg., 1st Sess. (N.M. 2025), <https://www.nmlegis.gov/Sessions/25%20Regular/final/HB0140.pdf>. That law went into effect on June 20, 2025.

### **C. PFAS RELEASES, CONTAMINATION AT CANNON, AND OFF-BASE IMPACTS**

62. The USAF began purchasing and using AFFF, a firefighting foam containing PFAS, for firefighting training activities and petroleum fire extinguishment in 1970, including at Cannon in New Mexico.

63. As a result of these activities, and of accidental spills of AFFF, among other substances, Cannon and hundreds of other military installations across the country are contaminated with PFAS.

64. As early as 2011, the DoD acknowledged that there was a PFAS crisis among its facilities.<sup>27</sup>

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<sup>27</sup> See Dep’t of Defense, Alternatives to Aqueous Film Forming Foam Report to Congress (June 2018), at 1, <https://www.denix.osd.mil/derp/home/documents/alternatives-to-aqueous-film-forming-foam-report-to-congress/>.

65. As of the end of 2024, DoD has investigated 708 of its installations for PFAS contamination and has found that at least 581 of them are so contaminated (though most at levels far lower than those at Cannon).<sup>28</sup>

66. AFFF was regularly used at Cannon in hangar fire suppression systems, at fire training areas, and in firefighting equipment testing and maintenance, and is still used in firefighting activities.

67. According to a former firefighter at Cannon, AFFF was discharged daily into the soil to make sure that the equipment was functioning properly. He estimates that thousands of gallons of AFFF were discharged directly into the soil at Cannon during his four-year tenure. He also stated that there was a 1000-gallon trailer containing AFFF that suffered from continual leaking. He also described incidents where firefighters would spray each other with the foam as a form of horseplay, and that they would spray the foam and allow visiting children to play in it.<sup>29</sup>

68. The USAF's investigation of PFAS at Cannon (from which Plaintiffs have been and are being excluded) began in 2015, with the performance of a "Preliminary Assessment," purportedly done under the alleged authority of CERCLA.<sup>30</sup>

69. Based on a review of materials in the USAF's administrative record for Cannon, documents relating to the USAF's AFFF use, records searches, interviews with base personnel,

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<sup>28</sup> Department of Defense, *PFAS DATA: CLEANUP OF PFAS*, <https://www.acq.osd.mil/eie/eer/ecc/pfas/data/cleanup-pfas.html>. Note that this number likely underestimates the number of contaminated bases since DoD has been using an outdated and inadequate screening level to test for PFAS contamination at its facilities.

<sup>29</sup> Laura Paskus interview with Kevin Ferrara, *NEW MEXICO IN FOCUS*, <https://www.youtube.com/watch?v=v2CYrPUljOI>. See also Laura Paskus, *Retired USAF firefighter on PFAS: 'We had no reason to doubt them'*, NM PBS (Aug. 4, 2021), <https://www.newmexicopbs.org/productions/groundwater-war/2021/08/04/retired-usaf-firefighter-on-pfas-we-had-no-reason-to-doubt-them/>.

<sup>30</sup> HydroGeologic, Inc., *Final Preliminary Assessment Report for Perfluorinated Compounds at Cannon Air Force Base, New Mexico* (2015) ("Preliminary Assessment Report").

and a site visit, the Preliminary Assessment Report concluded that there was a significant potential for PFAS releases into the environment at ten areas of the base:<sup>31</sup>

- a. Former Fire Training Area “FT-07” (unlined, and the location of fire training activities using AFFF from 1970-1974);
- b. Former Fire Training Area “FT-08” (same);
- c. Former Fire Training Area “FTA-4” (unlined until 1985, and the location of fire training activities using AFFF from 1974-1995);
- d. Hangar 119 (two documented uncontained releases of AFFF from the hangar’s AFFF fire suppression system);
- e. Hangar 133 (one documented release of AFFF into soil from the hangar’s AFFF fire suppression system);
- f. Hangar 204 (one documented release of AFFF from the hangar’s AFFF fire suppression system);
- g. South Playa Lake (received stormwater runoff from the flightline, where AFFF was used, and from storm drains leading from hangars where AFFF was released);
- h. North Playa Lake (as a result of discharges of wastewater containing AFFF);
- i. the former sewage lagoons (same); and
- j. Cannon’s golf course (same).

70. As a result, the Preliminary Assessment Report recommended initiating a Site Inspection—additional investigation through environmental sampling and analysis—at all of these locations.

71. However, Hangar 204 was not ultimately included in the Site Inspection, based on the USAF’s finding that any AFFF discharges there would have been routed to storm drains

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<sup>31</sup> *Id.* at 4-1 through 4-3, and Table 4.1.

terminating in South Playa Lake.<sup>32</sup> But after the publication of the Preliminary Assessment Report, an additional four areas were recommended for the Site Inspection (additional investigation through environmental sampling and analysis):<sup>33</sup>

- a. Hangar 109 (based on a 500-gallon spill of AFFF in 1999);
- b. Landfill No. 4 (irrigated with water from North Playa Lake after the landfill was closed and revegetated);
- c. the Active Fire Training Area (where AFFF is or was used monthly); and
- d. Perimeter Road in the southeast corner of the base (the location of a fuel spill, date unknown, which was responded to with AFFF).

72. The USAF's Site Inspection confirmed PFAS contamination at almost all of these locations. Specifically, the USAF detected PFAS at (including but not limited to) the following locations and maximum concentrations:<sup>34</sup>

- a. Former Fire Training Area No. 2 (FT-07):
  - i. .049 mg/kg (PFOS) and .0013 mg/kg (PFOA) in surface soil
  - ii. .0053 mg/kg (PFOS) and .035 mg/kg (PFOA) in subsurface soil
- b. Former Fire Training Area No. 3 (FT-08):
  - i. .24 mg/kg (PFOS) and .0032 mg/kg (PFOA) in surface soil
- c. Former Fire Training Area No. 4 (FTA-4):
  - i. .61 mg/kg (PFOS) and .006 mg/kg (PFOA) in surface soil
  - ii. .064 mg/kg (PFOA) and .039 mg/kg (PFBS) in subsurface soil
- d. The Active Fire Training Area
  - i. 1.1 mg/kg (PFOS) and .011 mg/kg (PFOA) in surface soil
  - ii. .00063 mg/kg (PFOS) in subsurface soil

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<sup>32</sup> Amec Foster Wheeler Programs, Inc., *Final Site Inspection Report: Cannon Air Force Base, NM* (2018) ("Site Inspection Report") at 9. Note that while the Site Inspection Report focused on PFOS, PFOA, and PFBS, it also detected numerous other PFAS at these locations and others. *See id.* at 5 and Tables 3.1-1 through -5.

<sup>33</sup> *Id.* at 9-10.

<sup>34</sup> *Id.* at 17-37, 46-48, Figures 3.1-1 through 3.14-2, Tables 3.1-1 through 3.1-5, and Appendix C.

- e. Hangar 119 and Hangar 133 (adjacent):
  - i. .42 mg/kg (PFOS), .006 mg/kg (PFOA), and .00035 mg/kg (PFBS) in surface soil
  - ii. .00097 mg/kg (PFOS), .0016 mg/kg (PFOA), and .00091 mg/kg (PFBS) in subsurface soil
- f. Hangar 109:
  - i. .23 mg/kg (PFOS), .027 mg/kg (PFOA), and .00023 mg/kg (PFBS) in surface soil
- g. South Playa Lake:
  - i. .085 mg/kg (PFOS) and .0022 mg/kg (PFOA) in surface soil
  - ii. .018 mg/kg (PFOS) and .0006 mg/kg (PFOA) in subsurface soil
- h. North Playa Lake:
  - i. .039 mg/kg (PFOS) in sediment
  - ii. .11 µg/L (PFOS), .027 µg/L (PFOA), and .049 µg/L (PFBS) in surface water
- i. Cannon's golf course:
  - i. .077 mg/kg (PFOS) in sediment
  - ii. .041 µg/L (PFOS) in surface water
- j. The former sewage lagoons:
  - i. .29 mg/kg (PFOS), .023 mg/kg (PFOA), and .0017 mg/kg (PFBS) in subsurface soil
- k. Base-wide groundwater:
  - i. 24 µg/L (PFOS), 3.1 µg/L (PFOA), and .84 µg/L in groundwater.

73. Following the Site Inspection Report, the USAF also investigated the off-base migration of PFAS contamination, and detected contamination in a groundwater plume extending several miles, generally to the southeast of Cannon.<sup>35</sup>

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<sup>35</sup> Amec Foster Wheeler Programs, Inc., Addendum 01 to the Final Site Inspection Report (2019) ("Expanded Site Inspection Report") at 15, 20, and Figure 3.2-1.

74. The USAF's investigation of off-base contamination has not been completed, and Plaintiffs' understanding is that it is currently stalled. However, the USAF's preliminary findings have been confirmed by NMED.<sup>36</sup> Specifically, based on both the USAF investigations and its own sampling and analysis, NMED has found that PFAS "have been detected as much as 15,000 feet (approximately 3 miles) downgradient (east-southeast) of [Cannon]."<sup>37</sup>

75. Finally, the USAF and NMED have confirmed that both people and wildlife have been exposed to PFAS contamination at and around Cannon.

76. The USAF has found that human receptors include Cannon personnel and visitors, as well as off-base users of groundwater within the PFAS plume.<sup>38</sup>

77. NMED found likewise, and also found that local wildlife and livestock are at risk of exposure, along with any people who may later consume products derived from such livestock (such as milk produced at dairy farms which use groundwater within the plume).<sup>39</sup>

#### **D. VIOLATIONS OF THE PERMIT AND THE HWA**

78. Section 1.13.1 of the Permit ("Duty to Comply") requires Defendants to "comply with all sections of this Permit." Section 1.13.1 also provides that any failure to comply with the Permit "constitutes a violation of the HWA" and "may subject the Permittee . . . to an administrative or civil enforcement action," including civil penalties and injunctive relief.

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<sup>36</sup> Daniel B. Stephens & Associates, Inc., *Phase 1 PFAS Investigation Report: Cannon Air Force Base and Surrounding Area, Curry County, New Mexico* (2022) ("NMED Phase 1 Report"); Daniel B. Stephens & Associates, Inc., *Phase 2 PFAS Investigation Report: Cannon Air Force Base and Surrounding Area* (2023) ("NMED Phase 2 Report").

<sup>37</sup> NMED Phase 1 Report at 18. *See also* NMED Phase 2 Report at 10-12.

<sup>38</sup> Site Inspection Report at 39-43; Expanded Site Inspection Report at 7

<sup>39</sup> NMED Phase 1 Report at 19.

79. As non-exhaustively detailed below, Defendants have failed to comply with the Permit's requirements for PFAS.

80. Section 1.13.5 of the Permit ("Duty to Mitigate") requires Defendants to "take all reasonable steps to minimize releases to the environment and [] carry out such measures as are reasonable to prevent significant adverse impacts on human health or the environment."

81. Defendants have failed to mitigate releases of PFAS at Cannon in numerous ways, including, but not limited to the following:

- a. Defendants continue to use AFFF in firefighting activities at the base, despite the availability of reasonable alternatives.
- b. Defendants' response to PFAS contamination at the base fails to employ state standards and remediation guidelines for PFAS, as required by both the Permit and federal law.<sup>40</sup>
- c. Defendants' response to PFAS contamination at the base is unreasonable because it fails to be performed under NMED oversight as required by the Permit. This failure has been noted by the EPA, which has repeatedly told Defendants that NMED is the lead regulatory agency under the Permit and that the State's requirements will need to be met.<sup>41</sup>
- d. Defendants' mitigation of *off-base contamination*, as required by the Permit, has been particularly unreasonable in that it *has not occurred at all*. Despite learning of the risk of off-base contamination as early as 2018,<sup>42</sup> and having that risk confirmed in 2019,<sup>43</sup> Defendants have failed to characterize off-base contamination or take any action to clean it up.
- e. Moreover, Defendants have failed to even provide the State an opportunity for meaningful involvement, as expressly required by CERCLA.<sup>44</sup> Congress's clear intent in enacting CERCLA was a process

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<sup>40</sup> See 42 U.S.C. § 9614(a) (Section 114 of CERCLA, providing that "Nothing in [CERCLA] shall be construed or interpreted as preempting any State from imposing any additional liability or requirements with respect to the release of hazardous substances within such State.").

<sup>41</sup> Indeed, EPA's CERCLA profile for Cannon notes that it has been deferred from the National Priorities List (a list of priority CERCLA sites) because the base has been "Deferred to RCRA." EPA, *Superfund Site Information: Cannon Air Force Base*, <https://cumulis.epa.gov/supercpad/CurSites/csitinfo.cfm?id=0600981> ("NPL Status: Deferred to RCRA.") (last accessed June 23, 2025). As noted above, the HWA operates in lieu of RCRA in New Mexico, pursuant to the authority delegated to the State by EPA.

<sup>42</sup> Site Inspection Report at 42.

<sup>43</sup> Expanded Site Inspection Report.

<sup>44</sup> 42 U.S.C. § 9621(f).

of cooperative federalism, with a clear and powerful role to be played by states and state law.<sup>45</sup> Yet New Mexico has been provided essentially no role in addressing PFAS released at Cannon, in violation of both the Permit and state law, as well as CERCLA.

82. Section 1.13.6 of the Permit (“Proper Operation and Maintenance”) requires Defendants to “properly operate and maintain all facilities and systems . . . which are installed or used by the Permittee to achieve compliance.” This includes “effective performance, adequate funding, [and] adequate operator staffing and training.”

83. Defendants have failed to properly operate and maintain Cannon’s facilities and systems. To provide but one example:

- a. On August 30, 2024, Defendants notified NMED about a release of 7,300 gallons of AFFF rinsate containing PFAS at Cannon’s Active Fire Training Area, that occurred in July of 2024 (the “July 2024 Release”). While Defendants attempted to recover the released rinsate, they were only able to recover about half (3,600 gallons) of what was released. Defendants later learned that the liner for the retention pond at the location was torn in over a dozen places.
- b. Defendants themselves described the event as an “improper disposal,” and initiated an administrative investigation to determine its root cause. NMED has also received an anonymous tip that the improper disposal was done intentionally, and after the employee in question was specifically told not to.
- c. Thus, Defendants have not only failed to maintain the retention pond liner at the Active Fire Training Area, but have also failed to adequately train its employees in the disposal of AFFF.

84. The July 2024 Release also resulted in violations of Permit Section 1.13.10.3 (“24 Hour and Subsequent Reporting”), which requires oral notification of a release that may endanger human health or the environment, and submission of a written report within five days.

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<sup>45</sup> “Everything in CERCLA suggests that it seeks to supplement, not supplant, traditional state law remedies and promote, not prohibit, efforts to restore contaminated land. Congress hardly could have been clearer. . . [G]ood government and environmental protection would be better served if state law remedies proceeded alongside federal efforts. State and federal law enforcement usually work in just this way, complementing rather than displacing one another.” *Atl. Richfield Co. v. Christian*, 590 U.S. 1, 41-43 (2020) (Gorsuch, J., concurring in part).



85. While Defendants reported the release in August 2024, the release was or should have been known to Defendants in July, when they failed to recover 3,700 gallons of the 7,300 of AFFF rinsate that was disposed of at the Active Fire Training Area.

86. The July 2024 Release means that Defendants have also violated Sections 2.1 and 2.7.1 of the Permit, which both require Defendants to “maintain and operate [Cannon] to minimize the possibility of . . . any unplanned, sudden, or non-sudden release of hazardous waste, hazardous waste constituents, or other contaminants to air, soil, ground water, or surface water that could threaten human health or the environment.”

87. Section 1.13.7 of the Permit (“Duty to Provide Information”) requires Defendants to provide NMED with “any relevant information, which the NMED may request . . . to determine compliance with the Permit,” as well as “copies of records to be kept in accordance with” the Permit.

88. Likewise, Section 74-4-4.3(A)(1) of the HWA provides that “any person who generates, stores, treats, transports, disposes of or otherwise handles or has handled hazardous wastes shall furnish information relating to such hazardous wastes.”

89. Defendants have violated Section 1.13.7 of the Permit and Section 74-4-4.3(A)(1) of the HWA. To provide but one example:

- a. Pursuant to Section 1.13.7 of the Permit and under the authority of Section 74-4-4.3(A) of the HWA, on June 4, 2019, NMED sent Defendants a Request for Information, requiring that Defendants provide various items of information relevant to PFAS at and around Cannon, including analytical data regarding PFAS in soil, groundwater, and surface waters at Cannon or off-site, the beginning and end dates of Cannon’s use of AFFF, the chemical composition of AFFF used at Cannon, and well logs and construction diagrams for existing and abandoned monitoring wells, water supply wells, and piezometers at Cannon.
- b. However, on July 8, 2019, Defendants simply refused to comply with NMED’s Request for Information. While stating that “a substantial

amount” of the information NMED requested was available in documents generated as part of its alleged CERCLA response (such as the Site Inspection Report), and that “much” of the water quality data requested was previously provided to NMED’s Water Quality Bureau, Defendants stated that it “declines to provide additional information at this time,” contesting NMED’s authority to regulate PFAS (despite the express inclusion of PFAS in the Permit).

90. Section 1.13.10.1 of the Permit (“Reporting Planned Changes”) requires Defendants to “give notice to NMED as soon as possible of any planned physical alterations or additions to any unit listed on the Permit.”

91. Defendants have failed to report planned changes to units listed in the Permit. Specifically, as part of the USAF’s PFAS investigations discussed above, it constructed numerous new monitoring wells, including “MW-Y” near North Playa Lake.<sup>46</sup> The location where it was installed is an SWMU listed in the Permit (“SWMU 105”).<sup>47</sup> NMED was not provided notice of this event.

92. Section 1.13.10.3 of the Permit (“24 Hour and Subsequent Reporting”) requires Defendants to “orally report to NMED any noncompliance which may endanger human health or the environment within 24 hours from the time the Permittee becomes aware of the circumstances,” and to submit a written report providing more details within five days.

93. Defendants have continually failed to report their noncompliance with the Permit, including but not limited to the July 2024 Release (as discussed above). However, the full extent of Defendant’s violation(s) of these Permit requirements is not known to Plaintiffs at this time.

94. Sections 1.15 of the Permit (“Quarterly Environmental Activity Reports”) requires Defendants to “briefly describe the waste management, monitoring, and corrective action

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<sup>46</sup> USAF Expanded Site Inspection Report at 9.

<sup>47</sup> Compare USAF Expanded Site Inspection Report at Figure 3.0-1 with Permit at Attachment 2 (map of units listed in the Permit).

activities; list documents submitted; and identify any noncompliance required to be reported under Permit Sections 1.13.10.4 and 1.13.10.5 for the previous reporting period,” as well as “scheduled monitoring activities and sampling notifications for the upcoming reporting period” on a quarterly basis.

95. With respect to PFAS, Defendants have failed to do so.

96. Section 1.17 of the Permit (“Submissions to NMED”) requires Defendants to conform to certain format and transmission requirements when submitting information to NMED under the terms of the Permit.

97. Defendants have failed to do so. While Defendants have occasionally submitted relevant information to NMED (such as the Site Inspection Report), they universally fail to do so in accordance with Section 1.17 of the Permit and claim that the submittal is as a “courtesy.”

98. Section 3.1 of the Permit (“Corrective Action from Releases”) requires “corrective action [defined in 20.4.2.7.C NMAC as site assessment, investigation, remediation, characterization, or monitoring, and including reporting and document submittals] as necessary to protect human health or the environment for all releases of hazardous waste or hazardous constituents, regardless of the time at which the release occurred.” It likewise requires corrective action “beyond the Facility boundary property, where necessary to protect human health and the environment.”

99. Section 3.2.2 of the Permit (“Contamination Beyond the Facility Boundary”) requires Defendants to “implement corrective action beyond the Facility boundary where necessary to protect human health and the environment.”

100. Defendants have failed to do so.

101. While Section 3.2.2 excuses Defendants in situations where it is “unable to obtain necessary permission to undertake such action,” it requires Defendants to demonstrate to NMED that it has used “best efforts” to obtain the needed access, as determined by NMED.

102. Defendants have failed to demonstrate to NMED that they have made best efforts to obtain the needed access.

103. Section 3.3 of the Permit (“Cleanup Levels”) requires Defendants to utilize cleanup levels described in the Permit in implementing corrective action, and to address ecological risks consistent with NMED’s guidance, as specified in Section 3.4 of the Permit.

104. Defendants have failed to do so. For years, Defendants utilized an outdated and insufficient screening level for water in their investigation of PFAS contamination at Cannon and off-base: 70 parts per trillion.<sup>48</sup> This screening level is based on the 2016 HA level established by the EPA, notwithstanding more stringent NMED standards and guidance. *See supra*.

105. Use of a faulty screening value can and does result in contaminated sites being “closed out,” as the site is inappropriately omitted from further investigation and eventual cleanup.

106. This has occurred at Cannon. In its Site Inspection, the USAF closed out four locations where PFAS was detected: a Former Fire Training Area (“FT-07”), South Playa Lake, Cannon’s golf course, and Perimeter Road, despite PFAS being detected at all those locations.<sup>49</sup>

107. Section 3.4 of the Permit (“Ecological Risk Evaluation”) requires Defendants to “derive cleanup levels for each hazardous waste and for hazardous constituents for each ecological zone at the Facility” using NMED guidance materials.

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<sup>48</sup> Site Inspection Report at 3.

<sup>49</sup> Site Inspection Report at 17-37, 46-48, Figures 3.1-1 through 3.14-2, Tables 3.1-1 through 3.1-5, and Appendix C.

108. Defendants have failed to do so and have not performed any type of ecological risk assessment for PFAS releases at Cannon.

109. Section 3.6.1 of the Permit (“Notification of Newly Discovered SWMUs or AOCs”) requires Defendants to notify NMED orally within 24 hours, and in writing within 15 days, of the discovery of “any newly identified potential SWMU or AOC [unregulated areas of the base where hazardous waste has been released].” The notification must include the location of each new unit and all available information pertaining to the nature of any releases, including the contaminants released, the magnitude of the release(s), and the environmental media affected.

110. Defendants have failed to do so. The Site Inspection Report identified numerous areas of Cannon as PFAS release locations that were not previously SWMUs or AOCs listed in the Permit, including Hangars 109, 119, and 113, certain areas of Cannon’s golf course, and Perimeter Road. Yet to this day, Defendants have failed to notify NMED regarding these newly identified potential units.<sup>50</sup> Thus, Defendants have violated this Section of the Permit.

111. Section 3.6.3 of the Permit (“SWMU Assessment Report”) requires Defendants to prepare and submit to NMED a SWMU Assessment Report within 90 days of the notification of a newly discovered SWMU or AOC under Permit Section 3.6.

112. Defendants failed to notify NMED of newly discovered potential SWMUs and AOCs, and thus likewise failed to submit to NMED SWMU Assessment Reports for those locations/releases.

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<sup>50</sup> While Defendants notified NMED of “historic” base-wide releases of AFFF containing PFAS on August 18, 2018 (four days before the publication of the Site Inspection Report), on information and belief Defendants had knowledge of the releases more than 15 days prior to such notice. Moreover, such written notice was inadequate under Section 3.6.1 of the Permit, and 24-hour oral notification was not provided pursuant to the Permit at all.

113. Section 3.7.2 of the Permit (“Permittee-Initiated Interim Measures”) allows Defendants to “initiate interim measures [necessary to minimize or prevent the migration of hazardous waste or limit actual or potential human and environmental exposure while long term corrective action remedies are evaluated and implemented] at a SWMU or AOC by notifying NMED, in writing, at least 60 calendar days prior to beginning the Interim Measure.” Section 3.7.2 also requires NMED approval of any such interim measures.

114. Defendants have failed to comply with Section 3.7.2 of the Permit. For example, on April 24, 2023, Defendants submitted a technical memorandum for the design of a hydraulic containment and treatment facility (known colloquially as a “pump-and-treat” system) on the southeast corner of Cannon, intended to stop the migration of on-base PFAS contamination off base and described in the document as an “interim remedy.” However, when NMED assessed a fee for the review, Defendants stated that they were not requesting review by NMED, but merely providing it to keep NMED informed. Despite Defendants’ failure to obtain NMED’s approval under the Permit, the system was constructed and is now operational.

115. Section 3.7.7 of the Permit also contains requirements for interim measure reporting (progress reports and final reports).

116. Defendants have failed to do comply with Permit § 3.7.7’s requirements.

117. Section 3.8 of the Permit requires Corrective Action Investigations for releases of hazardous waste.

118. Specifically, Defendants are required under Section 3.8.1 to submit to NMED an Investigation Work Plan within 90 days of NMED’s determination that one is necessary (or within some other time specified by NMED), for approval by NMED. Among other things, the Work

Plan must include schedules of implementation and completion of actions necessary to investigate the nature and extent of contamination.

119. Defendants failed to do so. In 2021 Defendants submitted to NMED a document entitled *Draft Aqueous Film-Forming Foam Release Areas Phase I Remedial Investigation Work Plan* (“RI Work Plan”), which outlined the USAF’s plans to conduct a Remedial Investigation at and around Cannon to investigate PFAS contamination, purportedly under the authority of CERCLA.

120. NMED formally disapproved of the Work Plan on December 15, 2021, specifically noting (among other deficiencies, described *infra*) that Defendants were required to perform the investigation under the Permit, referencing requirements for an Investigation Work Plan. Yet Defendants failed to do so, thus violating Section 3.8.1 of the Permit.

121. Section 3.9 of the Permit requires Defendants to prepare and submit a Risk Assessment Report for releases of hazardous waste, using cleanup goals outlined in Section 3.3 of the Permit and, as necessary, performance of risk analysis to establish alternative cleanup goals.

122. Defendants have failed to do so. NMED specifically requested a Risk Assessment pursuant to the Permit in its disapproval of the RI Work Plan.

123. Section 3.14 of the Permit requires NMED approval of certain documents, including work plans and monitoring plans, prior to the implementation of actions discussed in the documents.

124. Defendants have failed to obtain the necessary NMED approval on numerous occasions. In addition to NMED’s disapproval of the RI Work Plan, NMED formally disapproved of Cannon’s Facility-wide Long-term groundwater monitoring plan in January 2022, noting numerous issues regarding PFAS in groundwater.

125. Additionally, Defendants submitted the Site Inspection Report to NMED on August 27, 2018. NMED approved the report, but only for administrative completeness and only subject to certain conditions:

- a. amending the Report to include sampling reports from 2016, which showed low levels of PFAS contamination in on-base drinking water (versus the Report, which claimed that PFAS had not been detected, based on alleged testing results that NMED had no record of and which were absent from the Report);
- b. resampling of all on-base water supply wells within 30 days;
- c. sampling all water supply wells within four miles of the southeastern corner of Cannon, and providing NMED with the results of that testing or documentation of the USAF's efforts to obtain permission to perform such sampling;
- d. submission of a proposal for NMED approval, within 45 days, of a hydrogeologic investigation to define the extent of groundwater PFAS contamination emanating from Cannon;
- e. analyzing and quantifying PFBA in all future soil and water testing; and
- f. providing alternative drinking water with affected drinking water supplies.

126. However, Defendants refused to comply with NMED's conditions for approving the Site Inspection Report. Specifically, Defendants stated that the USAF "declines to follow [NMED's] recommendation" to amend the Report to include the contrary on-base drinking water testing, that it would only be responding to PFAS contamination—including the provision of alternative water—in *human* drinking water wells (and only at certain levels), and that the USAF's investigations were focused on PFOA and PFOS, and would only provide data for other types of PFAS (like PFBA) "[t]o the extent . . . available."

127. On November 30, 2018, NMED formally disapproved of the Site Inspection Report, and issued a Notice of Violation to Defendants.

128. Section 4.1 of the Permit requires Defendants to "submit to the NMED, for review and written approval, site-specific work plans for sites where a release(s) of contaminants has



occurred prior to the commencement of field activities where environmental investigation, corrective action, sampling, or monitoring is required.” It also requires that the work plan be “prepared in accordance with the format described in Permit Part 6.”

129. Defendants have failed to do so. Specifically, and as discussed above, in 2021, Defendants submitted to NMED the RI Work Plan, which outlined the USAF’s plans to conduct a Remedial Investigation at and around Cannon to investigate PFAS contamination, purportedly under the authority of CERCLA.

130. NMED formally disapproved of the RI Work Plan on December 15, 2021. Specifically, NMED found that:

- a. the investigation of PFAS contamination at Cannon was subject to regulation under the Permit, rather than under the authority of CERCLA. NMED requested that the USAF remove references to CERCLA, and submit a revised Work Plan in accordance with the Permit and addressing all NMED comments (below); NMED also noted the potential for enforcement of the Permit (referencing Section 1.7 of the Permit);
- b. the submittal by the USAF did not conform to the requirements for an Investigation Work Plan, as provided in Section 6.2 of the Permit;
- c. the evaluation of only three types of PFAS, as indicated in the Work Plan, was “insufficient to address potential contamination in environmental media at the Facility and the surrounding area from additional PFAS compounds” and that “[e]valuation of a wider range of PFAS compounds is essential to defining the nature and extent of contamination, and development of a more accurate conceptual site model;” NMED required that the USAF utilize NMED’s guidance materials for site remediation, which list 24 PFAS and four PFAS replacement chemicals that must be evaluated and revise the Work Plan accordingly;
- d. the USAF must utilize screening levels consistent with those in Section 3.3 of the Permit (“Cleanup Levels”) and revise the Work Plan accordingly;
- e. the Work Plan must include a more complete soil-to-groundwater pathway evaluation in accordance with NMED guidance materials;

- f. the Work Plan must describe all field documentation procedures to be utilized in the investigation, which must be consistent with Part 4 of the Permit;
- g. the Work Plan must include more detail as to the analysis method that would be used in the investigation, as required by Section 6.2.8 of the Permit, and that the USAF must utilize EPA Methods 3512 and 8327;
- h. the USAF's plan to construct additional monitoring wells are subject to Part 5 of the Permit, and the monitoring of those wells subject to Part 4.3 of the Permit;
- i. all proposed drilling and soil sample collection must be performed in accordance with Sections 4.2.3-.6 of the Permit, and specifically must collect soil samples at regular intervals for accurate vertical delineation of the contamination;
- j. groundwater monitoring wells must not be placed deeper than 30 feet below the water table, to avoid sample dilution, and to take specific actions to avoid cross-contamination; and
- k. the Work Plan must include a detailed discussion of sampling conducted in August 2019 at Cannon's wastewater treatment plant, which tested for 18 PFAS compounds.

131. Defendants failed to comply with NMED's requirements for the Work Plan, violating Section 4.1 of the Permit.

132. Defendants also refused to pay administrative fees for NMED's review of the Work Plan, stating that its submission was merely a "courtesy."

## **VI. CAUSES OF ACTION**

### **A. COUNT 1: VIOLATIONS OF THE PERMIT**

133. All allegations above are incorporated herein as if specifically set forth at length.

134. Defendants are subject to the Permit pursuant to Section 1.2 of the Permit (identifying Defendants as the "Permittee").

135. PFAS are a "hazardous waste" and "contaminant" as defined in Section 1.12 of the Permit.

136. PFAS are also a "hazardous waste" under Section 74-4-3 of the HWA:

- a. First, PFAS fit the statute's narrative description of "hazardous waste" as a solid waste that, because of its chemical characteristics, may cause

or contribute to an increase in mortality or serious illness or pose a substantial or potential hazard to human health or the environment. *See* NMSA 1978, § 74-4-3(K).

- b. Second, AFFF containing intentionally added PFAS is now specifically listed as a “hazardous waste” under the HWA, pursuant to the statute’s recent amendment. H.B. 140, 57th Leg., 1st Sess. (N.M. 2025), <https://www.nmlegis.gov/Sessions/25%20Regular/final/HB0140.pdf>.

137. The Permit sets forth requirements and standards for Defendants’ performance of corrective actions to address releases of hazardous waste, hazardous constituents, and contaminants.

138. Defendants have failed to comply with such requirements and standards, constituting violations of the Permit.

139. Defendants’ violations of the Permit, including, but not limited to, those described herein,<sup>51</sup> subject Defendants to an injunction and civil penalties pursuant to Section 1.7 of the Permit and Section 74-4-10 of the HWA, NMSA 1978, § 74-4-10.

140. Because of the foregoing acts and omissions of Defendants, Plaintiffs are entitled to an order for such relief as may be necessary to remedy the results of Defendants’ conduct. Such relief includes, but is not limited to, declaratory relief that Defendants are not in compliance with the Permit, injunctive relief compelling Defendants to take all steps necessary to achieve permanent and consistent compliance with the Permit, and civil penalties.

**B. COUNT 2: VIOLATIONS OF THE HWA**

141. All allegations above are incorporated herein as if specifically set forth at length.

142. Each Defendant is a “person” under Section 74-4-3(M).

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<sup>51</sup> This list is not intended to be comprehensive or exhaustive, but instead is merely illustrative of the type of known Permit violations.

143. PFAS are a “hazardous waste” and “contaminant” as defined in Section 1.12 of the Permit.

144. PFAS are also a “hazardous waste” under Section 74-4-3 of the HWA.

- a. First, PFAS fit the statute’s narrative description of “hazardous waste” as a solid waste that, because of its chemical characteristics, may cause or contribute to an increase in mortality or serious illness or pose a substantial or potential hazard to human health or the environment. NMSA 1978, § 74-4-3(K).
- b. Second, AFFF containing intentionally added PFAS is now specifically listed as a “hazardous waste” under the HWA, pursuant to the statute’s recent amendment. H.B. 140, 57th Leg., 1st Sess. (N.M. 2025), <https://www.nmlegis.gov/Sessions/25%20Regular/final/HB0140.pdf>.

145. Violation of the Permit constitutes a violation of the HWA, as provided in Section 1.13.1 of the Permit.

146. The Permit sets forth requirements and standards for Defendants’ performance of corrective actions to address releases of hazardous waste, hazardous constituents, and contaminants. Defendants have failed to comply with such requirements and standards, constituting violations of the Permit.

147. Defendants’ violations of the Permit, including, but not limited to, those described herein,<sup>52</sup> subject Defendants to an injunction and civil penalties pursuant to Section 1.7 of the Permit and Section 74-4-10 of the HWA, NMSA 1978, § 74-4-10.

148. Because of the foregoing acts and omissions of Defendants, Plaintiffs are entitled to an order for such relief as may be necessary to remedy the results of Defendants’ conduct. Such relief includes, but is not limited to, declaratory relief that Defendants are not in compliance with

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<sup>52</sup> This list is not intended to be comprehensive or exhaustive, but instead is merely illustrative of the type of known Permit violations.

the Permit, injunctive relief compelling Defendants to take all steps necessary to achieve permanent and consistent compliance with the Permit, and civil penalties.

## **VII. REQUEST FOR RELIEF**

149. All allegations above are incorporated herein as if specifically set forth at length.

150. WHEREFORE, Plaintiffs, the State of New Mexico, by and through its Attorney General Raúl Torrez, and the New Mexico Environment Department, respectfully request that the Court enter judgment in their favor and against Defendants and grant relief as follows:

- a. A declaratory judgment stating that Defendants' conduct, since the Permit's issuance in 2018 and continuing to the present, violated and continues to violate the Permit and the HWA;
- b. Immediate injunctive relief requiring Defendants to comply with the Permit and perform corrective action, under State oversight, to address releases of PFAS at Cannon by, inter alia:
  - i. ending all use of PFAS-containing AFFF at Cannon for anything other than emergency purposes, and subject to compliance with the HWA (including its requirement for corrective action for releases to the environment);
  - ii. managing all PFAS-containing waste generated from remedial or corrective action activities as hazardous waste, including disposal at RCRA Subtitle C permitted facility;
  - iii. performing interim measures to prevent further migration of hazardous waste, hazardous constituents, and contaminants;
  - iv. notifying NMED of any newly identified areas of Cannon that are or may be contaminated with PFAS;
  - v. reinvestigating areas of Cannon that were closed out using inadequate screening levels for PFAS contamination;
  - vi. providing alternative water to residents, businesses, and agricultural operations whose water has been affected by PFAS contamination from Cannon;
  - vii. installing water treatment systems to residents, businesses, and agricultural operations whose water has been affected by PFAS contamination from Cannon;
  - viii. designing, constructing, and installing public drinking water supply lines for any nearby and willing residents currently serviced by private drinking water wells located within, or within the path of, the PFAS groundwater plume;

- ix. holding regular and widely accessible public meetings to provide updates to the community and establish a publicly accessible website with PFAS monitoring data, health information, and progress updates;
  - x. installing stormwater controls and retention basins to prevent offsite migration of PFAS from contaminated media at Cannon;
  - xi. conducting a treatment study to determine the most effective treatment or treatments to remedy PFAS contamination at Cannon and beyond the facility's boundary;
  - xii. developing and implementing a long-term groundwater monitoring plan for PFAS, including quarterly sampling and trend analysis;
  - xiii. preparing a detailed Investigation Work Plan, Sampling and Analysis Plan, Investigation Report, Risk Assessment, Corrective Measures Evaluation Report, Progress Reports, and Groundwater Monitoring Reports, subject to NMED approval;
  - xiv. implementing a remedy selected by the State under a Corrective Measures Implementation Plan and preparing a detailed Remedy Completion Report, subject to NMED approval, at the appropriate time;
  - xv. operating, monitoring, and maintaining any selected remedy; and
  - xvi. valuating nearby private property affected by PFAS contamination, and compensating the owners of said property for losses resulting from PFAS contamination.
- c. The payment of all past costs incurred by the State and not yet reimbursed by the Defendants in connection with its oversight of the Permit and the HWA, and its efforts to obtain compliance with the Permit and the HWA;
  - d. A declaratory judgment providing a mechanism for the reimbursement of future costs incurred by the State in connection with its oversight of the Permit and the HWA, and its efforts to obtain compliance with the Permit and the HWA;
  - e. All available civil penalties under the Permit and the HWA;
  - f. A judgment awarding the State costs and reasonable attorneys' fees incurred in prosecuting this action, together with prejudgment interest, to the full extent permitted by law; and
  - g. A judgment awarding the State such other relief as may be necessary, just, or appropriate under the circumstances.

## VIII. DEMAND FOR JURY TRIAL

151. Plaintiffs hereby demand a jury trial by a twelve-person jury on all claims so triable, pursuant to Rule 1-038 NMRA.

Dated: June 23, 2025.

Respectfully submitted:

**RAÚL TORREZ, ATTORNEY GENERAL FOR  
THE STATE OF NEW MEXICO**

**NEW MEXICO DEPARTMENT OF JUSTICE**

/s/ William G. Grantham  
William G. Grantham  
Assistant Attorney General  
[wgrantham@nmdoj.gov](mailto:wgrantham@nmdoj.gov)

Esther C. Jamison  
Assistant Attorney General  
[ejamison@nmdoj.gov](mailto:ejamison@nmdoj.gov)  
408 Galisteo St.  
Santa Fe, NM 87501  
Phone: (505) 717-3500

*Counsel for the State of New Mexico and the New  
Mexico Environment Department*

**NEW MEXICO ENVIRONMENT  
DEPARTMENT**

/s/ Zachary Ogaz  
Zachary E. Ogaz  
General Counsel  
[zachary.ogaz@env.nm.gov](mailto:zachary.ogaz@env.nm.gov)  
Gregory S. Smithkier  
Assistant General Counsel  
[gregory.smithkier@env.nm.gov](mailto:gregory.smithkier@env.nm.gov)  
New Mexico Environment Department  
121 Tijeras Ave. NE  
Albuquerque, NM 87102  
Phone: (505) 222-9554  
Fax: (505) 383-2064

*Counsel for the New Mexico Environment  
Department*

**KANNER & WHITELY, LLC**

Allan Kanner\*

[a.kanner@kanner-law.com](mailto:a.kanner@kanner-law.com)

David Ivy-Taylor\*

[d.ivy-taylor@kanner-law.com](mailto:d.ivy-taylor@kanner-law.com)

Annemieke Tennis\*

[a.tennis@kanner-law.com](mailto:a.tennis@kanner-law.com)

701 Camp Street

New Orleans, LA 70130

Phone: (504) 524-5777

***Counsel for the State of New Mexico and the New  
Mexico Environment Department***

***\* Denotes that counsel will seek pro hac vice  
admission***



# **Exhibit A**

# CANNON AIR FORCE BASE

Resource Conservation and Recovery Act

Permit

EPA ID # NM7572124454

New Mexico Environment Department – Hazardous Waste Bureau

December 2018



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## **PART 1: GENERAL PERMIT CONDITIONS**

### **1.1 Authority**

This permit is issued pursuant to the authority of the New Mexico Environment Department (NMED) under the New Mexico Hazardous Waste Act (HWA). NMSA 1978, 74-4-1 to 74-4-14, in accordance with the New Mexico Hazardous Waste Management Regulations (HWMR), 20.4 New Mexico Administrative Code (NMAC).

Pursuant to the Resource Conservation and Recovery Act (RCRA), 42 U.S.C. 6901 to 6992k, the State of New Mexico, through the NMED, is authorized to administer and enforce the state hazardous waste management program under the HWA in lieu of the federal program.

The Permit contains terms and conditions that the NMED has determined are necessary to protect human health and the environment in accordance with 20.5.1.900 NMAC incorporating 40 Code of Federal Regulations (CFR) 270.32 (b) (2).

### **1.2 Permittee**

The New Mexico Environment Department (NMED) issues this Permit to the United States, Department of the Air Force, Cannon Air Force Base (Permittee), the owner and operator of Cannon Air Force Base (CAFB) (the Facility), located in Curry County, New Mexico. The Facility EPA ID number is NM7572124454.

### **1.3 Permitted Activity**

This Permit requires the Permittee to conduct corrective action activities and to conduct tasks in accordance with a schedule of compliance. This Permit establishes the general and specific standards for these activities, as required pursuant to the Hazardous Waste Act (HWA), as amended, NMSA 1978 74-4-1 et seq., and the HWMR, 20.4.1 NMAC.

### **1.4 Citations**

Whenever the Permit cites a provision of 20.4.1 NMAC or 40 CFR the Permit shall be deemed to incorporate the citation by reference, including all subordinate provisions of the cited provision, and make binding the full text of the cited provision.

Hazardous waste management regulations are frequently cited throughout this Permit. The federal Hazardous Waste Management Regulations, 40 CFR Parts 260 through 273, are generally cited rather than the New Mexico Hazardous Waste Management Regulations, 20.4.1.100 through 20.4.1.900 NMAC. The federal regulations are cited because only the federal regulations set forth the detailed regulatory requirements; the State regulations incorporate by reference, with certain exceptions, the federal regulations in their entirety. Citing only the federal regulations also serves to avoid encumbering each citation with references to two sets of regulations. However, it is the State regulations that are legally applicable and enforceable. Therefore, for the purpose of this Permit and enforcement of its terms and conditions, all

references to provisions of federal regulations that have been incorporated into the State regulations shall be deemed to include the State incorporation of those provisions.

### **1.5 Effect of Permit**

Compliance with this Permit during its term shall constitute compliance, for purposes of enforcement, with Subtitle C of RCRA and the HWA, and the implementing regulations at 40 CFR Parts 264, 266, and 268 except for those requirements that become effective by statute after the Permit has been issued as specified in 40 CFR 270.4. The Permittee must also comply with all applicable self-implementing provisions imposed by statute or rule, including 40 CFR Parts 260, 261, 262, 263, 264, 265, 266, and 268.

Compliance with this Permit shall not constitute a defense to any order issued or any action brought under: 74-4-10, 74-4-10.1, or 74-4-13 of the HWA; 3008(a), 3008(h), 3013, 7002(a)(1)(B), or 7003 of RCRA; 104, 106(a), or 107, of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), 42 U.S.C. 9601 to 9675; or any other federal, state, or local law providing for protection of public health or the environment.

This Permit does not convey any property rights of any sort or any exclusive privilege, nor authorize any injury to persons or property, any invasion of other private rights, or any infringement of state or local laws or regulations. Compliance with this Permit does not relieve Permittees from the responsibility of complying with all applicable state or federal laws and regulations (40 CFR 270.4, 270.30(g) and 270.32(b)(1), 20.4.1.901(A)(11) and 1100 NMAC).

### **1.6 Effect of Inaccuracies in Permit Application**

This Permit is based on the information submitted by the Permittee in the Part A Permit Application dated June 2013 (Application). Any inaccuracies found in the Application may be grounds for the termination, revocation and reissuance, or modification of this Permit pursuant to 40 CFR 270.43(a)(2). Where and when the Permittee becomes aware that it failed to submit any relevant facts in the Application, or submitted incorrect information in the Application or in any report to the NMED, it shall promptly submit such facts or information pursuant to 40 CFR 270.30(l)(11).

### **1.7 Enforcement**

Any violation of a condition of this Permit may subject the Permittee, and its officers, employees, successors, and assigns to:

1. a compliance order under 74-4-10 of the HWA or 3008(a) of the RCRA (42 U.S.C 6928(a));
2. an injunction under 74-4-10 of the HWA or 3008(a) of RCRA (42 U.S.C 6928 (a)), or 7002(a) of RCRA (42 U.S.C. 6972(a));
3. civil penalties under 74-4-10 of the HWA or 3008(a) and (g) of RCRA (42 U.S.C. 6928(a) and (g)), or 7002(a) of RCRA (42 U.S.C 6972(a));

4. criminal penalties under 74-4-11 of the HWA or 3008(d), (e), and (f) of RCRA (42 U.S.C. 6928(d), (e), and (f)); or
5. some combination of the foregoing.

The list of authorities in this paragraph is not exhaustive and the NMED reserves the right to take any action authorized by law to enforce the requirements of this Permit.

## **1.8 Permit Components**

This Permit consists of the regulations incorporated by reference into this Permit, Permit Sections in Permit Parts 1 through 6, and Permit Attachments 1, 2, and 3.

## **1.9 Permit Actions**

### **1.9.1 Duration of Permit**

This Permit shall be effective for a period of ten years from the effective date, except as provided by 40 CFR 270.51. The effective date of this Permit shall be 30 calendar days after notice of the NMED's decision has been served on the Permittee, or such later time as the NMED may specify. (40 CFR 270.50(a))

### **1.9.2 Permit Modification**

This Permit may be modified for both routine and significant changes as specified in 40 CFR 270.41 through 270.43, and any modification shall conform to the requirements specified in those regulations. The filing of a permit modification request by the Permittee, or the notification by the Permittee of planned changes or anticipated noncompliance, does not stay the applicability or enforceability of any permit condition. (40 CFR 270.30(f))

1. If at any time, for any of the reasons specified in 40 CFR 270.41, the NMED determines that modification of this Permit is necessary, the NMED may initiate a Permit modification.
2. The Permittee may request a permit modification in accordance with 40 CFR 270.42.
3. Modifications to the Permit only reopen the permit conditions subject to the modification and do not constitute a reissuance of the Permit.

### **1.9.3 Unclassified Permit Modifications**

Unless a permit modification is explicitly listed in Appendix I of 40 CFR 270.42 as a Class 1 or 2 permit modification, the Permittee shall not submit the proposed permit modification as a Class 1 or 2 permit modification. The Permittee may only make such permit modification as a Class 3 modification, or may request a determination from the NMED as to whether the proposed permit modification should be reviewed as a Class 1 or 2 modification in accordance with the requirements of 40 CFR 270.42(d)(1).

#### **1.9.4 Permit Modification, Suspension, Revocation or Termination, and Reissuance**

This Permit may be modified, suspended, revoked and reissued, or terminated for cause in accordance with provisions of the HWA, NMSA 1978, 74-4-4.2 and 40 CFR 270.41 and 270.43.

#### **1.9.5 Permit Renewal Application**

The Permittee shall submit an application for a new permit at least one hundred eighty (180) calendar days before the expiration date of this Permit, unless permission for a later date has been granted by the NMED, pursuant to 40 CFR 270.10(h)(1) and 270.30(b). When reviewing the renewal application, NMED will consider improvements in the state of control and measurement technology and changes in applicable regulations.

#### **1.9.6 Continuation of Expired Permit**

Pursuant to 40 CFR 270.51(a), the conditions in this Permit shall continue in force and effect until the effective date of a new permit if:

1. the Permittee has submitted a timely application for renewal of this Permit in compliance with 40 CFR 270.13 and 270.14, and the applicable sections in 40 CFR 270.15 through 270.28, which is a complete application under 40 CFR 270.10(c) for a new permit in accordance with 40 CFR 270.51(a)(1); and
2. the NMED, through no fault of the Permittee, does not issue a new permit with an effective date on or before the expiration date of the previous permit (40 CFR 270.51(a)(2)).

### **1.10 Permit Construction**

#### **1.10.1 Severability**

The provisions of this Permit are severable, and if any provision of this Permit, or any application of any provision of this Permit due to any circumstance is held invalid, then the application of such provision to other circumstances and the remainder of this Permit shall not be affected thereby.

### **1.11 Conflict in Language**

If there is a conflict between the language of a Permit Condition and the language of a Permit Attachment, where the Attachment includes text provided by the Permittee that is not expressly written by NMED, then the language of the Permit Condition shall control the language in the Permit Attachment. This Permit and 40 CFR 264, 265, 266 and 268 establish the minimum requirements for the design, construction, operation, and maintenance of the Facility. Any language in an attachment, which states or implies discretion to not comply with the minimum requirements of this Permit or 40 CFR 270.32(b)(1) and (2), is not effective and the requirements of this Permit and 40 CFR 270.32(b)(1) and (2) shall control.

## 1.12 Definitions

For the purposes of this Permit, terms used herein shall have the same meanings as those in the Hazardous Waste Act, the Resource Conservation and Recovery Act, and their implementing regulations, unless this Permit specifically provides otherwise. Where a term is not defined in the Hazardous Waste Act, RCRA, or pursuant to regulations, EPA guidelines or publications, or this Permit, the meaning associated with such a term shall be defined by a standard dictionary reference or the generally accepted scientific or industrial meaning of the term.

***Administrative Record*** means the administrative record supporting and otherwise relating to the requirements of this Permit, compiled as of the effective date of this Permit, which forms the basis for the terms of this Permit. The Administrative Record includes the full record and those documents submitted in writing by the NMED, the Permittee, EPA or the public, as of the effective date of the Permit for inclusion in the Administrative Record.

***Area of Concern (AOC)*** means any area having a known or suspected release of hazardous waste or hazardous constituents that is not from a solid waste management unit and that NMED has determined may pose a current or potential threat to human health or the environment. An AOC may include buildings, structures, and other locations at which releases of hazardous waste or constituents have not been remediated, including releases resulting from one time and accidental events.

***Contaminant*** means any hazardous constituent listed in 40 CFR Part 261, appendix VIII and 40 CFR Part 264, appendix IX; any groundwater contaminant listed in the New Mexico WQCC Regulations at 20.6.2.3103 NMAC; any toxic pollutant listed in the New Mexico WQCC Regulations a 20.6.2.7.WW NMAC; methyl tertiary-butyl ether; perchlorate; polychlorinated biphenyls (PCBs); dioxins and furans; perfluorinated compounds including perfluorooctane sulfonate and perfluorooctanoic acid; and any other substance present in soil, sediment, rock, surface water, groundwater, or air for which the NMED determines that monitoring, other investigation, or a remedy is necessary to carry out the purposes of this Permit.

***Corrective Action*** means all corrective action, as defined in 20.4.2.7.I NMAC, necessary to protect human health and the environment for all releases of hazardous waste or hazardous constituents, or other contaminants defined by this Permit Section (1.12), to the environment as required under HWA 74-4-4.2 (B) and 40 CFR 264.101. Corrective action may address releases to air, soil, sediment, surface water, or groundwater.

***Corrective Action Complete*** means the requirements for corrective action have been satisfied by the Permittee as determined by the NMED.

***Discharge*** means the accidental or intentional spilling, leaking, pumping, pouring, emitting, emptying, or dumping of solid waste or hazardous waste into or onto any land or water.

***Disposal*** means the discharge, deposit, injection, dumping, spilling, leaking, or placing of any solid waste or hazardous waste into or on any land or water so that such solid waste or hazardous waste or any constituent thereof may enter the environment or be emitted into the air or discharged into any waters, including groundwater.



**EPA** means the United States Environmental Protection Agency and any successor or predecessor agencies.

**Extent of Contamination** means the horizontal and vertical area in which the concentrations of hazardous waste or constituents in the environmental media being investigated are above detection limits or background concentrations indicative of the region, whichever is appropriate, as determined by the NMED.

**Facility** means Cannon Air Force Base, EPA ID Number NM7572124454, owned by the United States Department of the Air Force, located in Curry County, New Mexico, including all contiguous land, structures, other appurtenances, and improvements on the land used for storage or disposal of hazardous waste. For the purpose of implementing corrective action under 40 CFR 264.101, or RCRA Section 3008(h), or the HWA, NMSA 1978, 74-4-10(E), "Facility" means all contiguous property under the control of the owner or operator.

**Groundwater** means interstitial water, which occurs in saturated earth material.

**Hazardous Constituent** or **Hazardous Waste Constituent** means: 1) any constituent identified in 40 CFR Part 261 Appendix VII that causes EPA to list a hazardous waste in 40 CFR Part 261 Subpart D; or 2) any constituent identified in 40 CFR Part 261, Appendix VIII and any constituent identified in 40 CFR Part 264 Appendix IX.

**Hazardous Waste**, for the purposes of corrective action for solid waste management units and areas of concern conducted pursuant to 74-4-4.2(B) of the HWA, 40 CFR part 264, subpart F, or 40 CFR 270.32(b)(2), means a hazardous waste as defined in 74-4-3(I) of the HWA. Hazardous waste, for the purposes of corrective action, includes, without limitation any hazardous waste as defined in 40 CFR 261.3, any groundwater contaminant listed in the Water Quality Control Commission (WQCC) Regulations in 20.6.2.3103 NMAC, any toxic pollutant listed in 20.6.2.WW NMAC, any contaminant defined in this Permit Section (1.12) or for which the EPA has promulgated a maximum contaminant level (MCL) at 40 CFR parts 141 and 143, perchlorate, methyl tertiary butyl ether, polychlorinated biphenyls (PCBs), dioxins, furans, perfluorinated compounds including perfluorooctane sulfonate and perfluorooctanoic acid, and munitions constituents as defined in 10 U.S.C. 2710(e)(3).

**Hazardous Waste** for all other purposes of this Permit, means a hazardous waste as defined in 40 CFR 261.3.

**Hazardous Constituent** means any constituent identified in 40 CFR Part 261, Appendix VIII and any constituent identified in 40 CFR Part 264 Appendix IX.

**HWA** means the New Mexico Hazardous Waste Act, NMSA 1978, 74-4-1 to 74-4-14.

**Hazardous Waste Management Regulations (HWMR)** means the New Mexico Hazardous Waste Management Regulations, 20.4.1 NMAC and all provisions of 40 CFR Parts 260 through 273 incorporated therein

**Maximum Contaminant Level (MCL)** means a maximum contaminant level under the Federal Safe Drinking Water Act, 42 U.S.C. 300f to 300j-26, and the drinking water regulations promulgated thereunder.

**NMED** means the New Mexico Environment Department.

**Operator** means the person responsible for the overall operation of the Facility. The U.S. Department of the Air Force is the operator of Cannon Air Force Base.

**Owner** means the person who owns the Facility or part of a Facility. The U.S. Department of the Air Force is the owner of Cannon Air Force Base.

**Permittee** means the U.S. Department of the Air Force Cannon Air Force Base.

**RCRA** means the Federal Resource Conservation and Recovery Act, 42 U.S.C. 6901 to 6992k, also known as the Solid Waste Disposal Act.

**Release**, for the purposes of this Permit, means any spilling, leaking, pumping, pouring, emitting, emptying, discharging, injecting, escaping, leaching, dumping, or disposing of any solid waste, hazardous waste, or hazardous constituent into the environment (including the abandonment or discarding of barrels, containers, and other closed receptacles containing solid waste, hazardous waste, or hazardous constituents).

**Solid Waste Management Unit (SWMU)** means any discernable unit or area at the Facility at which solid waste has been placed at any time, and from which NMED determines there may be a risk of a release of hazardous waste or constituents, irrespective of whether the unit was intended for the management of solid waste. Such units include any area at which solid waste has been routinely or systematically placed.

**Senior Unexploded Ordnance Supervisor (SUXOS)** (as the position designation may be updated) means a person in charge of all Munitions and Explosives of Concern (MEC) operations. The SUXOS is qualified as defined in Department of Defense Explosives Safety Board, Technical Paper 18 "Minimum Qualifications for UXO Technicians and Personnel".

**Target Analyte List (TAL) Metals** means the list of 23 inorganic target analytes defined by the EPA Contract Laboratory Program Statement of Work. The list consists of the following: aluminum, antimony, arsenic, barium, beryllium, cadmium, calcium, chromium, cobalt, copper, iron, lead, magnesium, manganese, mercury, nickel, potassium, selenium, silver, sodium, thallium, vanadium, and zinc.

**Unexploded Ordinance (UXO)** means military Munitions that have been primed, fused, armed, or otherwise prepared for action, and have been fired, dropped, launched, projected, or placed in such a manner as to constitute a hazard to operations, installation properties, personnel, or material and remain unexploded either by malfunction, design, or any other cause (10 U.S.C. 101(e) (5) (A) through (C)).

**Waste Military Munitions (WMM)** includes military munitions as defined in 40 CFR 260.10, which are solid waste as described in 40 CFR 266.202.

**Water Quality Control Commission (WQCC)** means the New Mexico Water Quality Control Commission, and any successor agencies, boards, or commissions.

**Water Quality Control Commission Regulations** means the regulations at 20.6.2 NMAC promulgated by the New Mexico Water Quality Control Commission governing the Quality of Ground Water and Surface Water in New Mexico.

## **1.13 Duties and Requirements**

### **1.13.1 Duty to Comply**

The Permittee shall comply with all sections in this Permit, except to the extent and for the duration such noncompliance is authorized in an emergency permit, in accordance with the requirements of 40 CFR 270.61. Any permit noncompliance, except under the terms of an emergency permit, constitutes a violation of the HWA and RCRA and may subject the Permittee, its successors and assigns, officers, directors, employees, parents, or subsidiaries, to an administrative or civil enforcement action (40 CFR 270.30(a)), including civil penalties and injunctive relief, as provided in Permit Section 1.7, or permit modification request under 74-4-4.2 of the HWA and 40 CFR 270.41 and 270.43.

No delegation or assignment of the Permittee's responsibilities under this permit can be made to any person or entity, including a separately organized agency, without the written permission of the NMED; this prohibition does not preclude the Permittee's use of contractors for remediation.

The Permittee shall not allow any person or entity which currently exists or may be created, including a separately organized agency, to interfere with the performance of its obligations or responsibilities under this Permit.

### **1.13.2 Duty to Reapply**

If the Permittee wishes or is required to continue an activity regulated by this permit after the expiration date of this permit, then the Permittee shall apply for and obtain a new permit at least 180 calendar days before the expiration date of this permit, unless permission for a later date has been granted by the NMED, pursuant to 40 CFR 270.10(h)(1) and 270.30(b). NMED will not grant permission for applications to be submitted later than the expiration date of the existing permit.

### **1.13.3 Transfer of Permit**

The Permittee shall not transfer this permit to any person except after prior written notice and receipt of approval from the NMED.

This Permit may be transferred by the Permittee to a new owner or operator only if the Permit has been modified or revoked and reissued, in accordance with the requirements of 40 CFR

270.40(b) or 270.41(b)(2), to identify the new Permittee and incorporate such other requirements as may be necessary under HWA and RCRA. (40 CFR 270.30(l)(3) and 270.40(a))

The Permittee may make changes in ownership or operational control of the Facility as a Class 1 modification after obtaining prior written approval from the NMED in accordance with 40 CFR 270.42(a)(2). The new owner or operator must submit a revised permit application no later than 90 calendar days prior to the scheduled change including a written agreement containing a specific date for transfer of permit responsibility between the current and new Permittee.

If the new owner is not the United States, the new owner or operator shall demonstrate compliance with 40 CFR 264, Subpart H (Financial Requirements) within 6 months of the date of the change of ownership or operational control of the Facility in accordance with 40 CFR 270.40(b).

#### **1.13.4 Need to Halt or Reduce Activity Not a Defense**

The Permittee shall not use as a defense to an enforcement action that it would have been necessary for the Permittee to halt or reduce the permitted activities in order to maintain compliance with the conditions of this Permit. (40 CFR 270.30(c))

#### **1.13.5 Duty to Mitigate**

In the event of noncompliance with this Permit, the Permittee shall take all reasonable steps to minimize releases to the environment and shall carry out such measures as are reasonable to prevent significant adverse impacts on human health or the environment. (40 CFR 270.30(d))

#### **1.13.6 Proper Operation and Maintenance**

The Permittee shall at all times properly operate and maintain all facilities and systems of treatment, control, and related appurtenances which are installed or used by the Permittee to achieve compliance with the sections of this Permit. Proper operation and maintenance include effective performance, adequate funding, adequate operator staffing and training, and adequate laboratory and process controls, including appropriate quality assurance and quality control procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems only when necessary to achieve compliance with the conditions of this Permit (40 CFR 270.30(e)).

#### **1.13.7 Duty to Provide Information**

The Permittee shall furnish to NMED, within a reasonable time as specified by NMED, any relevant information, which the NMED may request to determine whether cause exists for modifying, revoking, and reissuing, or terminating this Permit, or to determine compliance with this Permit.

The Permittee shall also furnish to NMED, upon request, copies of records required to be kept in accordance with conditions in this Permit. Information and records requested by NMED pursuant to this condition shall be provided in paper form or in an electronic format acceptable to NMED or both as NMED may specify (40 CFR 264.74(a) and 40 CFR 270.30(h)).

This Permit condition shall not be construed to limit in any manner NMED's authority under 74-4-4.3 of HWA, 3007(a) of RCRA, or any other applicable law or regulation.

### **1.13.8 Inspection and Entry**

Pursuant to 40 CFR 270.30(i) and NMSA 1978, 74-4-4.3(A) the Permittee shall allow authorized representatives of the NMED, upon the presentation of credentials and at reasonable times, and under the conditions of this Permit, to:

1. enter at reasonable times into the Permittee's premises, including where a regulated facility, unit, or activity is located or conducted, or where records must be kept in accordance with this Permit;
2. have access to and copy, at reasonable times, any records that must be kept in accordance with this Permit;
3. have access to and photograph any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required;
4. inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Permit; and
5. sample, monitor, or measure at reasonable times, for the purposes of assuring permit compliance or as otherwise authorized by RCRA and the HWA, any substances or parameters at any location.

### **1.13.9 Monitoring Records**

#### **1.13.9.1 Representative Sampling**

For purposes of monitoring, the Permittee shall take samples and measurements representative of the monitored activity in accordance with the minimum required procedures included in Permit Part 4, Investigation and Sampling Methods and Procedures. Laboratory methods must be those specified in the current edition of Test Methods for Evaluating Solid Waste Physical/Chemical Methods (SW-846) or an equivalent NMED-approved method. (40 CFR 270.30(j)(1))

#### **1.13.9.2 Records Retention**

The Permittee shall retain records of all monitoring information, including all calibration and maintenance records, copies of all reports, and records required by this Permit, and records of all data used to complete the permit application for a period of at least three (3) years from the date of the sample, measurement, report, record, certification, or application, in accordance with the requirements of 40 CFR 270.30(j)(2). This period may be extended by NMED at any time and is automatically extended during the course of any unresolved enforcement action regarding this Facility. The Permittee shall also maintain records from all groundwater monitoring wells and associated groundwater surface elevations, and any cleanup activities for the active life of the Facility.

### **1.13.9.3 Monitoring Records Contents**

Pursuant to 40 CFR 270.30(j)(3), records of monitoring information shall include:

1. The date, exact place, and time of sampling or measurements;
2. The individual(s) who performed the sampling or measurements;
3. The date(s) analyses were performed;
4. The name and qualification of the individual(s) who performed the analyses;
5. The measuring techniques, analytical techniques or methods used; and
6. The results of such measurements or analyses.

### **1.13.10 Reporting Requirements**

#### **1.13.10.1 Reporting Planned Changes**

The Permittee shall give notice to NMED as soon as possible of any planned physical alterations or additions to any unit listed on the Permit at the Facility, in accordance with 40 CFR 270.30(l)(1).

#### **1.13.10.2 Reporting Anticipated Noncompliance**

The Permittee shall give a minimum of 60 calendar days advance to NMED of any planned changes to any unit listed on the Permit at the Facility or any activities, that may result in noncompliance with Permit requirements, in accordance with 40 CFR 270.30(l)(2).

#### **1.13.10.3 24 Hour and Subsequent Reporting**

The Permittee shall report to the NMED, both orally and in writing, any noncompliance that may result in a release of contaminants, may endanger human health or the environment (40 CFR 270.30(l)(6) and 270.32(b)(2)). This report shall be submitted in accordance with Permit Sections 1.13.10.3.1, 1.13.10.3.2, and 1.13.10.3.3.

##### **1.13.10.3.1 24 Hour Oral Report**

The Permittee shall orally report to NMED any noncompliance which may endanger human health or the environment within 24 hours from the time that the Permittee becomes aware of the circumstances in accordance with 40 CFR 270.30(l)(6)(i). The report shall include the following:

1. any information concerning any release of any hazardous waste that may cause an endangerment to public drinking water supplies; and
2. any information of a release or discharge of hazardous waste, or of a fire or explosion at the Facility, which could threaten the environment or human health outside the Facility.

#### **1.13.10.3.2 Content of Description**

In accordance with 40 CFR 270.30(1)(6)(ii), the description of the occurrence and its cause shall include:

1. name, address, and telephone number of the owner or operator;
2. name, address, and telephone number of the Facility;
3. date, time, and type of incident;
4. name and quantity of materials involved;
5. the extent of injuries, if any;
6. an assessment of actual or potential hazards to the environment and human health outside the Facility, where this is applicable; and
7. estimated quantity and disposition of recovered material that resulted from the incident.

#### **1.13.10.3.3 Five Day Written Report**

The Permittee shall submit a written report to NMED within five calendar days from the time the Permittee becomes aware of the noncompliance (40 CFR 270.30(1)(6)(iii)). The written report shall contain the following:

1. a description of the noncompliance and its cause;
2. the period of the noncompliance including exact date and time, and, if the noncompliance has not been corrected, the anticipated time it is expected to continue; and
3. steps taken or planned to reduce, eliminate, and prevent recurrence of the noncompliance.

The Permittee shall include in the report all records of spill response activities as required in Permit Section 2.8.5.

The NMED may waive the five-day written notice requirement in favor of a written report within 15 calendar days.

#### **1.13.10.4 Other Noncompliance**

The Permittee shall report all other instances of noncompliance not otherwise required to be reported under Permit Sections 1.13.10.1, 1.13.10.2, and 1.13.10.3 at the time quarterly activity reports are submitted as required by Permit Section 1.15 (40 CFR 270.30(1)(10)).

#### **1.13.10.5 Other Information**

Whenever the Permittee becomes aware of a failure to submit any relevant facts in the Permit Application, or submitted incorrect information in the Permit Application or in any report to the NMED, the Permittee shall promptly submit such facts or information in writing to the NMED as specified by 40 CFR 270.30(l)(11).

#### **1.14 Confidential Information**

The Permittee may claim that specific information required by this Permit or otherwise submitted to the NMED is confidential pursuant to the provisions of 74-4-4.3(D) and (F) of the HWA and 40 CFR 260.2 and 270.12. Any claim must include justification satisfactory to NMED that such records, reports or information, or a particular part thereof, if made public, would divulge information entitled to protection under Section 1905 of Title 18 of the United States Code. Such information deemed by NMED to be confidential information may be disclosed to officers, employees or authorized representatives of NMED or the United States concerned with carrying out the Resource Conservation and Recovery Act of 1976, or when relevant in any proceedings under the Hazardous Waste Act.

#### **1.15 Quarterly Environmental Activity Reports**

If required by the NMED, the Permittee shall submit to the NMED quarterly environmental activities reports that briefly describe the waste management, monitoring, and corrective action activities; list documents submitted; and identify any noncompliance required to be reported under Permit Sections 1.13.10.4 and 1.13.10.5 for the previous reporting period. The reports shall also describe scheduled monitoring activities and sampling notifications for the upcoming reporting period. The reports shall be submitted February 28, May 31, August 31, and November 30 of each calendar year for the preceding quarter or other times specified by the NMED.

#### **1.16 Signatory Requirements**

The Permittee shall sign and certify all applications, reports, or information submitted to or requested by NMED or required by this Permit in accordance with 40 CFR 270.11 and 270.30(k).

#### **1.17 Submissions to the NMED**

The Permittee shall submit by certified mail or hand delivery all reports, notifications, or other submissions that are required by this Permit to be sent or given to the NMED. The submittals shall be in the form of two paper copies and an electronic copy or other format acceptable to the NMED. The submissions should be sent by certified mail or hand delivered to:

Chief  
Hazardous Waste Bureau  
New Mexico Environment Department  
2905 Rodeo Park Drive East, Building 1



Santa Fe, New Mexico 87505-6303  
Telephone Number: 505-476-6000  
Facsimile Number: 505-476-6030

All submittals must conform to the applicable sections of Permit Section 6, Reporting Requirements of the Facility Permit, or other format acceptable to the NMED.

#### **1.17.1 Approval of Submittals**

All documents that the Permittee prepares under the terms of this Permit and submits to the NMED that are subject to the requirements of 20.4.2 NMAC shall be subject to the procedures set forth therein. Documents requiring NMED approval that are subject to the requirements of 20.4.2 NMAC will be reviewed and approved, approved with modifications, disapproved, denied, or rejected by the NMED.

Upon the NMED's written approval, all submittals and associated schedules shall become enforceable as part of this Permit in accordance with the terms of the NMED's written approval, and such documents, as approved, shall control over any contrary or conflicting requirements of this Permit. This provision does not affect any public process that is otherwise required by this Permit, the HWA, or its implementing regulations.

Failure to submit any of the work plans, schedules, reports, or other deliverable documents that the Permittee is required to prepare under this Permit according to the schedules or deadlines in this Permit, may subject the Permittee to enforcement action under 74-4-10 of the HWA, or other applicable provisions of law, which may include fines, civil penalties, or suspension or revocation of the Permit.

Any noncompliance with approved plans and schedules shall cause the Permittee to be in noncompliance with this Permit. The NMED may grant extensions of written requests for due dates for submittals of reports and other deliverables, provided that the Permittee includes a written justification showing good cause and a proposed schedule for submittal in accordance with Permit Section 1.17.2.

#### **1.17.2 Extensions of Time**

The Permittee may seek an extension of time in which to perform a requirement of this Permit, for good cause, by sending a written request for extension of time and proposed revised schedule to the NMED. The request shall state the length of the requested extension and describe the basis for the request. The NMED will respond in writing to any request for extension following receipt of the request. If the NMED denies the request for extension, it will state the reasons for the denial.

#### **1.17.3 Property Rights**

This Permit does not convey any property rights of any sort, or any exclusive privilege. (40 CFR 270.30(g))

## **PART 2: GENERAL FACILITY CONDITIONS**

### **2.1 Operation and Maintenance of the Facility**

The Permittee shall maintain and operate the Facility to minimize the possibility of a fire, explosion, or any unplanned, sudden or non-sudden release of hazardous waste, hazardous waste constituents, or other contaminants to air, soil, ground water, or surface water that could threaten human health or the environment as specified by 40 CFR 264.31. The Permittee shall maintain and provide to the NMED a current list and map of the hazardous waste generation locations at the Facility.

The Permittee shall comply with all applicable hazardous waste generator standards in 40 CFR Part 262 including the requirements for off-Facility shipment of hazardous waste pursuant to 40 CFR 262.10(h) and 40 CFR 264.71(c).

### **2.2 Security**

Pursuant to 40 CFR 264.14(a) the Permittee must prevent unknowing entry and minimize the possibility for unauthorized entry of persons or livestock into the active portion of the Facility to include all hazardous waste storage areas. The Permittee shall comply with the applicable security provisions in accordance with 40 CFR 264.14 in order to protect from unrestricted entry into the Facility and any hazardous waste storage or accumulation areas.

### **2.3 General Inspection Requirements**

The Permittee shall inspect the Facility and remedy any deterioration, malfunction, or discharge which may lead to the release of hazardous waste constituents or other contaminants to the environment or pose a threat to human health as required in 40 CFR 264.15. The Permittee must develop and follow a written schedule for inspecting monitoring equipment, security devices, and operating and structural equipment that are important to preventing, detecting, or responding to environmental or human health hazard. The record of inspections must be maintained by the Facility.

### **2.4 Personnel Training**

In order to reduce the potential for incidents related to hazardous waste and remediation waste management, which may pose a threat to human health and the environment, the Permittee shall comply with the applicable personnel training requirements 40 CFR 262.17(7) and 264.16. The Permittee shall maintain training documents for at least three years from the date the employee last worked at the Facility in accordance with 40 CFR 262.17(7)(v) and 264.16(d) and (e).

## **2.5 Waste Sources**

### **2.5.1 Ignitable, Reactive, or Incompatible Waste**

The Permittee shall comply with the requirements for handling ignitable, reactive, and incompatible wastes as stipulated in 40 CFR 264.17. In doing so the Permittee must take precautions to prevent accidental ignition or reaction of ignitable or reactive waste. This waste must be separated from sources of ignition or reaction including, but not limited to open flames, smoking, cutting and welding, hot surfaces, frictional heat, sparks, spontaneous ignition, and radiant heat.

### **2.5.2 Prohibited Waste**

The Permittee shall not accept hazardous waste from an off-site source. An “Off-site” source refers to waste generated by sources other than the Permittee or its contractor(s) from within the Facility boundary.

### **2.5.3 Waste Accumulation Time**

In accordance 40 CFR 262.34 and any applicable provisions, the Permittee may accumulate hazardous waste on-site for 90-days or less without a permit or having interim status. Shipment of the waste to an off-site facility must be conducted in accordance with Permit Section 2.5.4.

### **2.5.4 Waste Shipped to an Off-Site Facility**

Prior to off-Facility shipments of hazardous waste, the Permittee shall comply with all generator standards of 40 CFR 264.71(c) and the applicable requirements of 40 CFR part 262, including the waste characterization necessary to facilitate appropriate packaging for transport.

### **2.5.5 Waste Generated During Emergency Explosives or Munitions Emergency Response**

If munitions or explosive of concern are discovered that require treatment in place, the Permittee shall comply with the requirements specified in 40 CFR 270.61 (Emergency permits). If a waste is generated as a result of explosives or munitions at the Facility, or beyond the Facility boundary in response to a waste military munition (WMM) release from the Facility, the Permittee must comply with the applicable corrective action requirements included in this Permit.

### **2.5.6 Waste Military Munitions**

The Permittee shall identify and manage waste military munitions in accordance with 40 CFR 266 subpart M. The Permittee shall not treat, store, or dispose of waste military munitions without first acquiring a Permit in accordance with 40 CFR 270, with the exception of storage conducted in accordance with 40 CFR 266.205.

### **2.5.7 Waste Dilution**

The Permittee shall not dilute in any way a restricted waste or residue from treatment of a restricted waste, as a substitute for treatment. Dilution to avoid an applicable treatment standard

includes, but is not limited to, the addition of solid waste or other materials to reduce a hazardous constituent's concentration.

### **2.5.8 Waste Minimization**

In order to minimize the present and future threat to human health and the environment, the Permittee shall maintain a waste minimization program to reduce the volume and toxicity of hazardous wastes generated by the Facility's operation to the degree determined by the Permittee to be economically practicable; and the proposed method of treatment, storage, or disposal that is the practicable method currently available to the Permittee. Compliance with the provisions of this Permit Section can be satisfied by the current Facility waste minimization program and certification per 40 CFR 262.27(a).

### **2.5.9 Dust Suppression**

The Permittee shall not use waste or used oil or any other material, which is contaminated with dioxin or any other hazardous waste, other than a waste identified solely on the basis of ignitability, for dust suppression or road treatment pursuant to 40 CFR 266.23(b).

## **2.6 Transport, Storage, Treatment, and Disposal of Waste Military Munitions**

The transport, storage, treatment, and disposal of hazardous waste military munitions (WMM) are subject to the applicable permitting, procedural, and technical standards in 40 CFR Part 260 through 40 CFR Part 270.

Pursuant to 40 CFR 266.202(b), An unused military munition is a solid waste when the following conditions have been met:

1. the munition is abandoned by being disposed of, burned, detonated (except during intended use), incinerated, or treated prior to disposal; or
2. the munition is removed from storage in a military magazine or other storage area for the purpose of being disposed of, burned or incinerated, or treated prior to disposal; or
3. the munition is deteriorated or damaged (e.g., the integrity of the munition is compromised by cracks, leaks, or other damage) to the point that it cannot be put into serviceable condition, and cannot reasonably be recycled or used for other purposes; or
4. the munition has been declared a solid waste by an authorized military official; or
5. pursuant to 40 CFR 266.202(c), a used or fired military munition is a solid waste when the following conditions have been met:
  - a. when transported off-range or from the site of use, where the site of use is not a range, for the purposes of storage, reclamation, treatment, disposal, or treatment prior to disposal; or

- b. if recovered, collected, and then disposed of by burial, or landfilling either on or off a range.

### **2.6.1 Transport of Waste Military Munitions**

WMM that are being transported for treatment and disposal which exhibit a hazardous waste characteristic under 40 CFR 261 Subpart C or are listed as hazardous waste under 40 CFR Part 261 Subpart D, are subject to regulation under 40 CFR Parts 260 through 270 unless the Permittee has demonstrated that all conditions listed in 40 CFR 266.203(a) have been met

### **2.6.2 Storage of Waste Military Munitions**

Should the Permittee identify a need for storage of non-chemical WMM prior to destruction and disposal, WMM shall be stored in suitable conditions at the Facility such as storage igloos or magazines as deemed appropriated by the Permittee and as governed by Department of Defense Explosives Safety Board standards, 40 CFR 266.205 and 40 CFR 264.1201, which describe the design and operating standards for hazardous waste munitions and explosives storage.

WMM in storage that exhibit a hazardous waste characteristic or are listed as a hazardous waste under 40 CFR Part 261 are subject to regulation as a hazardous waste under 40 CFR Parts 260 through 279 unless the conditions of 40 CFR 266.205(a)(1) have been met as follows:

1. the waste military munitions are not chemical agents or chemical munitions;
2. the waste military munitions must be subject to the jurisdiction of the Department of Defense Explosives Safety Board (DDESB);
3. the waste military munitions must be stored in accordance with the DDESB storage standards applicable to waste military munitions;
4. within 90 days of August 12, 1997 or within 90 days of when a storage unit is first used to store WMM, whichever is later, the owner or operator must notify the NMED of the location of any waste storage unit used to store waste military munitions for which the conditional exemption in 40 CFR 266.205 (a)(1) is claimed;
5. the Permittee must provide the NMED oral notice within 24 hours from the time the Permittee becomes aware of any loss or theft of the waste military munitions, or any failure to meet a condition of 40 CFR 266.205 (a)(1) that may endanger health or the environment. In addition, a written submission describing the circumstances shall be provided within 5 days from the time the Permittee becomes aware of any loss or theft of the WMM or any failure to meet a condition of 40 CFR 266.205 (a)(1);
6. the Permittee must inventory the WMM at least annually, must inspect the WMM at least quarterly for compliance with the conditions of paragraph 40 CFR 266.205 (a)(1), and must maintain records of the findings of these inventories and inspections for at least three years after corrective action is complete at the Facility; and

7. access to the stored waste military munitions must be limited to appropriately trained and authorized personnel.

### **2.6.3 Treatment and Disposal of Waste Military Munitions**

Pursuant to 40 CFR 266.206, the treatment and disposal of hazardous WMM are subject to the applicable permitting procedural and technical standards in 40 CFR Parts 260 through 270. The Permit does not authorize treatment or disposal of hazardous WMM at any location at the Facility.

## **2.7 Preparedness and Prevention**

### **2.7.1 Maintenance and Operation of Facility**

The Permittee shall maintain and operate the Facility to minimize the possibility of a fire, explosion, or any unplanned, sudden or non-sudden release of hazardous waste or constituents to air, soil, groundwater, or surface water that could threaten human health or the environment in accordance with 40 CFR 264.31.

## **2.8 Recordkeeping and Reporting**

In addition to the recordkeeping and reporting requirements specified elsewhere in the Permit, the Permittee shall maintain in paper form and in electronic form acceptable to the NMED all information and records required to be maintained by this Permit.

### **2.8.1 Corrective Action Records**

For all SWMUS and AOCs undergoing corrective action under Permit Part 3 and 40 CFR 264.101, the Permittee shall retain, until completion of the corrective action has been approved by the NMED, records of all monitoring information (40 CFR 270.31(b)), sampling, waste analyses, and all other pertinent data and information used to prepare the appropriate documents required for the action by this Permit, as required by 40 CFR 270.30(j)(2).

### **2.8.3 Quarterly Environmental Activity Report**

The Permittee shall submit a quarterly report on the status of operations for the previous three months at the Facility to the NMED. The reports shall be due February 28, May 31, August 31, and November 30 of each calendar year for the preceding quarter. The report shall provide an update on activities carried out during the reporting period, including:

1. all waste management activities for the quarter;
2. all ongoing corrective action activities;
3. monitoring results, as required by 40 CFR 270.30(1)(4) and 40 CFR 270.31(c);
4. a list of documents submitted; and
5. any noncompliance issues under the Permit.

The report shall also include a discussion of planned activities for the upcoming three-month period, including any necessary changes or modifications in operating activities approved under this Permit.

#### **2.8.4 Additional Documents to be Maintained at the Facility**

The Permittee shall maintain at the Facility, until the later of completion of corrective action or any post-closure care, the following documents and all amendments, revisions, and modifications to the Permit, including all Attachments, and all approved plans, documents, and other submittals required by this Permit.

#### **2.8.5 Availability, Retention, and Disposition of Records**

The Permittee shall furnish upon request and make available at all reasonable times for inspection by the NMED or its designee, all records required to be maintained by this Permit as stipulated in 40 CFR 264.74(a).

#### **2.8.6 Biennial Report**

In accordance 40 CFR 262.41 the Permittee must prepare and submit a copy of a Biennial Report to the NMED by March 1 of each even numbered year. The Biennial Report must be submitted on EPA Form 8700-13A (as it may be updated), must cover generator activities during the previous calendar year and must include the following information:

1. the EPA identification number, name, and address of the generator;
2. the calendar year covered by the report;
3. the EPA identification number, name, and address for each off-site treatment, storage, or disposal facility in the United States to which waste was shipped during the year;
4. the name and EPA identification number of each transporter used during the reporting year for shipments to a treatment, storage, or disposal facility within the United States;
5. the description, hazardous waste numbers, DOT hazard class, and quantity of each hazardous waste shipped off-site for shipments to a treatment, storage or disposal facility within the United States;
6. a description of the efforts undertaken during the year to reduce the volume and toxicity of waste generated;
7. a description of the changes in volume and toxicity of waste actually achieved during the year in comparison to previous years to the extent such information is available; and
8. the certification signed by the generator or authorized representative.

### **2.8.7 Personnel and Telephone Number Changes**

The Permittee shall inform the NMED in writing of changes in its management personnel and telephone numbers within fifteen (15) calendar days of the changes.



## **PART 3: CORRECTIVE ACTION FOR SOLID WASTE MANAGEMENT UNITS AND AREAS OF CONCERN**

### **3.1 Corrective Action from Releases**

Sections 3004(u) and 3013 of the Resource Conservation and Recovery Act (RCRA), Sections 74-4-4.A.5.h and 74-4-4.2 of the New Mexico Hazardous Waste Act (HWA), and 40 CFR 264.101, require that RCRA permits issued after April 8, 1987, address corrective action as necessary to protect human health and the environment for all releases of hazardous waste or hazardous constituents at a treatment, storage, or disposal facility, regardless of the time at which the release occurred.

Section 3004(v) of RCRA, Section 74-4-4.A.5.i of the HWA, and 40 CFR 264.101(c), require corrective action beyond the Facility property boundary, where necessary to protect human health and the environment unless the Permittee demonstrates to the satisfaction of the NMED that, despite the Permittee's best efforts, the Permittee was unable to obtain the necessary permission to undertake such actions. The Permittee is not relieved of all responsibility to clean up a release that has migrated beyond the Facility boundary where such off-site access is denied.

### **3.2 Applicability**

This Permit Part provides requirements for the investigation of environmental contamination at all solid waste management units (SWMUs) and areas of concern (AOCs) identified in Permit Attachment 3, any newly identified SWMUs and AOCs, and releases of hazardous constituents from SWMUs and AOCs.

#### **3.2.1 Newly Discovered SWMUs and AOCs**

The Permittee shall notify the NMED in writing, within 15 calendar days of discovery, of any newly discovered release(s) of hazardous waste or hazardous constituents from a SWMU, AOC, or other location that explains the location and circumstances of the release. As used in this Permit Part, the terms "discover", "a discovery", or "discovered" refer to the date on which the Permittee: (1) visually or otherwise observes evidence of a new SWMU or AOC, (2) visually or otherwise observes evidence of a previously unidentified release of hazardous waste or hazardous constituents to the environment, or (3) receives information which suggests the presence of a new release of hazardous waste or hazardous constituents to the environment.

If the NMED determines that investigation of a release is necessary, the Permittee shall prepare and submit an Investigation Work Plan in accordance with Permit Section 6.2. If the Permittee conducts an explosives or munitions emergency response at the Facility, or beyond the Facility boundary, in response to a waste explosive or munitions release from the Facility, the Permittee shall treat that response location as a newly discovered AOC, unless the response is conducted within the boundaries of an existing AOC or SWMU.

### **3.2.2 Contamination Beyond the Facility Boundary**

The Permittee shall implement corrective action beyond the Facility boundary where necessary to protect human health and the environment, unless the Permittee demonstrates to the satisfaction of the NMED that, despite the Permittee's best efforts, as determined by the NMED, the Permittee was unable to obtain the necessary permission to undertake such actions. The Permittee is not relieved of all responsibility to cleanup a release that has migrated beyond the Facility boundary where off-site access is denied. On-site measures to address such releases will be determined on a case-by-case basis in accordance with 40 CFR 264.101(c).

### **3.3 Cleanup Levels**

The NMED's cleanup levels for protection of human health are based on excess lifetime cancer risk levels and hazard index levels that are consistent with the EPA's National Oil and Hazardous Substance Pollution Contingency Plan, 40 CFR 300.430(e)(2)(i)(A)(2). The EPA recommends a range of  $10^{-4}$  to  $10^{-6}$  lifetime excess cancer risk as acceptable. In general, the NMED has selected a target risk level of  $10^{-5}$  for establishing cleanup levels for regulated substances. The NMED has generally selected a target hazard quotient (HQ) of one for individual non-carcinogenic regulated compounds. For contamination involving two or more non-carcinogenic regulated substances, the NMED has generally selected a target hazard index (HI) of one.

Unless otherwise specifically provided in this Permit, the Permittee shall follow the cleanup and screening levels described in this Permit in implementing the corrective action requirements of this Permit. The Permittee shall comply with the adopted and established cleanup and reporting requirements described in this Permit. In addition, cleanup levels for the protection of the environment shall address ecological risk consistent with the NMED's guidance for assessing ecological risk as specified in Permit Section 3.4.

#### **3.3.1 Groundwater Cleanup Levels**

The cleanup levels for all contaminants in groundwater shall be the New Mexico Water Quality Control Commission (WQCC) groundwater quality standards, 20.6.2.3103 NMAC, the cleanup levels for toxic pollutants calculated in accordance with 20.6.2.7.WW NMAC, and the drinking water maximum contaminant levels (MCLs) adopted by EPA under the federal Safe Drinking Water Act (42 U.S.C. 300f to 300j-26) or the New Mexico Environmental Improvement Board (EIB), 20.7.10 NMAC. If both a WQCC groundwater quality standard and an MCL have been established for an individual substance, then the lower of the levels shall be the cleanup level for that substance.

The most recent version of the NMED's Tap Water Screening Levels listed in Table A-1 of the 2017 NMED Risk Assessment Guidance for Site Investigation and Remediation ((SSG), as updated) shall be used to establish the cleanup level if neither a WQCC standard or an MCL has been established for a specific substance. In the absence of an NMED tap water screening level then the EPA Regional Screening Levels for Chemical Contaminants at Superfund Sites (RSLs, as updated) for tap water shall be used. If no WQCC groundwater standard, MCL, NMED tap water screening level or EPA RSL has been established for a contaminant for which toxicological information is published, the Permittee shall use a target excess cancer risk level of

$10^{-5}$  for carcinogenic substances and a HI of 1.0 for non-carcinogenic substances as the basis for proposing a groundwater cleanup level for the contaminant. If the background concentration of an inorganic constituent exceeds the standard, then the cleanup level is the background concentration for that specific substance. Any cleanup level based on a risk assessment must be submitted to the NMED for review and approval.

### **3.3.2 Soil and Sediment**

The cleanup levels for soil and sediments shall be the cleanup levels for soil set forth in this Permit Part. Should the Permittee be unable to achieve the Soil Cleanup Levels established under Permit Section 3.3.2.1, the Permittee may request a variance in accordance with Permit Section 3.5. Any cleanup level based on a risk assessment must be submitted to the NMED for its review and approval.

#### **3.3.2.1 Soil Cleanup Levels**

The NMED has specified soil-screening levels that are based on a target total excess cancer risk of  $10^{-5}$  for carcinogenic substances and, for non-carcinogenic substances, a target HI of 1.0 for residential land use industrial land use, and construction worker scenarios. If the potential for migration to groundwater is applicable for a site, the NMED may determine that a dilution attenuation factor (DAF), as calculated using the NMED-approved methods described in the SSG (as updated) for contaminated soils, is appropriate to achieve clean closure. This approach may apply at sites where the migration of contaminants through the soil column to groundwater has occurred or when the NMED determines that the potential exists for migration of contaminants through the soil column to groundwater. Soil cleanup levels shall be the target soil screening levels listed in the SSG. If a NMED soil screening level has not been established for a substance for which toxicological information is published, the soil cleanup level shall be established using the most recent version of the EPA RSL for residential and industrial soil for compounds designated as “n” (non-carcinogen effects) or ten times the EPA RSL for compounds designated “c” (carcinogen effects). The cumulative risk shall not exceed a total excess cancer risk of  $10^{-5}$  for carcinogenic substances and, for non-carcinogenic substances, a target HI of 1.0 at sites where multiple contaminants are present.

If the current and reasonably foreseeable future land use is one for which the NMED has not established soil screening levels, the Permittee may propose cleanup levels to the NMED based on a risk assessment and a target excess cancer risk level of  $10^{-5}$  for carcinogenic substances or an HI of 1.0 for NMED review and approval.

Petroleum hydrocarbons may be detected in environmental media as the result of contaminant releases where individual hazardous constituents are not present at significant concentrations. In these cases, the Permittee shall use the most recent version of the SSG for cleanup of petroleum hydrocarbons in soil.

### **3.3.2.2 Surface Water Cleanup Levels**

The Permittee shall comply with the surface water quality standards outlined in the Clean Water Act (33 U.S.C. 1251 to 1387), the New Mexico WQCC Regulations (20.6.2 NMAC), and the State of New Mexico Standards for Interstate and Intrastate Surface Waters (20.6.4 NMAC).

### **3.3.2.3 Vapor Intrusion Cleanup Levels**

The NMED has specified vapor intrusion screening levels for volatile organic compounds that are based on a target total excess cancer risk of  $10^{-5}$  and, for noncarcinogenic contaminants, a target HI of one (1.0) for residential and industrial land use scenarios. The target residential and industrial vapor intrusion screening levels for selected substances are listed in NMED's SSG (as updated). Vapor intrusion shall be evaluated for sites that meet the criteria specified in the SSG. If a contaminant is not listed in NMED's SSG, the Permittee shall calculate the vapor intrusion screening level following the methodology specified in the SSG.

## **3.4 Ecological Risk Evaluation**

The Permittee shall derive cleanup levels for each hazardous waste and for hazardous constituents for each ecological zone at the Facility using the methodology in NMED's SSG (as it may be updated). If the ecological risk evaluation indicates that a lower cleanup level for a hazardous waste or hazardous constituent in groundwater, soil, or surface water is necessary to protect environmental receptors, the NMED may establish cleanup levels based on ecological risk for hazardous waste or hazardous constituents in a selected environmental media that are lower than levels that are solely protective of human health.

## **3.5 Variance from Cleanup Levels**

If attainment of the established cleanup level is demonstrated to be technically infeasible, the Permittee may perform a risk-based evaluation to establish alternative cleanup levels for specific media at individual corrective action units. The risk-based evaluation should be conducted in accordance with the most recent version of NMED's SSG. For groundwater, if the Permittee proposes to demonstrate the technical infeasibility of achievement of a specific groundwater cleanup level that is a WQCC standard, the applicable requirements of the WQCC Regulations, 6.2.4103.E and 4103.F NMAC, shall be followed.

For all other instances in which the Permittee seeks a variance from a cleanup level, the Permittee shall submit a demonstration to the NMED that achievement of the cleanup level is impracticable. In making such demonstration, the Permittee may consider such things as technical or physical impracticability of the project, the effectiveness of proposed solutions, the cost of the project, hazards to workers or to the public, and any other basis that may support a finding of impracticability at a particular SWMU or AOC. The Permittee may also refer to all applicable guidance concerning impracticability, including, for example, the criteria set forth in EPA's Interim Final Guidance for Evaluating the Technical Impracticability of Ground-Water Restoration (September 1993) and the most recent version of EPA's Handbook of Groundwater Protection and Cleanup Policies for RCRA Corrective Action. In addition to demonstrating the basis for their impracticability request, the Permittee's written submission shall propose the action to be taken by the Permittee, if the NMED approves the impracticability demonstration.

Such action shall include, but is not limited to, completion of a site-specific risk assessment and identification of alternate cleanup levels.

The NMED will review the Permittee's written submission concerning impracticability and determine whether achievement of the cleanup level is impracticable. The NMED may consider such things as technical or physical feasibility of the project, the effectiveness of proposed solutions, the cost of the project, hazards to workers or to the public, and any other basis that may support or refute a finding of impracticability at a particular SWMU or AOC. If the NMED approves or disapproves the Permittee's impracticability demonstration, it will notify the Permittee in writing, and such notice will describe the specific actions to be taken by the Permittee.

### **3.6 Newly Identified SWMUs and AOCs**

#### **3.6.1 Notification of Newly Discovered SWMUs or AOCs**

Within fifteen days after the discovery of any newly identified potential SWMU or AOC, the Permittee shall notify the NMED in writing of such discovery in accordance with Permit Section 1.13.10.3 (24 Hour and Subsequent Reporting). The notification shall include, at a minimum, the location of the SWMU or AOC and all available information pertaining to the nature of any release of contaminants from the SWMU or AOC, including the contaminants released, the magnitude of the release, and the media affected by the release.

Within 90 days, or other time period established by the NMED, after submitting such notification, the Permittee shall submit to the NMED for review and written approval a SWMU Assessment Report or a Release Assessment Report for each newly identified potential SWMU or AOC. At a minimum, such Report shall include the following information, to the extent available:

1. location of each unit on a topographic map of appropriate scale;
2. type and function of each unit;
3. general dimensions, capacities, and structural description of each unit (including all available plans/drawings);
4. dates of operation for each unit;
5. identification of all wastes that have been managed at or in each unit, to the extent available. Including any available data on hazardous constituents in the wastes; and
6. all available information pertaining to any release of contaminants from each unit, including groundwater data, soil analyses, air sampling or monitoring data, and surface water data.

Based on the results of the SWMU or Release Assessment Report, the NMED will determine the need for further investigations at the SWMU or AOC identified in the Report, including the need for an investigation work plan under Permit Section 3.8.1.

### **3.6.2 Notification of Release**

The Permittee shall notify the NMED orally of the discovery of a SWMU or AOC and its associated release within 24 hours and shall notify the NMED in writing within fifteen days of discovery of any contamination identified at a newly discovered SWMU or suspected AOC in accordance with Permit Section 1.13.10.3 (24 Hour and Subsequent Reporting).

### **3.6.3 SWMU Assessment Report**

The Permittee shall prepare and submit to the NMED, within 90 days of the notification required in Permit Section 3.6.2 or other time period approved by the NMED, a SWMU Assessment Report (SAR) for each SWMU or suspected AOC identified under Permit Section 3.6. At a minimum, the SAR shall provide the following information:

1. location of unit(s) on a topographic map of appropriate scale;
2. designation of type and function of unit(s);
3. general dimensions, capacities, and structural description of unit(s). Any available plans/drawings shall be included;
4. dates that the unit(s) was operated;
5. specification of all wastes and other materials that have been managed at/in the unit(s), to the extent available. Any available data on hazardous constituents in the wastes or other materials shall be included; and
6. all available information pertaining to any release of hazardous waste, hazardous constituents or other contaminants from such unit(s) (e.g., soil analyses, vadose zone fluids, and vadose zone organic vapors data).

Based on the results of the SWMU or Release Assessment Report, the Department will determine the need for further investigations at the SWMUs or AOCs identified in the SWMU or Release Assessment Report, including the need for submittal of an investigation work plan in accordance with Permit Section 3.8.1.

## **3.7 Interim Measures**

### **3.7.1 Interim Measures Required by the NMED**

Upon written notification by the NMED, the Permittee shall prepare and submit an Interim Measures (IM) Work Plan at any release site, SWMU, or AOC where the NMED determines that interim measures are necessary to minimize or prevent the migration of hazardous waste or hazardous constituents and limit actual or potential human and environmental exposure to

hazardous waste or hazardous constituents while long term corrective action remedies are evaluated and implemented. The Permittee shall submit its IM Work Plan to the NMED within 30 calendar days of the NMED's notification unless another time period is specified by the NMED. Such interim measures may be conducted concurrently with any other required corrective action.

### **3.7.2 Permittee-Initiated Interim Measures**

The Permittee may initiate interim measures at a SWMU or AOC by notifying the NMED, in writing, at least 60 calendar days prior to beginning the Interim Measures. The NMED will approve the Permittee-initiated IM, conditionally approve the IM, or require submittal of an IM work plan for NMED review and approval prior to implementation of the Interim Measure. Upon approval, the NMED will establish a schedule for the submittal of a report(s) summarizing the actions and results of the interim measure implementation and the progress in achieving cleanup.

### **3.7.3 Emergency Interim Measures**

The Permittee may determine that emergency interim measures are necessary to address an immediate threat of harm to human health or the environment. The Permittee shall notify the NMED within one business day of discovery of the facts giving rise to the threat and shall propose emergency interim measures to address the threat. If the NMED approves the emergency interim measures in writing, the Permittee may implement the proposed emergency interim measures without submitting an interim measures work plan. If circumstances arise resulting in an immediate threat to human health or the environment such that initiation of emergency interim measures are necessary prior to obtaining written approval from the NMED, the Permittee shall notify the NMED within one business day of taking the emergency interim measure. The notification shall contain a description of the emergency situation, the types and quantities of contaminants involved, the emergency interim measures taken, and contact information for the emergency coordinator who handled the situation. The notification shall also include a written statement justifying the need to take the emergency action without prior written approval from the NMED. This requirement shall not be construed to conflict with 40 CFR 264.1(g)(8) or 40 CFR 270.61.

### **3.7.4 Interim Measures Work Plan Requirements**

The IM Work Plan shall ensure that the IM are designed to mitigate any current or potential threat to human health or the environment and are consistent with and integrated into any long-term solution at the Facility, including attainment of action levels in all media. The IM Work Plan shall include a description of the site conditions that warrant the IM, the IM objectives; procedures for implementation, including any designs, plans, or specifications; and schedules for implementation.

### **3.7.5 Interim Measures Work Plan Approval**

The IM Work Plan imposed under Permit Section 3.7.1 or initiated by the Permittee under Permit Section 3.7.2 must be approved by the NMED in writing prior to implementation. The NMED will specify the start date of the IM Work Plan schedule in the letter approving the IM Work Plan. The NMED will approve, approve with modifications, or disapprove the IM Work Plan in accordance with Permit Section 3.14.

### **3.7.6 Interim Measures Implementation**

The Permittee shall implement and complete interim measures within 180 days of the start of implementation of the interim measure. The Permittee may submit a written request to the NMED to extend the period for implementation of the interim measure. The request must provide justification for the extension and a proposed schedule for completion of the interim measure. The NMED will notify the Permittee, in writing, of the approval or disapproval of the request.

#### **3.7.6.1 Notification of Changes to Interim Measures**

The Permittee shall give notice to the NMED as soon as possible of any planned changes, reductions, or additions to the approved IM Work Plan imposed by the NMED under Permit Section 3.7.1 or initiated by the Permittee under Permit Section 3.7.2.

### **3.7.7 Interim Measures Reporting**

#### **3.7.7.1 Progress Reports**

If the time required for completion of IM is greater than 180 days, the Permittee shall provide the NMED with Progress Reports at intervals specified in the approved IM Work Plan. The progress reports shall generally comply with the requirements of Permit Section 3.7.7.2 (Final Interim Measures Report).

#### **3.7.7.2 Final Interim Measures Report**

The Permittee shall prepare and submit an IM Report to the NMED within 90 days following completion of IM, or other time period approved by the NMED. The IM Report shall contain, at a minimum, the following information:

1. a description of IM implemented, including all methods and procedures employed to construct, operate, and assess the progress of the IM;
2. a summary of results;
3. a summary of all problems encountered during IM investigations;
4. a summary of accomplishments and/or effectiveness of IM; and
5. copies of all relevant laboratory and monitoring data, maps, logs, and other related information.



### **3.8 Corrective Action Investigations**

#### **3.8.1 Investigation Work Plan**

If the NMED determines that an Investigation Work Plan is necessary, the Permittee shall prepare and submit to the NMED, within 90 days or other time period established by the NMED, an Investigation Work Plan in accordance with Permit Section 6.2.

Investigation Work Plans shall include schedules of implementation and completion of specific actions necessary to determine the nature and extent of contamination and the potential pathways of contaminant releases to the air, soil, surface water, and groundwater. The Permittee shall provide sufficient justification and associated documentation that a release is not probable or has already been characterized if a unit or a media/pathway associated with a unit (ground water, surface water, soil, subsurface gas, or air) is not included in an Investigation Work Plan. Such deletions of a unit, medium, or pathway from the work plan(s) are subject to the approval by the NMED.

The Permittee shall provide sufficient written justification for any omissions or deviations from the minimum requirements specified in Permit Part 6 (Reporting Requirements). Such omissions or deviations are subject to the approval of the NMED. In addition, Investigation Work Plans shall include all investigations necessary to ensure compliance with 40 CFR 264.101. The Permittee shall submit Investigation Work Plans by the dates specified by the NMED. All monitoring, sampling, and analysis shall be conducted in accordance with the investigation methods and procedures set forth in Permit Part 4.

#### **3.8.2 Historical Documents**

If required by the NMED, the Permittee shall submit to the NMED a summary of the historical information and assessment of potential contaminant releases relating to each SWMU or AOC in conjunction with the unit-specific Investigation Work Plan including complete, legible copies of all associated photographic imprints, maps, figures, drawings, tables, attachments, enclosures, appendices and other relevant supporting documentation.

#### **3.8.3 Investigation Report**

The Permittee shall prepare and submit to the NMED Investigation Reports for the investigations conducted in accordance with Investigation Work Plans submitted under Permit Section 3.8.1. The Permittee shall submit the Investigation Reports to the NMED for review and approval in accordance with the schedules included in its approved Investigation Work Plans. The Investigation Report shall include an analyses and summaries of all investigations required by the associated Investigation Work Plan. The summaries shall describe the type and extent of contamination at each site investigated, including sources and migration pathways identify all hazardous waste or constituents present in all media, and describe actual or potential receptors. The Investigation Report shall also describe the extent of contamination (qualitative and quantitative) in relation to background levels of the area. If the Investigation Report concludes that further work is necessary, the report shall include a schedule for submission of a work plan for the next phase of investigation.

### **3.8.3.1 Cleanup Levels**

The Investigation Reports shall identify the applicable cleanup levels in accordance with Permit Section 3.3 (Cleanup Levels) for each contaminant found during a site investigation. The Permittee shall propose, in the Investigation Report or in a subsequent Risk Assessment or Corrective Measures Evaluation, appropriate cleanup levels for those hazardous wastes or hazardous constituents without established cleanup levels based upon human and ecological risk.

### **3.8.3.2 Requirement to Proceed**

Based upon the NMED's review of the Investigation Report, the NMED will notify the Permittee of the need for further investigative action, if necessary, or inform the Permittee of the need for a Corrective Measures Evaluation. If the NMED determines that further investigation is necessary, the NMED will require the Permittee to submit a work plan for approval that includes a proposed schedule for additional investigation(s).

## **3.9 Risk Assessment**

The Permittee shall attain the cleanup goals outlined in Permit Section 3.3 (Cleanup Levels) including, as necessary, performance of risk analysis to establish alternate cleanup goals at each site for which the NMED determines that corrective measures are necessary, in the format included in the Permit Part 6 (Reporting Requirements). The Permittee shall submit to the NMED for approval a Risk Assessment Report prepared in accordance with Permit Section 6.5 for sites where risk analyses are conducted.

## **3.10 Corrective Measures Evaluation**

The NMED will require corrective measures at a site if the NMED determines, based on the Investigation Report(s) and other information available to the NMED, that there has been a release of contaminants into the environment at the site and that corrective action is necessary to protect human health and the environment. Upon making such a determination, the NMED will notify the Permittee in writing and specify a due date for the submittal of the necessary reports and evaluations in the written notification.

### **3.10.1 Corrective Measures Evaluation Report**

Following written notification from the NMED that a Corrective Measures Evaluation (CME) is required, the Permittee shall prepare and submit to the NMED for approval a CME Report in accordance with the schedule included in the written notification. The corrective measures evaluation shall evaluate potential remedial alternatives and shall recommend a preferred remedy that will be protective of human health and the environment and that will attain the appropriate cleanup goals. The CME Report shall be prepared in accordance with the format outlined in Permit Section 6.6. The CME Report shall, at a minimum, include the following:

1. a description of the location, status, and current use of the site;
2. a description of the history of site operations and the history of releases of contaminants;

3. a description of site surface conditions;
4. a description of site subsurface conditions;
5. a description of on-and off-site contamination in all affected media;
6. an identification and description of all sources of contaminants;
7. an identification and description of contaminant migration pathways;
8. an identification and description of potential receptors;
9. a description of cleanup standards or other applicable regulatory criteria;
10. an identification and description of a range of remedy alternatives;
11. remedial alternative pilot or bench scale testing results;
12. a detailed evaluation and rating of each remedy alternative, applying the criteria provided in Permit Section 3.10.3 and Section 6.6;
13. an identification of a proposed preferred remedy or remedies;
14. design criteria of the selected remedy or remedies; and
15. a proposed schedule for implementation of the preferred remedy.

### **3.10.2 Cleanup Standards**

The Permittee shall select corrective measures that are capable of achieving the cleanup standards and goals outlined in Permit Section 3.3 including, if applicable, approved alternate cleanup goals established by a risk assessment.

### **3.10.3 Remedy Evaluation Criteria**

#### **3.10.3.1 Threshold Criteria**

The Permittee shall evaluate each of the remedy alternatives for the following threshold criteria. To be selected, the remedy alternative must:

1. be protective of human health and the environment;
2. attain media cleanup standards;
3. control the source or sources of releases so as to reduce or eliminate, to the extent practicable, further releases of contaminants that may pose a threat to human health and the environment; and

4. comply with applicable standards for management of wastes.

#### **3.10.3.2 Remedial Alternative Evaluation Criteria**

The Permittee shall evaluate each of the remedy alternatives for the factors described in this Permit Part. These factors shall be balanced in proposing a preferred alternative.

#### **3.10.3.3 Long-term Reliability and Effectiveness**

The remedy shall be evaluated for long-term reliability and effectiveness. This factor includes consideration of the magnitude of risks that will remain after implementation of the remedy; the extent of long-term monitoring, or other management or maintenance that will be required after implementation of the remedy; the uncertainties associated with leaving contaminants in place; and the potential for failure of the remedy. The Permittee shall give preference to a remedy that reduces risks with little long-term management, and that has proven effective under similar conditions.

#### **3.10.3.4 Reduction of Toxicity, Mobility, or Volume**

The remedy shall be evaluated for its reduction in the toxicity, mobility, and volume of contaminants. The Permittee shall give preference to a remedy that uses treatment to more completely and permanently reduce the toxicity, mobility, and volume of contaminants.

#### **3.10.3.5 Short-Term Effectiveness**

The remedy shall be evaluated for its short-term effectiveness. This factor includes consideration of the short-term reduction in existing risks that the remedy would achieve; the time needed to achieve that reduction; and the short-term risks that might be posed to the community, workers, and the environment during implementation of the remedy. The Permittee shall give preference to a remedy that quickly reduces short-term risks without creating significant additional risks.

#### **3.10.3.6 Implementability**

The remedy shall be evaluated for its implementability or the difficulty of implementing the remedy. This factor includes consideration of installation and construction difficulties; operation and maintenance difficulties; difficulties with cleanup technology; permitting and approvals; and the availability of necessary equipment, services, expertise, and storage and disposal capacity. The Permittee shall give preference to a remedy that can be implemented relatively quickly and easily, and that poses fewer and lesser difficulties.

#### **3.10.3.7 Cost**

The remedy shall be evaluated for its cost. This factor includes a consideration of both capital costs, and operation and maintenance costs. Capital costs shall include, without limitation, construction and installation costs; equipment costs; land development costs; and indirect costs including engineering costs, legal fees, permitting fees, startup and shakedown costs, and contingency allowances. Operation and maintenance costs shall include, without limitation, operating labor and materials costs; maintenance labor and materials costs; replacement costs; utilities; monitoring and reporting costs; administrative costs; indirect costs; and contingency allowances. All costs shall be calculated based on their net present value. A remedy that is less costly, but does not sacrifice protection of health and the environment, shall be preferred.

### **3.10.4 Corrective Measures Evaluation Report Approval**

The NMED will review the Corrective Measures Evaluation (CME) Report and notify the Permittee in writing of approval, approval with modifications, or disapproval of the report in accordance with Permit Section 3.14. The NMED's approval of the CME Report shall not be construed to mean that the NMED agrees with the recommended preferred remedy. Based on preliminary results and the CME Final Report, the NMED may require the Permittee to evaluate additional remedies or particular elements of one or more proposed remedies.

### **3.10.5 Relationship to Corrective Measures Requirements**

The Corrective Measures Evaluation shall serve as a Corrective Measures Study for the purposes of RCRA compliance. (55 Fed. Reg. 30875-77 (July 27, 1990) (proposed 40 CFR 264.520-264.524))

## **3.11 Remedy Approvals and Permit Modifications**

### **3.11.1 Remedy Selection**

Upon approval of the Corrective Measures Evaluation Report, the NMED will select a remedy or remedies for the site. The NMED may choose a different remedy from that recommended by the Permittee. The NMED will issue a Statement of Basis for selection of the remedy and will issue a draft of the decision for public comment in accordance with the public participation requirements applicable to permit modification under 40 CFR 270.41 and 20.4.1.901 NMAC, including the opportunity for commenters to request a public hearing. The NMED will issue a response to public comments received at the time of the NMED's final decision and modification of the Permit to incorporate the selected remedy.

## **3.12 Corrective Measure Implementation**

The Permittee shall implement the final remedy selected by the NMED.

### **3.12.1 Corrective Measures Implementation Plan**

Within 90 days after the NMED's selection of a final remedy, or as otherwise specified by the schedule contained in the approved Corrective Measure Evaluation Report or as specified by a schedule required by the NMED in the Permit modification, the Permittee shall submit to the NMED for approval a Corrective Measures Implementation Plan outlining the design, construction, operation, maintenance, and performance monitoring for the selected remedy, and a schedule for its implementation. The Corrective Measures Implementation Plan shall, at a minimum, include the following elements:

1. a description of the selected final remedy;
2. a description of the cleanup goals and remediation system objectives;
3. an identification and description of the qualifications of all persons, consultants, and contractors that will be implementing the remedy;

4. detailed engineering design drawings and systems specifications for all elements of the remedy;
5. a construction work plan;
6. an operation and maintenance plan;
7. the results of any remedy pilot tests;
8. a plan for monitoring the performance of the remedy, including sampling and laboratory analysis of all affected media;
9. a waste management plan;
10. a proposed schedule for submission to the NMED of periodic progress reports; and
11. a proposed schedule for implementation of the remedy.

#### **3.12.2 Approval of Corrective Measures Implementation Plan**

The NMED will review the Corrective Measures Implementation Plan and notify the Permittee in writing of approval, approval with modifications, or disapproval of the plan in accordance with Permit Section 3.14.

#### **3.12.3 Health and Safety Plan**

The Permittee shall conduct all activities in accordance with a site-specific or facility-wide Health and Safety Plan during all construction, operation, maintenance, and monitoring activities conducted during corrective measures implementation.

#### **3.12.4 Progress Reports**

The Permittees shall submit to the NMED progress reports in accordance with the schedule approved in the Corrective Measures Implementation Plan. The progress reports shall, at a minimum, include the following information:

1. a description of the remedy work completed during the reporting period;
2. a summary of problems, potential problems, or delays encountered during the reporting period;
3. a description of actions taken to eliminate or mitigate the problems, potential problems, or delays;
4. a discussion of the remedy work projected for the next reporting period, including all sampling events;
5. copies of the results of all monitoring, including sampling and analysis, and other data generated during the reporting period; and

6. copies of all waste disposal records generated during the reporting period.

### **3.12.5 Remedy Completion**

#### **3.12.5.1 Remedy Completion Report**

Within 90 days, or other time approved by the NMED, after completion of remedy, the Permittee shall submit to the NMED a Remedy Completion Report. The report shall, at a minimum, include the following items:

1. a summary of the work completed;
2. a statement, signed by a New Mexico registered professional engineer, that the remedy has been completed in accordance with the NMED approved work plan for the remedy;
3. as-built drawings and specifications signed and stamped by a registered professional engineer;
4. copies of the results of all monitoring, including sampling and analysis, and other data generated during the remedy implementation, if not already submitted in a progress report;
5. copies of all waste disposal records, if not already submitted in a progress report; and
6. a certification, signed by a responsible official of the Permittee, stating: "I certify under penalty of law that this document and all attachments were prepared under my direction or supervision according to a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations."

### **3.13 Accelerated Clean-up Process**

If the Permittee identifies a corrective action or measure that, if implemented voluntarily, will reduce risks to human health and the environment to levels acceptable to the NMED, will reduce cost and/or will achieve cleanup of a contaminated location ahead of schedule, the Permittee may implement the corrective measure as provided in this Permit Section (3.13), in lieu of the process established in Permit Section 3.10. The accelerated cleanup process shall be used at sites to implement presumptive remedies ( 61 Fed. Reg. 19432, 19439-40) (May 1, 1996)) at small-scale and relatively simple sites where groundwater contamination is not a component of the accelerated cleanup, where the remedy is considered to be the final remedy for the site, and where the field work will be accomplished within 180 days of the commencement of field activities. The proposed accelerated cleanup shall be proposed in an Accelerated Corrective Measure Work Plan, which shall include:

1. a description of the site history including historical site use, a description of contaminant releases and the results of site investigations and any remedial actions,
2. a description of the proposed remedial action, including details of the unit or activity that is subject to the requirements of this Permit;
3. an explanation of how the proposed cleanup action is consistent with the overall corrective action objectives and requirements of this Permit;
4. the methods and procedures for characterization and remediation sample collection and analyses; and
5. a schedule for implementation and reporting on the proposed cleanup action.

The Permittee shall notify the NMED of the implementation of the planned accelerated corrective measure a minimum of 120 days prior to the commencement of any accelerated field activity. The notification shall include the submittal of the Plan if not already submitted to the NMED.

#### **3.13.1 Accelerated Corrective Measures Work Plan**

The Permittee shall obtain approval of an Accelerated Corrective Measures Work Plan prior to implementation. The Permittee shall prepare the Work Plan in general accordance with the requirements for work plan preparation described in Permit Part 6 (Reporting Requirements). The Work Plan shall be submitted to the NMED for review in accordance with the procedures in Permit Section 3.14. NMED will approve, approve with modifications, or disapprove the Accelerated Corrective Measures Work Plan in writing. If disapproved, the NMED will notify the Permittee in writing of the Plan's deficiencies and specify a due date for submission of a revised Accelerated Corrective Measures Work Plan. The Permittee shall include an implementation schedule in the revised Accelerated Corrective Measures Work Plan.

#### **3.13.2 Accelerated Corrective Measures Implementation**

The Permittee shall implement the accelerated corrective measures in accordance with the approved Accelerated Corrective Measures Work Plan. Within 90 days of completion of the accelerated corrective measures, the Permittees shall submit to the NMED for approval a Remedy Completion Report in a format approved by the NMED in general accordance with Permit Part 6 (Reporting Requirements). If upon review, the NMED identifies any deficiencies in the Remedy Completion Report, the NMED will notify the Permittee in writing.

#### **3.14 Approval of Work Plans and Other Documents**

All documents requiring NMED approval (including, but not limited to, monitoring plans, work plans, Investigation Work Plans, Interim Measures Work Plans, Accelerated Corrective Measures Work Plans, and Corrective Measures Implementation Plans; Corrective Measures Evaluation Reports) and all associated schedules that the Permittee prepares under the terms of this Permit must be approved by the NMED prior to their implementation. Upon receiving a work plan or other document for approval, the NMED will review the document and either



approve the document, approve it with modifications, disapprove, or reject the document in accordance with 20.4.2.201.B(4). The NMED may require resubmittal of the document and specify a due date for such submittal. Each work plan shall meet or address the requirements of this Permit in one or more of the following ways:

1. the work plan shall provide for performance of the work in full compliance with the requirements of this Permit;
2. the work plan shall state that work meeting the requirements of this Permit has been completed; the background section of the work plan shall summarize the data or other information used to satisfy the investigation requirements of this Permit; the summaries shall cite supporting documents with corresponding page numbers; and
3. the work plan shall propose to the NMED alternate requirements that differ from those in this Permit; any such proposal shall be in writing, shall specifically identify each proposed alternate requirement and how it differs from the requirement in the Permit, and shall be accompanied by a detailed written justification; alternate requirements may be satisfied by previous work that is documented in the work plan as described in Paragraph 2 above; if the NMED approves in writing a work plan with alternate requirements, the alternate requirements of the work plan, rather than the requirements of the Permit, shall be applicable and enforceable.

Upon NMED approval, all monitoring plans, work plans, corrective measures evaluation reports, and associated schedules are incorporated herein by reference, including any approved extensions and required modifications, and become an enforceable part of this Permit. Work plans and reports subject to this Permit section (3) shall not be considered modifications of this Permit. Any noncompliance with approved plans and schedules shall be noncompliance with this Permit.

### **3.14.1 Provisions Governing Extensions of Time**

The Permittee may seek an extension of time in which to perform a requirement of this Permit, for good cause, by sending a written request for extension of time and proposed revised schedule to the NMED. The request shall be submitted prior to the due date for the submittal and state the length of the requested extension and describe the basis for the request. The NMED will respond in writing to any request for extension following receipt of the request. If the NMED denies the request for extension, it will state the reasons for the denial.

## **PART 4: INVESTIGATION AND SAMPLING METHODS AND PROCEDURES**

### **4.1 Highlights**

The Permittee must submit to the NMED, for review and written approval, site-specific work plans for sites where a release(s) of contaminants has occurred prior to the commencement of field activities where environmental investigation, corrective action, sampling, or monitoring is required. The site-specific work plans shall include all methods to be used to conduct all activities at each site or unit and shall be prepared in accordance with the format described in Permit Part 6. The Permittee shall provide notification to the NMED of corrective action field activities a minimum of 20 days prior to commencing the activity.

The methods used to conduct investigation, remediation, and monitoring activities shall be sufficient to fulfill the requirements of this Permit and provide accurate data for the evaluation of site conditions, to determine the nature and extent of contamination and contaminant migration, and for remedy selection and implementation, where necessary. The methods presented in this Permit Part (4) are minimum requirements for environmental investigation and sampling and are not intended to include all methods that may be necessary to fulfill the requirements of this Permit. The methods for conducting investigations, corrective actions, and monitoring at the Facility must be determined based on the conditions and contaminants that exist at each site.

The Permittee may propose alternate methods for data collection from those included in this Permit Part (4) for NMED approval. Such alternate methods must be approved by the NMED prior to implementation and, if approved, supersede the corresponding requirements described in this Permit Part (4).

#### **4.1.1 Standard Operating Procedures**

The Permittee shall provide brief descriptions of investigation, sampling, or analytical methods and procedures in documents submitted to the NMED that include sufficient detail to evaluate the quality of the acquired data. The Respondents may not rely solely on references to Standard Operating Procedures (SOPs).

### **4.2 Investigation, Sampling, and Analyses Methods**

This Section (4.2) of the Permit provides minimum requirements for field investigations, sample collection, handling, and screening procedures, field and laboratory sample analysis, and quality assurance/quality control (QA/QC) procedures for samples of the medium being investigated or tested at the Facility. The requirements addressed in this Section (4.2) include: 1) minimum requirements for drilling and sample collection in exploratory borings and other excavations; 2) minimum requirements for sampling of the target media; 3) minimum requirements for monitoring of groundwater and vadose zone conditions; and 4) minimum required screening, analytical, and QA procedures that shall be implemented during field sampling activities and laboratory analyses.

The quality assurance procedures referenced in the previous paragraph include: 1) the Facility investigation data quality objectives; 2) the requirements for QA/QC to be followed during field investigations and by the analytical laboratories; and 3) the methodology for the review and evaluation of the field and laboratory QA/QC results and documentation.

#### **4.2.1 Field Exploration Activities**

The NMED may require exploratory borings to fulfill the requirements of this Permit. Any boring locations, if required, will be determined or approved by the NMED. The depths and locations of all exploratory and monitoring well borings shall be specified in the unit-specific work plans submitted to the NMED for approval prior to the start of the respective field activities.

#### **4.2.2 Subsurface Features/Utility Geophysical Surveys**

The Permittee shall conduct surveys, where appropriate, to locate underground utilities, pipelines, structures, drums, debris, and other buried features in the shallow subsurface prior to the start of field exploration activities. The methods used to conduct the surveys, such as magnetometer, ground penetrating radar, resistivity, or other methods, shall be selected based on the unique characteristics of the site and the possible or suspected underground structures. The results of the surveys shall be included in the investigation reports submitted to the NMED. The Permittee is responsible for locating and clearing all aboveground and underground utilities or other hazards at any site prior to conducting field work.

#### **4.2.3 Drilling and Soil Sampling**

##### **4.2.3.1 Drilling**

Exploratory and monitoring well borings shall be drilled using the most effective, proven, and practicable method for recovery of relatively undisturbed samples and potential contaminants. The drilling methods selected for advancement of each boring must be approved by the NMED prior to the start of field activities. Based on the drilling conditions, the borings shall be advanced using one of the following methods:

1. hollow-stem auger;
2. air rotary/air down-the-hole hammer/ODEX;
3. direct push technology (DPT);
4. resonant sonic; or
5. other methods approved by the NMED.

All drilling equipment shall be in good working condition and capable of performing the assigned task. Drilling rigs and equipment shall be operated by properly trained, experienced, and responsible crews. The Permittee is responsible for ensuring that contaminants from another site or facility are not introduced into the site under investigation due to malfunctioning

equipment or poor site maintenance. The drilling equipment shall be properly decontaminated before drilling each boring.

Exploratory borings shall be advanced to unit- and location-specific depths specified or approved by the NMED. The Permittee shall propose drilling depths in the site-specific work plans submitted for each subject area. Unless otherwise specified in this Permit or an approved work plan, the borings shall be advanced to the following minimum depths:

1. five feet below the deepest detected contamination;
2. five feet below the base of structures such as piping, building sumps, footings or other building structures;
3. at least ten feet below the water table; and
4. depths specified by the NMED based on specific data needs.

The Permittee shall notify the NMED as early as practicable if conditions arise or are encountered that do not allow the advancement of borings to the depths specified by the NMED or sampling at locations specified in approved work plans so that alternative actions may be discussed. Precautions shall be taken to prevent the migration of contaminants between geologic, hydrologic, or other identifiable zones during drilling and well installation activities. Contaminant zones shall be isolated from other zones encountered in the borings.

The drilling and sampling shall be accomplished under the direction of a qualified geologist or engineer who shall maintain a detailed log of the materials and conditions encountered in each boring. Both sample information and visual observations of the cuttings and core samples shall be recorded on the boring log. Known site features and/or site survey grid markers shall be used as references to locate each boring prior to surveying the location as described in Permit Section 4.2.7. The boring locations shall be measured to the nearest foot, and locations shall be recorded on a scaled site map upon completion of each boring.

#### **4.2.3.2 Exploratory Excavations**

Trenching and other exploratory excavation methods shall follow the applicable general procedures outlined in this Permit. The specific methods proposed by the Permittee for subsurface explorations and sampling shall be included in the unit-specific investigation work plan submitted to the NMED. The NMED will include any changes or additional requirements for conducting exploratory excavation and sampling activities at the subject unit in its response to the Permittee after review of the investigation work plan.

#### **4.2.3.3 Soil Sampling**

Relatively undisturbed discrete soil samples shall be obtained during the advancement of each boring for the purpose of logging, field screening, and analytical testing. Generally, the samples shall be collected at the following intervals and depths:

1. continuously, at 2.5 or 5-foot intervals, at 5 or 10-foot intervals, or as approved by the NMED;

2. at the depth immediately below the base of the unit structures and at the fill-native soil interface;
3. at the maximum depth of each boring;
4. at the depth of encounters, during drilling, with perched saturated zones;
5. at the water table;
6. from soil types relatively more likely to sorb or retain contaminants than the surrounding lithologies;
7. at intervals suspected of being source or contaminated zones; and
8. at other intervals approved or required by the NMED.

The sampling interval for the borings may be modified, or samples may be obtained from a specific depth, based on field observations. A decontaminated split-barrel sampler, a coring device, or other method approved by the NMED shall be used to obtain samples during the drilling of each boring.

A split barrel sampler or coring device which produces a continuous relatively undisturbed sample is the preferred sampling method for borehole soil, rock, and sediment sampling. The recovered sample shall be directly placed in pre-cleaned, laboratory-prepared sample containers for laboratory chemical analysis. The use of an Encore® Sampler or other similar device is required during collection of soil samples for VOC analysis. The remaining portions of the sample shall be used for logging and field screening, as described in Permit Sections 4.2.4 and 4.2.5, respectively.

Discrete samples shall be collected for field screening and laboratory analyses. Homogenization of discrete samples collected for analyses other than for VOC and SVOC analyses shall be performed by the analytical laboratory, if homogenization is necessary. The Permittee may submit site-specific, alternative methods for homogenization of samples in the field to the NMED for approval.

Samples to be submitted for laboratory analyses shall be selected based on: 1) the results of the field screening or mobile laboratory analyses; 2) the position of the sample relative to groundwater, suspected releases, or site structures; 3) the sample location relative to former or altered site features or structures; 4) the stratigraphy encountered in the boring; and 5) the specific objectives and requirements of this Permit. The proposed number of samples and analytical parameters shall be included as part of the unit-specific work plan submitted to the NMED for approval prior to the start of field investigation activities at each unit. The work plans shall allow for flexibility in modifying the project-specific tasks based on information obtained during the course of the investigation. Modifications to site-specific work plan tasks must be approved by the NMED prior to implementation, if data quality or investigation objectives will be affected.

#### **4.2.3.4 Surface Sampling**

Surface samples shall be collected using decontaminated, hand-held stainless steel coring device, shelly tube, thin-wall sampler or other method approved by the NMED, where surface or sediment sampling is conducted without the use of the drilling methods described in Permit Section 4.3.2.1 above. The samples shall be directly transferred to pre-cleaned laboratory prepared containers for submittal to the laboratory. Samples obtained for volatiles analysis shall be collected using Encore® or equivalent samplers, shelly tubes, thin-wall samplers, or other method approved by the NMED.

The physical characteristics of the material (such as mineralogy, ASTM [American Society of Testing and Materials] soil classification, AGI [American Geological Institute]) rock classification, moisture content, texture, color, presence of stains or odors, and/or field screening results), depth where each sample was obtained, method of sample collection, and other observations shall be recorded in the field log.

#### **4.2.3.5 Drill Cuttings (Investigation Derived Waste)**

Drill cuttings, excess sample material and decontamination fluids, and all other investigation derived waste (IDW) shall be contained and characterized using methods based on the boring location, boring depth, drilling method, and type of contaminants suspected or encountered. An IDW management plan shall be included with the unit-specific investigation work plan submitted to the NMED for approval prior to the start of field investigations. The method of containment for drill cuttings must be approved by the NMED prior to the start of drilling activities. Borings not completed as groundwater or vadose zone monitoring wells shall be properly abandoned in accordance with the methods listed in Permit Section 5.3. Borings completed as groundwater monitoring wells shall be constructed in accordance with the requirements described in Permit Section 5.2.

#### **4.2.4 Logging of Soil, Rock and Sediment Samples**

Samples obtained from all exploratory borings and excavations shall be visually inspected and the soil or rock type classified in general accordance with ASTM (American Society for Testing and Materials) D2487 (Unified Soil Classification System) and D2488 and/or AGI (American Geological Institute) Methods for soil and rock classification. Detailed logs of each boring shall be completed in the field by a qualified geologist or engineer. Additional information, such as the presence of water-bearing zones and any unusual or noticeable conditions encountered during drilling shall be recorded on the logs. Field boring logs, test pit logs, and field well construction diagrams shall be converted to the format acceptable for use in final reports submitted to the NMED.

#### **4.2.5 Soil Sample Field Screening**

Samples obtained from the borings shall be screened in the field for evidence of the presence of contaminants. Field screening results shall be recorded on the exploratory boring and excavation logs. Field screening results are used as a general guideline to determine the nature and extent of possible contamination. In addition, screening results shall be used to aid in the selection of soil samples for laboratory analysis. Field screening alone will not detect the possible presence or full nature and extent of all contaminants that may be encountered at the site.

The primary screening methods to be used shall include one or more of the following: (1) visual examination; (2) headspace vapor screening for volatile organic compounds; and (3) metals screening using X-ray fluorescence. Additional screening for site- or release-specific characteristics such as pH or for specific compounds using field test kits shall be conducted where appropriate.

Visual screening includes examination of soil samples for evidence of staining caused by petroleum-related compounds or other substances that may cause staining of natural soils such as elemental sulfur or cyanide compounds.

Headspace vapor screening targets volatile organic compounds and involves placing a soil sample in a plastic sample bag or a foil sealed container allowing space for ambient air. The container shall be sealed and then shaken gently to expose the soil to the air trapped in the container. The sealed container shall be allowed to rest for a minimum of five minutes while vapors equilibrate. Vapors present within the sample bag's headspace will then be measured by inserting the probe of the instrument in a small opening in the bag or through the foil. The maximum value and the ambient air temperature shall be recorded on the field boring or test pit log for each sample. The monitoring instruments shall be calibrated each day to the manufacturer's standard for instrument operation. A photo-ionization detector (PID) equipped with a 9.5 or higher electron volt (eV) lamp, flame ionization detector, combustible gas indicator, or other instrument approved by the NMED shall be used for VOC field screening. The lamp strength of the PID used for field screening shall be recorded in the field logs. The limitations, precision, and calibration of the instrument to be used for VOC field screening shall be included in the site-specific investigation work plan prepared for each unit.

X-ray fluorescence (XRF) may be used to screen soil samples for the presence of metals. XRF screening requires proper sample preparation and proper instrument calibration. Sample preparation and instrument calibration procedures shall be documented in the field logs. The methods and procedures for sample preparation and calibration shall be approved by the NMED prior to the start of field activities. Field XRF screening results for selected metals may be used in lieu of laboratory analyses upon approval by the NMED; however, the results shall, at a minimum, be confirmed by laboratory analyses at a frequency of 20 percent (1 sample per every five analyzed by field XRF analysis).

Field screening results are site- and boring-specific and the results vary with instrument type, the media screened, weather conditions, moisture content, soil type, and type of contaminant; therefore, all conditions capable of influencing the results of field screening shall be recorded on the field logs. The conditions potentially influencing field screening results shall be submitted to the NMED as part of the site-specific investigation, remediation, and/or monitoring reports.

At a minimum, samples with the greatest apparent degree of contamination, based on field observations and field screening, shall be submitted for laboratory analysis. The location of the sample relative to groundwater, stratigraphic units, and/or contacts and the proximity to significant site or subsurface features or structures also shall be used as a guideline for sample selection. In addition, samples with no or low apparent contamination, based on field screening,

shall be submitted for laboratory analysis, if the intention is to confirm that the base (or other depth interval) of a boring or other sample location is not contaminated.

#### **4.2.6 Soil Sample Types**

The Permittee shall collect soil samples at the frequencies stated in the approved site-specific investigation work plans for each unit. The samples collected shall be representative of the media and site conditions being investigated or monitored. QA/QC samples shall be collected to monitor the validity of the soil sample collection procedures and shall follow the following sampling protocols:

1. field duplicates shall be collected at a rate of 10 percent;
2. equipment blanks shall be collected from all sampling apparatus at a frequency of 10 percent for chemical analysis;
3. equipment blanks shall be collected at a frequency of one per day if disposable sampling equipment is used;
4. field blanks shall be collected at a frequency of one per day for each media (with the exception of air samples) at each unit; and
5. reagent blanks shall be used, if chemical analytical procedures requiring reagents are employed in the field as part of the investigation or monitoring program.

The blanks and duplicates shall be submitted for laboratory analyses associated with the project-specific contaminants, data quality concerns, and media being sampled. The resulting data shall provide information on the variability associated with sample collection, sample handling, and laboratory analysis operations.

#### **4.2.7 Sample Point and Structure Location Surveying**

The horizontal coordinates and elevation of each surface sampling location, the surface coordinates and elevation of each boring or test pit, the top of each monitoring well casing, the ground surface at each monitoring well location, and the locations of all other pertinent structures shall be determined by a registered New Mexico professional land surveyor in accordance with the State Plane Coordinate System (NMSA 1978, 47-1-49 through 56 (Repl. Pamp. 1993)).

Alternate survey methods may be proposed by the Permittee in site specific work plans. Any proposed survey method must be approved by the NMED prior to implementation. The surveys shall be conducted in accordance with Sections 500.1 through 500.12 of the Regulations and Rules of the Board of Registration for Professional Engineers and Surveyors Minimum Standards for Surveying in New Mexico. Horizontal positions shall be measured to the nearest 0.1-ft, and vertical elevations shall be measured to the nearest 0.01-ft. The Permittee shall prepare site map(s), certified by a registered New Mexico professional land surveyor, presenting all surveyed locations and elevations including relevant site features and structures for submittal with all associated reports to the NMED.



#### **4.2.8 Subsurface Vapor-phase Monitoring and Sampling**

Samples of subsurface vapors shall be collected from vapor monitoring points from discrete zones, selected based on investigation and field screening results, and as total well subsurface vapor samples as required by the NMED.

The Permittee shall, at a minimum, collect field measurements of the following:

1. organic vapors (using a photo-ionization detector with a 10.6 or higher eV (electron volt) lamp, a flame ionization detector, a combustible gas indicator, or other method approved by the NMED) and, if applicable;
2. percent oxygen;
3. percent carbon dioxide;
4. static subsurface pressure; and
5. other parameters (such as carbon monoxide and hydrogen sulfide) as required by the NMED.

The Permittee also shall collect vapor samples for laboratory analysis of the following as required:

1. percent moisture;
2. VOCs; and
3. other analytes required by the NMED.

Vapor samples analyzed by the laboratory for percent moisture and VOCs shall be collected using SUMMA canisters or other sample collection method approved by the NMED. The samples shall be analyzed for VOC concentrations by EPA Method TO-15, as updated, or equivalent VOC analytical method.

Field vapor measurements, the date and time of each measurement, and the instrument used, shall be recorded on a vapor monitoring data sheet. The instruments used for field measurements shall be calibrated daily in accordance with the manufacturer's specifications and as described in Permit Section 4.5.3. The methods used to obtain vapor-phase field measurements and samples must be approved by the NMED in writing prior to the start of air monitoring at each Facility site where vapor-phase monitoring is conducted.

Total well vapor sampling and vapor monitoring shall be conducted by sealing the top of the well with a cap containing a sample port. Polyethylene, Teflon or other nonreactive tubing shall be used to connect the sample port to a low-velocity pump not associated with a field instrument. The well shall be purged of a minimum of five well volumes prior to collection of samples or field measurements. If a sample is not being obtained for laboratory analysis, the well may be

purged using the field instrument pump. SUMMA canisters, Tedlar bags, or field instruments shall draw effluent from the pump discharge either directly or through polyethylene, Teflon, or other nonreactive tubing. All connections between the wellhead, the instruments, and sample containers must be airtight.

### 4.3 Groundwater and Monitoring

#### 4.3.1 Groundwater Levels

Groundwater level measurements shall be obtained at intervals required by the NMED. Groundwater levels also shall be obtained prior to purging in preparation for a sampling event. Measurement data and the date and time of each measurement shall be recorded on a site monitoring data sheet. The depth to groundwater levels shall be measured to the nearest 0.01 ft. The depth to groundwater shall be recorded relative to the surveyed well casing rim or other surveyed datum. The method of water level measurements shall be approved by the NMED. Groundwater levels shall be measured in all wells within 48 hours of the start of obtaining water level measurements.

#### 4.3.2 Groundwater Sampling

Groundwater samples shall initially be obtained from newly constructed monitoring wells no later than five days after the completion of well development. All monitoring wells scheduled for sampling during a groundwater sampling event shall be sampled within 15 days of the start of the monitoring and sampling event. The Permittee shall sample all saturated zones screened to allow entry of groundwater into each monitoring well during each sampling event. All requests for variances from the groundwater sampling schedule shall be submitted to the NMED, in writing, at least 30 days prior to the start of scheduled monitoring and sampling events. Groundwater samples shall be collected from all exploratory borings not intended to be completed as monitoring wells prior to abandonment of the borings, where practicable, unless otherwise specified in a NMED-approved work plan.

Water samples shall be analyzed for one or more of the following general chemistry parameters as required by the NMED:

nitrate/nitrite	sulfate	chloride	dissolved CO <sub>2</sub>
alkalinity	carbonate/ bicarbonate	fluoride	manganese
calcium	biological activity testing	ferric/ferrous iron	ammonia
potassium	magnesium	phosphate	sodium
methane	pH	total organic carbon (TOC)	total kjeldahl nitrogen (TKN)

dissolved oxygen (DO)	Oxidation-reduction potential (ORP)	total suspended solids (TSS)	electrical conductivity (EC)
temperature	total dissolved solids (TDS)	stable isotopes	Any additional analytes required by the NMED

#### 4.3.3 Well Purging

All zones in each monitoring well shall be purged by removing groundwater prior to sampling in order to ensure that formation water is being sampled. Purge volumes shall be determined by monitoring, at a minimum, groundwater pH, specific conductance, dissolved oxygen concentrations, oxidation-reduction potential, and temperature during purging of volumes and at measurement intervals approved by the NMED.

The groundwater quality parameters shall be measured using instruments approved by the NMED. The volume of groundwater purged, the instruments used, and the readings obtained at each interval shall be recorded on the field-monitoring log. Water samples may be obtained from the well after the measured parameters of the purge water have stabilized to within ten percent (0.1 for pH) for three consecutive measurements. Field water quality parameters shall be compared to historical data to ensure that the measurements are indicative of formation water.

The Permittee may submit to the NMED for approval a written request for a variance from the described methods of well purging for individual wells no later than 90 days prior to scheduled sampling activities.

#### 4.3.4 Groundwater Sample Collection

Groundwater samples shall be obtained from each well after a sufficient amount of water has been removed from the well casing to ensure that the sample is representative of formation water. Groundwater samples shall be obtained using methods approved by the NMED within 24 hours of the completion of well purging. Sample collection methods shall be documented in the field monitoring reports. The samples shall be transferred to the appropriate, clean, laboratory-prepared containers provided by the analytical laboratory. Sample handling and chain-of-custody procedures are described in Permit Section 4.3.6. Decontamination procedures shall be established for reusable water sampling equipment as described in Permit Section 4.3.8.

All purged groundwater and decontamination water shall be characterized prior to disposal. The methods for disposal of purge/decontamination water must be approved by the NMED prior to disposal. Disposable materials shall be handled as described in Permit Section 4.3.10.

Groundwater samples intended for metals analysis shall be submitted to the laboratory as total metals samples. If required by the NMED, the Permittee shall obtain groundwater samples for dissolved metals analysis to be filtered using disposable in-line filters with a 0.10 micron, 0.45 micron, or other mesh size approved by the NMED.

#### **4.3.5 Groundwater Sample Types**

Groundwater samples shall be collected from each monitoring well, and remediation system samples shall be collected as required by the NMED. Field duplicates, field blanks, equipment rinsate blanks, reagent blanks, if necessary, and trip blanks shall be obtained for quality assurance during groundwater and other water sampling activities. The samples shall be handled as described in Permit Section 4.3.6.

Field duplicate water samples shall be obtained at a minimum frequency of ten percent. At a minimum, one duplicate sample per sampling event shall always be obtained.

Field blanks shall be obtained at a minimum frequency of one per day per site or unit. Field blanks shall be generated by filling sample containers in the field with deionized water and submitting the samples, along with the groundwater or surface water samples, to the analytical laboratory for the appropriate analyses.

Equipment rinsate blanks shall be obtained for chemical analysis at the rate of ten percent or a minimum of one rinsate blank per sampling day. Equipment rinsate blanks shall be collected at a rate of one per sampling day if disposable sampling apparatus is used. Rinsate samples shall be generated by rinsing deionized water through unused or decontaminated sampling equipment. The rinsate sample shall then be placed in the appropriate sample container and submitted with the groundwater or surface water samples to the analytical laboratory for the appropriate analyses.

Reagent blanks shall be obtained at a frequency of 20 percent or a minimum of one per day per unit if chemical analyses requiring the use of chemical reagents are conducted in the field during water sampling activities.

Trip blanks shall accompany laboratory sample bottles and shipping and storage containers intended for VOC analyses. Trip blanks shall consist of a sample of analyte-free deionized water prepared by the laboratory and placed in an appropriate sample container. The trip blank shall be prepared by the analytical laboratory prior to the sampling event and shall be kept with the shipping containers and placed with other water samples obtained from the site each day. Trip blanks shall be analyzed at a frequency of one for each shipping container of samples.

#### **4.3.6 Sample Handling**

At a minimum, the following procedures shall be used at all times when collecting samples during investigation, corrective action, and monitoring activities:

1. neoprene, nitrile, or other protective gloves shall be worn when collecting samples. New disposable gloves shall be used to collect each sample;
2. all samples collected from each medium for chemical analysis shall be transferred into clean sample containers supplied by the project analytical laboratory with the exception of soil, rock, and sediment samples obtained in brass sleeves or in Encore® or equivalent samplers. Upon recovery of the sample collected using split barrel samplers with brass sleeves, the brass sleeves shall be removed from the split barrel

- sampler and the open ends of the sleeves shall be lined with Teflon tape or foil and sealed with plastic caps. The caps shall be fastened to the sleeve with tape for storage and shipment to the analytical laboratory. The sample depth and the top of the sample shall be clearly marked. Sample container volumes and preservation methods shall be in accordance with the most recent standard EPA SW 846 and established industry practices for use by accredited analytical laboratories. Sufficient sample volume shall be obtained for the laboratory to complete the method-specific QC analyses on a laboratory-batch basis; and
3. sample labels and documentation shall be completed for each sample following procedures approved by the NMED. Immediately after the samples are collected, they shall be stored in a cooler with ice or other appropriate storage method until they are delivered to the analytical laboratory. Standard chain-of-custody procedures, as described in Permit Section 4.4.1, shall be followed for all samples collected. All samples shall be submitted to the laboratory soon enough to allow the laboratory to conduct the analyses within the method holding times. At a minimum, all samples shall be submitted to the laboratory within 48 hours after their collection.

Shipment procedures shall include the following:

1. individual sample containers shall be packed to prevent breakage and transported in a sealed cooler with ice or other suitable coolant or other EPA or industry-wide accepted method. The drain hole at the bottom of the cooler shall be sealed and secured in case of sample container leakage. Temperature blanks shall be included with each shipping container;
2. each cooler or other container shall be delivered directly to the analytical laboratory;
3. glass bottles shall be separated in the shipping container by cushioning material to prevent breakage;
4. plastic containers shall be protected from possible puncture during shipping using cushioning material;
5. the chain-of-custody form and sample request form shall be shipped inside the sealed storage container to be delivered to the laboratory;
6. chain-of-custody seals shall be used to seal the sample-shipping container in conformance with EPA protocol; and
7. signed and dated chain-of-custody seals shall be applied to each cooler prior to transport of samples from the site.

#### **4.3.7 In-situ Testing**

In-situ permeability tests, remediation system pilot tests, stream flow tests, and other tests conducted to evaluate site and subsurface conditions shall be designed to accommodate specific

site conditions and to achieve the test objectives. The testing methods must be approved by the NMED prior to implementation. The tests shall be conducted in order to appropriately represent site conditions and in accordance with EPA, USGS, ASTM, or other methods generally accepted by the industry. Detailed logs of all relevant site conditions and measurements shall be maintained during the testing events. If required by the NMED, a summary of the general test results, including unexpected or unusual test results and equipment failures or testing limitations, shall be reported to the NMED within 30 days of completion of the test. The summary shall be presented in a format acceptable to the NMED and in general accordance with the report formats outlined in Permit Part 6. A formal report summarizing the results of each test shall be submitted to the NMED within 120 days of completion of each test or other time frame approved by the NMED.

#### **4.3.8 Decontamination Procedures**

The objective of the decontamination procedures is to minimize the potential for cross-contamination. A designated decontamination area shall be established for decontamination of drilling equipment, reusable sampling equipment, and well materials. The drilling rig shall be decontaminated prior to entering the site or unit. Drilling equipment or other exploration equipment that may come in contact with the borehole shall be decontaminated by steam cleaning, hot-water pressure washing, or other methods approved by the NMED prior to drilling each new boring.

Sampling or measurement equipment, including but not limited to, stainless steel sampling tools, split-barrel or core samplers, well developing or purging equipment, groundwater quality measurement instruments, and water level measurement instruments, shall be decontaminated in accordance with the following procedures or other methods approved by the NMED before each sampling attempt or measurement:

1. brush equipment with a wire or other suitable brush, if necessary or practicable, to remove large particulate matter;
2. rinse with potable tap water;
3. wash with nonphosphate detergent or other detergent approved by the NMED (e.g., Fantastik™, Liqui-Nox®) followed by a tap water rinse;
4. rinse with 0.1 M nitric acid (to remove trace metals, if necessary) followed by a tap water rinse;
5. rinse with methanol (to remove organic compounds, if necessary) followed by a tap water rinse,
6. rinse with potable tap water; and
7. double rinse with deionized water.

All decontamination solutions shall be collected and stored temporarily as described in Permit Section 4.3.10. Decontamination procedures and the cleaning agents used shall be documented in the daily field log.

#### **4.3.9 Field Equipment Calibration Procedures**

Field equipment requiring calibration shall be calibrated to known standards, in accordance with the manufacturers' recommended schedules and procedures. At a minimum, calibration checks shall be conducted daily, or at other intervals approved by the NMED, and the instruments shall be recalibrated, if necessary. Calibration measurements shall be recorded in the daily field logs. If field equipment becomes inoperable, its use shall be discontinued until the necessary repairs are made. In the interim, a properly calibrated replacement instrument shall be used.

#### **4.3.10 Collection and Management of Investigation Derived Waste**

Investigation derived waste (IDW) includes general refuse, drill cuttings, excess sample material, water (decontamination, development and purge), and disposable equipment generated during the course of investigation, corrective action, or monitoring activities. All IDW shall be properly characterized and disposed of in accordance with all federal, State, and local rules and regulations for storage, labeling, handling, transport, and disposal of waste. The Permittee shall submit an IDW management and disposal plan as part of all work plans submitted to the NMED for approval prior to disposal of any IDW produced during investigation, corrective action, or monitoring activities.

All water generated during sampling and decontamination activities shall either be temporarily stored at satellite accumulation areas or transfer stations in labeled 55-gallon drums or other containers approved by the NMED until proper characterization and disposal can be arranged. The IDW may be characterized for disposal based on the known or suspected contaminants potentially present in the waste. The methods for waste characterization and disposal of IDW must be approved by the NMED prior to disposal.

#### **4.4 Documentation of Field Activities**

Daily field activities, including observations and field procedures, shall be recorded on appropriate forms. The original field forms shall be maintained at the Facility. Copies of the completed forms shall be maintained in a bound and sequentially numbered field file for reference during field activities. Indelible ink shall be used to record all field activities. Photographic documentation of field activities shall be performed, as appropriate. The daily record of field activities shall include the following:

1. site or unit designation;
2. date;
3. time of arrival and departure;
4. field investigation team members including subcontractors and visitors;

5. weather conditions;
6. daily activities and times conducted;
7. observations;
8. record of samples collected with sample designations and locations specified;
9. photographic log;
10. field monitoring data, including health and safety monitoring;
11. equipment used and calibration records, if applicable;
12. list of additional data sheets and maps completed;
13. an inventory of the waste generated and the method of storage or disposal; and
14. signature of personnel completing the field record.

#### **4.4.1 Sample Custody**

All samples collected for analysis shall be recorded in the field report or data sheets. Chain-of-custody forms shall be completed at the end of each sampling day, prior to the transfer of samples off site, and shall accompany the samples during shipment to the laboratory. A signed and dated custody seal shall be affixed to the lid of the shipping container. Upon receipt of the samples at the laboratory, the custody seals will be broken, the chain-of-custody form shall be signed as received by the laboratory, and the conditions of the samples shall be recorded on the form. The original chain-of-custody form shall remain with the laboratory and copies shall be returned to the relinquishing party. The Permittee shall maintain copies of all chain-of-custody forms generated as part of sampling activities. Copies of the chain-of-custody records shall be included with all draft and final laboratory reports submitted to the NMED.

#### **4.5 Chemical Analyses**

The Permittee shall submit all samples for laboratory analysis to accredited contract laboratories. The laboratories shall use the most recent standard EPA and industry-accepted analytical methods for target analytes as the testing methods for each medium sampled. Chemical analyses shall be performed in accordance with the most recent EPA standard analytical methodologies and extraction methods.

The Permittee shall submit a list of analytes and analytical methods to the NMED for approval as part of each site-specific investigation, corrective measures, or monitoring work plan. The detection and reporting limits for each method shall be less than applicable background, screening, and regulatory cleanup levels. The preferred method reporting (practical quantitation) limits are a maximum of 20 percent of the cleanup, screening, or background levels. Analyses conducted with detection limits that are greater than applicable background, screening, and



regulatory cleanup levels shall be considered data quality exceptions and the reasons for the elevated detection limits shall be reported to the NMED.

#### **4.5.1 Laboratory QA/QC Requirements**

The following requirements for laboratory QA/QC procedures shall be considered the minimum QA/QC standards for the laboratories employed by the Permittee that provide analytical services for environmental investigation, corrective action, and monitoring activities conducted at the Facility. The Permittee shall provide the names of the contract analytical laboratories and copies of the laboratory quality assurance manuals to the NMED, if requested, within 180 days of awarding a contract for analytical services to any contract laboratory.

#### **4.5.2 Quality Assurance Procedures**

Contract analytical laboratories shall maintain internal quality assurance programs in accordance with EPA and industry accepted practices and procedures. At a minimum, the laboratories shall use a combination of standards, blanks, surrogates, duplicates, matrix spike/matrix spike duplicates (MS/MSD), blank spike/blank spike duplicates (BS/BSD), and laboratory control samples to demonstrate analytical QA/QC. The laboratories shall establish control limits for individual chemicals or groups of chemicals based on the long-term performance of the test methods. In addition, the laboratories shall establish internal QA/QC that meets EPA's laboratory certification requirements. The specific procedures to be completed are identified in the following sections.

#### **4.5.3 Equipment Calibration Procedures and Frequency**

The laboratory's equipment calibration procedures, calibration frequency, and calibration standards shall be in accordance with the EPA test methodology requirements and documented in the laboratory's quality assurance and SOP manuals. All instruments and equipment used by the laboratory shall be operated, calibrated, and maintained according to manufacturers' guidelines and recommendations. Operation, calibration, and maintenance shall be performed by personnel who have been properly trained in these procedures. A routine schedule and record of instrument calibration and maintenance shall be kept on file at the laboratory.

#### **4.5.4 Laboratory QA/QC Samples**

Analytical procedures shall be evaluated by analyzing reagent or method blanks, surrogates, MS/MSDs, BS/BSDs, and laboratory duplicates, as appropriate for each method. The laboratory QA/QC samples and frequency of analysis to be completed shall be documented in the cited EPA or DOE test methodologies. At a minimum, the laboratory shall analyze laboratory blanks, MS/MSDs, BS/BSDs, and laboratory duplicates at a frequency of one in twenty for all batch runs requiring EPA test methods and at a frequency of one in ten for non-EPA test methods. Laboratory batch QA/QC samples shall be specific to the project.

#### **4.5.5 Laboratory Deliverables**

The analytical data package submitted to the NMED shall be prepared in accordance with EPA-established Level II analytical support protocol. The laboratory analytical data package shall be prepared in accordance with EPA-established Level III or IV analytical support protocol, which

must be kept on file by the contract laboratory and submitted to the Permittee upon request. Any or all of the following items also shall be made available to the NMED upon request:

1. transmittal letter, including information about the receipt of samples, the testing methodology performed, any deviations from the required procedures, any problems encountered in the analysis of the samples, any data quality exceptions, and any corrective actions taken by the laboratory relative to the quality of the data contained in the report;
2. sample analytical results, including sampling date; date of sample extraction or preparation; date of sample analysis; dilution factors and test method identification; soil, rock, or sediment sample results in consistent units (mg/kg) or micrograms per kilogram in dry-weight basis; water sample results in consistent units (milligrams per liter (mg/L) or micrograms per liter ( $\mu\text{g/L}$ )); vapor sample results in consistent units (ppmv or  $\mu\text{g/m}^3$ ); and detection limits for undetected analytes; results shall be reported for all field samples, including field duplicates and blanks, submitted for analysis;
3. method blank results, including detection limits for undetected analytes;
4. surrogate recovery results and corresponding control limits for samples and method blanks (organic analyses only);
5. MS/MSD and/or BS/BSD spike concentrations, percent recoveries, relative percent differences (RPDs), and corresponding control limits;
6. laboratory duplicate results for inorganic analyses, including relative percent differences and corresponding control limits;
7. sample chain-of-custody documentation;
8. holding times and conditions;
9. conformance with required analytical protocol(s);
10. instrument calibration;
11. blanks;
12. detection/quantitation limits;
13. recoveries of surrogates;
14. variability for duplicate analyses;
15. completeness;

16. data report formats;
17. the following data deliverables for organic compounds shall be required from the laboratory:
  - a. a cover letter referencing the procedure used and discussing any analytical problems, deviations, and/or modifications, including a signature from authority representative certifying to the quality and authenticity of data as reported;
  - b. report of sample collection, extraction, and analysis dates, including sample holding conditions;
  - c. tabulated results for samples in units as specified, including data qualification in conformance with EPA protocol, and definition of data descriptor codes;
  - d. reconstructed ion chromatograms for gas chromatograph/mass spectrometry (GC/MS) analyses for each sample and standard calibration;
  - e. selected ion chromatograms and mass spectra of detected target analytes (GC/MS) for each sample and calibration with associated library/reference spectra;
  - f. gas chromatograph/electron capture device (GC/ECD) and/or gas chromatograph/flame ionization detector (GC/FID) chromatograms for each sample and standard calibration;
  - g. raw data quantification reports for each sample and calibrations, including areas and retention times for analytes, surrogates, and internal standards;
  - h. a calibration data summary reporting calibration range used and a measure of linearity (include decafluorotriphenylphosphine (DFTPP) and p-bromofluorobenzene (BFB) spectra and compliance with tuning criteria for GC/MS);
  - i. final extract volumes (and dilutions required), sample size, wet-to-dry weight ratios, and instrument practical detection/quantitation limit for each analyte;
  - j. analyte concentrations with reporting units identified, including data qualification in conformance with the CLP Statement of Work (SOW) (include definition of data descriptor codes);
  - k. quantification of analytes in all blank analyses, as well as identification of method blank associated with each sample;

- l. recovery assessments and a replicate sample summary, including all surrogate spike recovery data with spike levels/concentrations for each sample and all MS/MSD results (recoveries and spike amounts); and
  - m. report of tentatively identified compounds with comparison of mass spectra to library/reference spectra; and
18. the following data deliverables for inorganic compounds shall be required from the laboratory:
  - a. a cover letter referencing the procedure used and discussing any analytical problems, deviations, and modifications, including signature from authority representative certifying to the quality and authenticity of data as reported;
  - b. report of sample collection, digestion, and analysis dates, with sample holding conditions;
  - c. tabulated results for samples in units as specified, including data qualification in conformance with the CLP SOW (including definition of data descriptor codes);
  - d. results of all method QA/QC checks, including inductively coupled plasma (ICP) Interference Check Sample and ICP serial dilution results;
  - e. tabulation of instrument and method practical detection/quantitation limits;
  - f. raw data quantification report for each sample;
  - g. a calibration data summary reporting calibration range used and a measure of linearity, where appropriate;
  - h. final digestate volumes (and dilutions required), sample size, and wet-to-dry weight ratios;
  - i. quantification of analytes in all blank analyses, as well as identification of method blank associated with each sample; and
  - j. recovery assessments and a replicate sample summary, including post-digestate spike analysis; all MS data (including spike concentrations) for each sample, if accomplished; all MS results (recoveries and spike amounts); and laboratory control sample analytical results).

The Permittee shall present summary tables of these data in the general formats described in Permit Part 6. The raw analytical data, including calibration curves, instrument calibration data, data calculation work sheets, and other laboratory support data for samples from this project, shall be compiled and kept on file at either the contract laboratory or the Facility for reference. The Permittee shall make the data available to the NMED upon request.

#### **4.5.6 Review of Field and Laboratory QA/QC Data**

The Permittee shall evaluate the sample data, field, and laboratory QA/QC results for acceptability with respect to the data quality objectives (DQOs). Each group of samples shall be compared with the DQOs and evaluated using data validation guidelines contained in EPA guidance documents and the most recent version of SW-846, and industry-accepted QA/QC methods and procedures.

The Permittee shall require the laboratory to notify the Facility project manager of data quality exceptions within one business day in order to allow for sample re-analysis, if possible. The Facility project manager shall contact the NMED within one business day of receipt of laboratory notification of data quality exceptions in order to discuss the implications and determine whether the data will still be considered acceptable or if sample re-analysis or resampling is necessary. The Facility project manager shall summarize the results of the discussion with the NMED project leader regarding the data quality exceptions in a memorandum. The Permittee shall submit the memorandum to the NMED by fax or electronic mail within two business days of the conclusion of the data quality discussion.

#### **4.5.7 Blanks, Field Duplicates, Reporting Limits and Holding Times**

##### **4.5.7.1 Blanks**

The analytical results of field blanks and field rinsate blanks shall be reviewed to evaluate the adequacy of the equipment decontamination procedures and the possibility of cross-contamination caused by decontamination of sampling equipment. The analytical results of trip blanks shall be reviewed to evaluate the possibility for contamination resulting from the laboratory-prepared sample containers or the sample transport containers. The analytical results of laboratory blanks shall be reviewed to evaluate the possibility of contamination caused by the analytical procedures. If contaminants are detected in field or laboratory blanks, the sample data shall be qualified, as appropriate.

##### **4.5.7.2 Field Duplicates**

Field duplicates shall consist of two samples either split from the same sample device or collected sequentially. Field duplicate samples shall be collected at a minimum frequency of 10 percent of the total number of samples submitted for analysis. Relative percent differences for field duplicates shall be calculated. A precision of no more than 20 percent for duplicates shall be considered acceptable for soil sampling conducted at the Facility. The analytical DQO for precision shall be used for water duplicates.

##### **4.5.7.3 Method Reporting Limits**

Method reporting limits for sample analyses for each medium shall be established at the lowest level practicable for the method and analyte concentrations and shall not exceed soil, groundwater, surface water, or vapor emissions background levels, cleanup standards, or screening levels. The preferred method detection limits are a maximum of 20 percent of the background, screening, or cleanup levels. Detection limits that exceed established soil, groundwater, surface water, or air emissions cleanup standards, screening levels, or background levels and are reported as “not detected” shall be considered data quality exceptions and an explanation for the exceedance and its acceptability for use shall be provided.

#### **4.5.7.4 Holding Times**

The Permittee shall review the sampling, extraction, and analysis dates to confirm that extraction and analyses were completed within the recommended holding times as specified by EPA protocol. Appropriate data qualifiers shall be noted if holding times were exceeded.

### **4.5.8 Representativeness and Comparability**

#### **4.5.8.1 Representativeness**

Representativeness is a qualitative parameter related to the degree to which the sample data represent the relevant specific characteristics of the media sampled. The Permittee shall implement procedures to assure representative samples are collected and analyzed, such as repeated measurements of the same parameter at the same location over several distinct sampling events. The Permittee shall note any procedures or variations that may affect the collection or analysis of representative samples and shall qualify the data.

#### **4.5.8.2 Comparability**

Comparability is a qualitative parameter related to whether similar sample data can be compared. To assure comparability, the Permittee shall report analytical results in appropriate units for comparison with other data (past studies, comparable sites, screening levels, and cleanup standards), and shall implement standard collection and analytical procedures. Any procedure or variation that may affect comparability shall be noted and the data shall be qualified.

### **4.5.9 Laboratory Reporting, Documentation, Data Reduction, and Corrective Action**

Upon receipt of each laboratory data package, data shall be evaluated against the criteria outlined in the sections above. Any deviation from the established criteria shall be noted and the data will be qualified. A full review and discussion of analytical data QA/QC and all data qualifiers shall be submitted as appendices or attachments to investigation and monitoring reports prepared in accordance with Permit Part 6. Data validation procedures for all samples shall include checking the following, when appropriate:

1. holding times;
2. detection limits;
3. field equipment rinsate blanks;
4. field blanks;
5. field duplicates;
6. trip blanks;
7. reagent blanks;
8. laboratory duplicates;

9. laboratory blanks;
10. laboratory matrix spikes;
11. laboratory matrix spike duplicates;
12. laboratory blank spikes;
13. laboratory blank spike duplicates; and
14. surrogate recoveries.

If significant quality assurance problems are encountered, appropriate corrective action shall be implemented. All corrective action shall be defensible and the corrected data shall be qualified.

## **PART 5: MONITORING WELL CONSTRUCTION REQUIREMENTS**

Vadose zone or groundwater monitoring wells required to be constructed at the Facility must be installed in accordance with this Permit Part. General drilling procedures are presented in Permit Section 5.1, and monitoring well construction requirements are presented in Permit Section 5.2.

### **5.1 Drilling Methods**

Vadose zone and groundwater monitoring wells and piezometers must be designed and constructed in a manner that will yield high quality samples, ensure the well will last the duration of the project, and ensure the well will not serve as a conduit for contaminants to migrate between different stratigraphic units or aquifers. The design and construction of monitoring wells shall comply with the guidelines established in various EPA RCRA guidance, including, but not limited to:

1. U.S. EPA, RCRA Groundwater Monitoring: Draft Technical Guidance, EPA/530-R-93-001, November 1992;
2. U.S. EPA, RCRA Groundwater Monitoring Technical Enforcement Guidance Document, OSWER-9950.1, September 1986; and
3. Aller, L., Bennett, T.W., Hackett, G., Petty, R.J., Lehr, J.H., Sedoris, H., Nielsen, D.M., and Denne, J.E., Handbook of Suggested Practices for the Design and Installation of Groundwater Monitoring Wells, EPA 600/4-89/034, 1989.

A variety of methods are available for drilling monitoring wells. While the selection of the drilling procedure is usually based on the site-specific geologic conditions, the following issues shall also be considered:

1. drilling shall be performed in a manner that minimizes impacts to the natural properties of the subsurface materials;
2. contamination and cross-contamination of groundwater and aquifer materials during drilling shall be avoided;
3. the drilling method shall allow for the collection of representative samples of rock, unconsolidated materials, and soil;
4. the drilling method shall allow the Permittee to determine when the appropriate location for the screened interval(s) has been encountered; and
5. the drilling method shall allow for the proper placement of the filter pack and annular sealants. The borehole diameter shall be at least four inches larger in diameter than the nominal diameter of the well casing and screen to allow adequate space for placement of the filter pack and annular sealants.



The drilling method shall allow for the collection of representative vadose zone and groundwater samples. Drilling fluids (including air) shall be used only when minimal impact to the surrounding formation and groundwater can be ensured.

A brief description of the different drilling methods that may be appropriate for the construction of monitoring wells at the Facility follows. Many of these methods may be used alone, or in combination, to install monitoring wells at the Facility. While the selection of the specific drilling procedure will usually depend on the site-specific geologic conditions, justification for the method selected must be provided to the NMED.

#### **5.1.1 Hollow-Stem Auger**

The hollow-stem continuous flight auger consists of a hollow, steel shaft with a continuous, spiraled steel flight welded onto the exterior side of the stem. The stem is connected to an auger bit and, when rotated, transports cuttings to the surface. The hollow stem of the auger allows drill rods, split-spoon core barrels, Shelby tubes, and other samplers to be inserted through the center of the auger so that samples may be retrieved during the drilling operations. The hollow stem also acts to temporarily case the borehole, so that the well screen and casing (riser) may be inserted down through the center of the augers once the desired depth is reached, minimizing the risk of possible collapse of the borehole.

A bottom plug or pilot bit can be fastened onto the bottom of the augers to keep out most of the soils and/or water that have a tendency to clog the bottom of the augers during drilling. Drilling without a center plug is acceptable provided that the soil plug, formed in the bottom of the auger, is removed before sampling or installing well casings. The soil plug can be removed by washing out the plug using a side discharge rotary bit or auger advancement through the plug with a solid-stem auger bit sized to fit inside the hollow-stem auger. In situations where heaving sands are a problem, potable water may be poured into the augers to equalize the pressure so that the inflow of formation materials and water shall be held to a minimum when the bottom plug is removed. The hollow-stem auger method is best suited for drilling shallow overburden wells.

#### **5.1.2 Air Rotary/Air Down-The Hole Hammer/ODEX**

The air rotary method consists of a drill pipe or drill stem coupled to a drill bit that rotates and cuts through soils and rock. The cuttings produced from the rotation of the drilling bit are transported to the surface by compressed air, which is forced down the borehole through the drill pipe and returns to the surface through the annular space (between the drill pipe and the borehole wall). The circulation of the compressed air not only removes the cuttings from the borehole but also helps to cool the drill bit. The use of air rotary drilling is best suited for hard-rock formations. In soft unconsolidated formations, casing is driven to keep the formation from caving.

When using air rotary, the air compressor shall have an in-line filter system to filter the air coming from the compressor. The filter system shall be inspected regularly to ensure that the system is functioning properly. In addition, a cyclone velocity dissipater or similar air containment/dust-suppression system shall be used to funnel the cuttings to one location instead of allowing the cuttings to discharge uncontrolled from the borehole. Air rotary that employs the dual-tube (reverse circulation) drilling system is acceptable because the cuttings are contained

within the drill stem and are discharged through a cyclone velocity dissipater to the ground surface.

The injection of air into the borehole during air rotary drilling has the potential to alter the natural properties of the subsurface. This can occur through air-stripping of the VOCs in both soil and groundwater in the vicinity of the borehole, altering the groundwater geochemical parameters (e.g., pH and redox potential), and potentially increasing biodegradation of organic compounds in the aquifer near the borehole. These factors may prevent the well from yielding vadose zone or groundwater samples that are representative of in-situ conditions.

In hard, abrasive, consolidated rock, a down-the-hole hammer may be more appropriate than the air rotary method. In this method, compressed air is used to actuate and operate a pneumatic hammer as well as lift the cuttings to the surface and cool the hammer bit. One drawback of the down-the-hole hammer is that oil is required in the air stream to lubricate the hammer-actuating device, and this oil could potentially contaminate the soil in the vicinity of the borehole and the aquifer.

The ODEX method is a variation of the air rotary method in which a casing-driving technique is used in combination with air rotary drilling. With the ODEX system, the drill bit extends outward and reams a pilot hole large enough for a casing assembly to slide down behind the drill bit assembly. As a result, casing is advanced simultaneously while drilling the hole.

### **5.1.3 Resonant Sonic**

Resonant Sonic drilling is a method that uses a sonic drill head to produce high frequency, high-force vibrations in a steel drill pipe. The vibrations in the pipe create a cutting action at the bit face, which allows a continuous core of the formation to move into the core barrel. The method requires no drilling fluid, drills very fast (up to one ft/sec in certain formations), drills at any angle through all formations (rock, clay, sand, boulders, permafrost, glacial till), and yields virtually no cuttings in the drilling process. While there are numerous advantages to this process, the primary disadvantages are the generation of heat and the cost of the method. This drilling method has been used and proven at various facilities.

## **5.2 Well Construction/Completion Methods**

### **5.2.1 Well Construction Materials**

Well construction materials shall be selected based on the goals and objectives of the proposed monitoring program and the geologic conditions at the site. When selecting well construction materials, the primary concern shall be selecting materials that will not contribute foreign constituents or remove contaminants from the vadose zone or groundwater. Other factors to be considered include the tensile strength, compressive strength, and collapse strength of the materials, length of time the monitoring well will be in service, and the material's resistance to chemical and microbiological corrosion. Generally, if the monitoring program requires the analysis of organic constituents, stainless steel or fluoropolymer materials should be used. However, if the monitoring program requires only inorganic constituent analyses, PVC materials may be used. PVC is less desirable for monitoring wells where organic constituents will be analyzed due to its potential for sorption and leaching of contaminants. If stainless steel is used

for groundwater monitoring wells where low levels of metals may be present, the steel must be passivated to minimize sorption and leaching of metals.

Well screen and casing materials acceptable for the construction of RCRA monitoring wells include stainless steel (304 or 316), rigid PVC (meeting American National Standards Institute/National Sanitation Foundation Standard 14), and fluoropolymer materials (polytetrafluoroethylene, fluorinated ethylene propylene, and polyvinylidene). In addition, there are other materials available for the construction of monitoring wells including acrylonitrile butadiene styrene (ABS), fiberglass-reinforced plastic (FRP), black iron, carbon steel, and galvanized steel, but these materials are not recommended for use in long term monitoring wells due to their low resistance to chemical attack and potential contribution of contamination to the groundwater. However, these materials may be used in the construction of monitoring wells where they will not be in contact with the groundwater or vadose zone interval that will be sampled (e.g., carbon steel pipe used as surface casing).

## **5.2.2 Well Construction Techniques**

### **5.2.2.1 Single-Cased Wells**

The borehole shall be bored, drilled, or augered as close to vertical as possible, and checked with a plumb bob, level, or appropriate downhole logging tool. Angled boreholes shall not be acceptable unless specified in the design. The borehole shall be of sufficient diameter so that well construction can proceed without major difficulties. To assure an adequate size, a minimum two-inch annular space is required between the casing and the borehole wall (or the hollow-stem auger wall). The two-inch annular space around the casing will allow the filter pack, bentonite seal, and annular grout to be placed at an acceptable thickness. Also, the two-inch annular space will allow up to a 1.5-inch outer diameter tremie pipe to be used for placing the filter pack, bentonite seal, and grout at the specified intervals.

It may be necessary to overdrill the borehole so that any soils that have not been removed (or that have fallen into the borehole during augering or drill stem retrieval) will fall to the bottom of the borehole below the depth where the filter pack and well screen are to be placed. Normally, three to five feet is sufficient for overdrilling shallow wells. Deep wells may require deeper overdrilling. The borehole can also be overdrilled to allow for an extra space for a well sump to be installed. If the borehole is overdrilled deeper than desired, it can be backfilled to the designated depth with bentonite pellets or the filter pack.

Well casings (riser assembly) should be secured to the well screen by flush-jointed threads or other appropriate connections, placed into the borehole, and plumbed by the use of centralizers, a plumb bob, or a level. Petroleum-based lubricating oils or grease shall not be used on casing threads. Teflon tape can be used to wrap the threads to ensure a tight fit and minimize leakage. No glue of any type shall be used to secure casing joints. Teflon “O” rings can also be used to ensure a tight fit and minimize leakage. “O” rings made of materials other than Teflon are not acceptable if the well will be sampled for organic compound analyses. Before the well screen and casings are placed at the bottom of the borehole, at least six inches of filter material shall be placed at the bottom to serve as a firm footing. The string of well screen and casing should then be placed into the borehole and plumbed. If centralizers are used, they shall be placed below the well screens and above the bentonite annular seals so that the placement of the filter pack,

overlying bentonite seal, and annular grout will not be hindered. Centralizers placed in the wrong locations can cause bridging during material placement.

If installing the well screen and casings through hollow-stem augers, the augers shall be slowly extracted as the filter pack, bentonite seal, and grout are tremied or poured into place. The gradual extraction of the augers will allow the materials being placed in the augers to flow out of the bottom of the augers into the borehole. If the augers are not gradually extracted, the materials will accumulate at the bottom of the augers causing potential bridging problems. After the string of well screen and casing is plumb, the filter material shall be placed around the well screen (preferably by the tremie pipe method) up to the designated depth.

After the filter pack has been installed, the bentonite seal shall be placed directly on top of the filter pack up to the designated depth or a minimum of two feet above the filter pack, whichever is greater. After the bentonite seal has hydrated for the specified time, the annular grout shall be pumped by the tremie method into the annular space around the casings (riser assembly) up to within two feet of the ground surface or below the frost line, whichever is greater. The grout shall be allowed to cure for a minimum of 24 hours before the surface pad and protective casing are installed. After the surface pad and protective casing are installed, bumper guards (guideposts) shall be installed (if necessary).

#### **5.2.2.2 Double-Cased Wells**

Double-cased wells should be constructed when there is reason to believe that interconnection of two aquifers by well construction may cause cross contamination, or when flowing sands make it impossible to install a monitoring well using conventional methods. A pilot borehole should be advanced through the overburden and the contaminated zone into a clay, confining layer, or bedrock. An outer casing (surface or pilot casing) shall be placed into the borehole and sealed with grout. The borehole and outer casing should extend into tight clay a minimum of two feet or into competent bedrock a minimum of one foot. The total depth into the clay or bedrock will vary depending upon the plasticity of the clay and the extent of weathering and fracturing of the bedrock. The size of the outer casing shall be of sufficient inside diameter to contain the inner casing and the two-inch annular space. In addition, the borehole shall be of sufficient size to contain the outer casing and the two-inch minimum outer annular space, if applicable.

The outer casing shall be grouted by the tremie method from the bottom of the borehole to within two feet of the ground surface. The grout shall be pumped into the annular space between the outer casing and the borehole wall. This can be accomplished by either placing the tremie pipe in the annular space and pumping the grout from the bottom of the borehole to the surface or placing a grout shoe or plug inside the casing at the bottom of the borehole and pumping the grout through the bottom grout plug and up the annular space on the outside of the casing. The grout shall consist of a Type I Portland cement and bentonite or other approved grout to provide a rigid seal. A minimum of 24 hours shall be allowed for the grout plug (seal) to cure before attempting to drill through it. When drilling through the seal, care shall be taken to avoid cracking, shattering, and washing out of the seal. If caving conditions exist so that the outer casing cannot be sufficiently sealed by grouting, the outer casing shall be driven into place and a grout seal placed in the bottom of the casing.

### **5.2.2.3 Bedrock Wells**

The installation of monitoring wells into bedrock can be accomplished in two ways. The first method is to drill or bore a pilot borehole through the soil overburden into the bedrock. An outer casing is installed into the borehole by setting it into the bedrock and grouting it into place. After the grout has set, the borehole can be advanced through the grout seal into the bedrock. The preferred method of advancing the borehole into the bedrock is rock coring. Rock coring makes a smooth, round hole through the seal and into the bedrock without cracking or shattering the seal. Roller cone bits are used in soft bedrock, but extreme caution should be taken when using a roller cone bit to advance through the grout seal in the bottom of the borehole because excessive water and bit pressure can cause cracking, eroding (washing), and/or shattering of the seal. Low volume air hammers may be used to advance the borehole, but they have a tendency to shatter the seal because of the hammering action. If the structural integrity of the grout seal is in question, a pressure test can be utilized to check for leaks. If the seal leaks, the seal is not acceptable. When the drilling is complete, the finished well will consist of an open borehole from the ground surface to the bottom of the well. The major limitation of open borehole bedrock wells is that the entire bedrock interval serves as the monitoring zone.

The second method is to install the outer surface casing and drill the borehole into bedrock and then install an inner casing and well screen with the filter pack, bentonite seal, and annular grout. The well is completed with a surface protective monument and concrete pad. This well installation method gives the flexibility of isolating the monitoring zone(s) and minimizing inter-aquifer flow. In addition, it provides structural integrity, especially in unstable areas (e.g., steeply dipping shales) where the bedrock may shift or move when disturbed.

### **5.2.3 Well Screen and Filter Pack Design**

Well screens and filter packs shall be designed to accurately sample the vadose zone interval or aquifer zone that the well is intended to target, minimize the passage of formation materials (turbidity) into the well, and ensure sufficient structural integrity to prevent the collapse of the intake structure. The selection of the well screen length depends upon the objective of the well. Piezometers and wells where only a discrete flow path is monitored are generally completed with short screens (two feet or less). While monitoring wells are usually constructed with longer screens (usually five to twenty feet), they shall be kept to the minimum length appropriate for intercepting a contaminant plume. The screen slot size shall be selected to retain from 90 to 100 percent of the filter pack material in artificially filter packed wells, and from 50 to 100 percent of the formation material in naturally packed wells. All well screens shall be factory wire-wrapped or machine slotted.

A filter pack shall be used when: 1) the natural formation is poorly sorted; 2) a long screen interval is required or the screen spans highly stratified geologic materials of widely varying grain sizes; 3) the natural formation is uniform fine sand, silt, or clay; 4) the natural formation is thin-bedded; 5) the natural formation is poorly cemented sandstone; 6) the natural formation is highly fractured or characterized by relatively large solution channels; 7) the natural formation is shale or coal that will act as a constant source of turbidity to groundwater samples; or 8) the diameter of the borehole is significantly greater than the diameter of the screen. The use of natural formation material as a filter pack is only recommended when the natural formation materials are relatively coarse-grained, permeable, and uniform in grain size.

Filter pack materials shall consist of clean, rounded to well-rounded, hard, insoluble particles of siliceous composition (industrial grade quartz sand or glass beads). The required grain-size distribution or particle sizes of the filter pack materials shall be selected based upon a sieve analysis of the aquifer materials or the formation to be monitored, or the characteristics of the aquifer materials using information acquired during previous investigations.

Where sieve analyses are used to select the appropriate filter pack particle size, the results of a sieve analysis of the formation materials are plotted on a grain-size distribution graph, and a grain-size distribution curve is generated. The 70 percent retained grain size value should be multiplied by a factor between four and six (four for fine, uniform formations and six for coarse, non-uniform formations). A second grain-size distribution curve is then drawn on the graph for this new value, ensuring that the uniformity coefficient does not exceed 2.5. The filter pack that shall be used must fall within the area defined by these two curves.

Once the filter pack size is determined, the screen slot size shall be selected to retain at least 90 percent of the filter pack material. The Permittee may propose the use of a pre-determined well screen slot size and filter pack for monitoring wells in the site-specific work plans submitted to the NMED.

The filter pack shall be installed in a manner that prevents bridging and particle-size segregation. Filter packs placed below the water table shall be installed by the tremie pipe method. Filter pack materials shall not be poured into the annular space unless the well is shallow (e.g., less than 30 feet deep) and the filter pack material can be poured continuously into the well without stopping. At least two inches of filter pack material shall be installed between the well screen and the borehole wall, and two feet of material shall extend above the top of the well screen. A minimum of six-inches of filter pack material shall also be placed under the bottom of the well screen to provide a firm footing and an unrestricted flow under the screened area.

In deep wells (e.g., greater than 200 feet deep), the filter pack may not compress when initially installed. As a result, filter packs may need to be installed as high as five feet above the screened interval in these situations. The precise volume of filter pack material required shall be calculated and recorded before placement, and the actual volume used shall be determined and recorded during well construction. Any significant discrepancy between the calculated and actual volume shall be explained. Prior to installing the filter pack annular seal, a one to two-foot layer of chemically inert fine sand shall be placed over the filter pack to prevent the intrusion of annular sealants into the filter pack.

#### **5.2.4 Annular Sealant**

The annular space between the well casing and the borehole must be properly sealed to prevent cross-contamination of samples and the groundwater. The materials used for annular sealants shall be chemically inert with respect to the highest concentration of chemical constituents expected in the groundwater or vadose zone at the Facility. In general, the permeability of the sealing material shall be one to two orders of magnitude lower than the least permeable parts of the formation in contact with the well. The precise volume of annular sealants required shall be calculated and recorded before placement, and the actual volume shall be determined and

recorded during well construction. Any significant discrepancy between the calculated volume and the actual volume shall be explained.

During well construction, an annular seal shall be placed on top of the filter pack. This seal shall consist of a high solids (10-30 percent) bentonite material in the form of bentonite pellets, granular bentonite, or bentonite chips. The bentonite seal shall be placed in the annulus through a tremie pipe if the well is deep (greater than 30 feet), or by pouring directly down the annulus in shallow wells (less than 30 feet). If the bentonite materials are poured directly down the annulus (which is an acceptable method only in wells less than 30 feet deep), a tamping device shall be used to ensure that the seal is emplaced at the proper depth and the bentonite has not bridged higher in the well casing. The bentonite seal shall be placed above the filter pack a minimum of two feet vertical thickness. The bentonite seal shall be allowed to completely hydrate in conformance with the manufacturer's specifications prior to installing the overlying annular grout seal. The time required for the bentonite seal to completely hydrate will differ with the materials used and the specific conditions encountered, but is generally a minimum of four to twenty-four hours.

A grout seal shall be installed on top of the filter pack annular seal. The grout seal may consist of a high solids (30 percent) bentonite grout, a neat cement grout, or a cement/bentonite grout. The grout shall be pumped under pressure (not gravity fed) into the annular space by the tremie pipe method, from the top of the filter pack annular seal to within a few feet of the ground surface. The tremie pipe shall be equipped with a side discharge port (or bottom discharge for grouting at depths greater than 100 feet) to minimize damage to the filter pack or filter pack annular bentonite seal during grout placement. The grout seal shall be allowed to cure for a minimum of 24 hours before the concrete surface pad is installed. All grouts shall be prepared in accordance with the manufacturer's specifications. High solids (30 percent) bentonite grouts shall have a minimum density of ten pounds per gallon (as measured by a mud balance) to ensure proper setup. Cement grouts shall be mixed using six and one-half to seven gallons of water per 94-pound bag of Type I Portland cement. Bentonite (five to ten percent) may be added to delay the setting time and reduce the shrinkage of the grout.

### **5.2.5 Groundwater Well Development**

All groundwater monitoring wells shall be developed to create an effective filter pack around the well screen, correct damage to the formation caused by drilling, remove fine particles from the formation near the borehole, and assist in restoring the natural water quality of the aquifer in the vicinity of the well. Development stresses the formation around the screen, as well as the filter pack, so that mobile fines, silts, and clays are pulled into the well and removed. Development is also used to remove any foreign materials (e.g., water, drilling mud) that may have been introduced into the borehole during the drilling and well installation activities, and to aid in the equilibration that will occur between the filter pack, well casing, and the formation water. The development of a well is extremely important to ensuring the collection of representative groundwater samples.

Newly installed groundwater monitoring wells shall not be developed for at least 48 hours after the surface pad and outer protective casing are installed. This will allow sufficient time for the well materials to cure before the development procedures are initiated. Newly installed

groundwater monitoring wells shall be developed no later than 30 calendar days after installation is complete. A new monitoring well shall be developed until the column of water in the well is free of visible sediment, and the pH, temperature, turbidity, and specific conductivity have stabilized. In most cases, the above requirements can be satisfied. However, in some cases, the pH, temperature, and specific conductivity may stabilize but the water remains turbid. In this case, the well may still contain well construction materials, such as drilling mud in the form of a mud cake or formation soils that have not been washed out of the borehole. Thick drilling mud cannot be flushed out of a borehole with one or two well volumes of flushing. Instead, continuous flushing over a period of several days may be necessary to complete the well development. If the well is pumped dry, the water level shall be allowed to sufficiently recover before the next development period is initiated. The common methods used for developing wells include:

1. pumping and overpumping;
2. backwashing;
3. surging (with a surge block);
4. bailing;
5. jetting; and
6. airlift pumping.

These development procedures can be used, either individually or in combination, to achieve the most effective well development. However, the most favorable well development methods include pumping, overpumping, bailing, surging, or a combination of these methods. Well development methods and equipment that alter the chemical composition of the groundwater shall not be used. Development methods that involve adding water or other fluids to the well or borehole, or that use air to accomplish well development, should be avoided if possible. Approval shall be obtained from the NMED prior to introducing air, water, or other fluids into the well for the purpose of well development. If water is introduced to a borehole during well drilling and completion, the same or greater volume of water shall be removed from the well during development. In addition, the volume of water withdrawn from a well during development shall be recorded.

#### **5.2.6 Surface Completion**

Monitoring wells may be completed either as flush-mounted wells, or as above-ground completions. A surface seal shall be installed over the grout seal and extended vertically up the well annulus to the land surface. The lower end of the surface seal shall extend a minimum of one foot below the frost line to prevent damage from frost heaving. The composition of the surface seal shall be neat cement or concrete. In above-ground completions, a three-foot wide, four-inch thick concrete surface pad shall be installed around the well at the same time the protective monument is installed. The surface pad shall be sloped so that drainage will flow away from the protective monument and off the pad. In addition, a minimum of one inch of the



finished pad shall be below grade or ground elevation to prevent washing and undermining by soil erosion.

A locking protective monument shall be installed around the well casing (riser) to prevent damage or unauthorized entry. The protective monument shall be anchored in the concrete surface pad below the frost line and extend several inches above the well riser stickup. A weep hole shall be drilled into the protective monument just above the top of the concrete surface pad to prevent water from accumulating and freezing inside the protective monument around the well riser. A cap shall be placed on the well riser to prevent tampering or the entry of foreign materials, and a lock shall be installed on the protective monument to provide security. If the wells are located in an area that receives traffic, a minimum of three bumper guards consisting of steel pipes three to four inches in diameter and a minimum of five-foot length should be installed. The bumper guards should be installed to a minimum depth of two feet below the ground surface in a concrete footing and extend a minimum of three feet above ground surface. The pipes should be filled with concrete to provide additional strength. The pipes should be painted a bright color to reduce the possibility of vehicular damage.

If flush-mounted completions are required (e.g., in active roadway areas), a protective structure such as a utility vault or meter box should be installed around the well casing. In addition, measures should be taken to prevent the accumulation of surface water in the protective structure and around the well intake. These measures should include outfitting the protective structure with a steel lid or manhole cover that has a rubber seal or gasket and ensuring that the bond between the cement surface seal and the protective structure is watertight.

### **5.3 Well Abandonment**

Wells deleted from the facility monitoring program or that have been damaged beyond repair shall be plugged and abandoned. Well plugging and abandonment methods and certification shall be conducted in accordance with Rules and Regulations Governing Well Driller Licensing; Construction, Repair and Plugging of Wells (19.27.4 NMAC). The Permittee shall notify the NMED and submit a well abandonment plan to the New Mexico State Engineers Office and to the NMED no less than 30 days prior to the date the wells are removed from the monitoring program.

The goal of well abandonment is to seal the borehole in such a manner that the well cannot act as a conduit for migration of contaminants from the ground surface to the aquifer or between aquifers. To properly abandon a well, the preferred method is to completely remove the well casing and screen from the borehole, clean out the borehole, and backfill with a cement or bentonite grout, neat cement, or concrete.

For wells with small diameter casing, abandonment shall be accomplished by overdrilling the well with a large diameter hollow-stem auger. After the well has been overdrilled, the well casing and grout can be lifted out of the ground with a drill rig, and the remaining filter pack can be drilled out. The open borehole can then be pressure grouted (via the tremie pipe method) from the bottom of the borehole to the ground surface. After the grout has cured, the top two feet of the borehole shall be filled with concrete to ensure a secure surface seal.

Several other well abandonment procedures are available for wells with larger diameter screens and casings. One method is to force a drill stem with a tapered wedge assembly or a solid-stem auger into the well casing and pull the casing out of the ground. However, if the casing breaks or the well cannot be pulled from the ground, the well will have to be grouted in place. To abandon a well in place, a tremie pipe shall be placed at the lowest point in the well (at the bottom of the screen or in the well sump). The entire well is then pressure grouted from the bottom of the well upward. The pressurized grout will be forced out through the well screen into the filter pack and up the inside of the well casing sealing off all breaks and holes in the casing. Once the well is grouted, the casing is cut off even with the ground surface and covered with concrete.

If a PVC well cannot be abandoned due to internal casing damage (e.g., the tremie pipe cannot be extended to the bottom of the screen), it may be necessary to drill out the casing with a roller cone or drag bit using the wet rotary drilling method or grind out the casing using a solid-stem auger equipped with a carbide tooth bit. Once the casing is removed, the open borehole can be cleaned out and pressure grouted from the bottom of the borehole upward.

#### **5.4 Documentation**

All information on the design, construction, and development of each monitoring well shall be recorded and presented on a boring log, a well construction log, and well construction diagram. The well construction log and well construction diagram shall include the following information:

1. well name/number;
2. date/time of well construction;
3. borehole diameter and well casing diameter;
4. well depth;
5. casing length;
6. casing materials;
7. casing and screen joint type;
8. screened interval(s);
9. screen materials;
10. screen slot size and design;
11. filter pack material and size;
12. filter pack volume (calculated and actual);

13. filter pack placement method;
14. filter pack interval(s);
15. annular sealant composition;
16. annular sealant placement method;
17. annular sealant volume (calculated and actual);
18. annular sealant interval(s);
19. surface (grout) sealant composition;
20. surface (grout) seal placement method;
21. surface (grout) sealant volume (calculated and actual);
22. surface(grout) sealant interval;
23. surface completion and well apron design and construction;
24. well development procedure and turbidity measurements;
25. well development purge volume(s) and stabilization parameter measurements;
26. type and design and construction of protective casing;
27. well cap and lock;
28. ground surface elevation;
29. survey reference point elevation on well casing;
30. top of monitoring well casing elevation; and
31. top of protective steel casing elevation.

## **PART 6: REPORTING REQUIREMENTS**

### **6.1 Highlights**

The purpose of this Permit Part is to provide the general reporting requirements and report formats for corrective action activities required under this Permit. This Permit Part is not intended to provide reporting requirements for every potential corrective action conducted at the Facility. Therefore, the formats for all types of reports are not presented below. The formats described in this Permit Part (6) include the general reporting requirements and formats for site-specific investigation work plans, investigation reports, routine monitoring reports, risk assessment reports, and corrective measures evaluations. The Permittee shall generally consider the reports to be the equivalents of RFI work plans, RFI reports, periodic monitoring reports, risk assessments, and CMS reports, respectively, for the purposes of RCRA compliance. The Permittee shall include detailed, site-specific requirements in all interim status unit, SWMU, and AOC investigation work plans, investigation reports, monitoring reports, and corrective measures evaluations. All plans and reports shall be prepared with technical and regulatory input from the NMED. All work plans and reports shall be submitted to the NMED in the form of two paper copies and an electronic copy.

The reporting requirements listed in this Part do not include all sections that may be necessary to complete each type of report listed. The Permittee or the NMED may determine that additional sections are required to address additional site-specific issues or information collected during corrective action or monitoring activities not listed below. However, The Permittee must submit variations of the general report format and the formats for reports not listed in this Permit Part in outline form to the NMED for approval prior to submittal of the reports. The NMED will approve or disapprove, in writing, the proposed report outline after receipt of the outline. If the NMED disapproves the report outline, the NMED will notify the Permittee, in writing, of the outline's deficiencies and will specify a date for submittal of a revised report outline. All reports submitted by the Permittee shall follow the general approach and limitations for data presentation described in this Permit Part.

### **6.2 Investigation Work Plan**

The Permittee shall fulfill the requirements acceptable to the NMED for preparation of work plan for unit-specific or corrective action activities at the Facility using the general outline below. The minimum requirements for describing proposed activities within each section are included. All research, locations, depths and methods of exploration, field procedures, analytical analyses, data collection methods, and schedules shall be included in each work plan. In general, interpretation of data acquired during previous investigations shall be presented only in the background sections of the work plans. The other text sections of the work plans shall be reserved for presentation of anticipated site-specific activities and procedures relevant to the project. The general work plan outline is provided below.

#### **6.2.1 Title Page**

The title page shall include the type of document, Facility name and the unit, SWMU, or AOC name(s) and the submittal date. A signature block providing spaces for the name, title, and

organization of the preparer and the responsible representative of the Facility shall be provided on the title page in accordance with the signature requirements in 40 CFR 270.11(b).

### **6.2.2 Executive Summary (Abstract)**

The executive summary (or abstract) shall provide a brief summary of the purpose and scope of the investigation to be conducted at the subject site. The Facility, unit, SWMU, or AOC name, revision number if applicable, and location shall be included in the executive summary.

### **6.2.3 Table of Contents**

The table of contents shall list all text sections and subsections, tables, figures, and appendices or attachments included in the work plan. The corresponding page numbers for the titles of each section of the work plan shall be included in the table of contents.

### **6.2.4 Introduction**

The introduction shall include the Facility name, unit name and location, and unit status (e.g., active operations, closed, corrective action). General information on the current site usage and status shall be included in this section. A brief description of the purpose of the investigation and the type of site investigation to be conducted shall be provided in this section.

### **6.2.5 Background**

The background section shall describe relevant background information. This section shall briefly summarize historical site uses including the locations of current and former site structures and features. A labeled figure shall be included in the document showing the locations of current and former site structures and features. The locations of pertinent subsurface features such as pipelines, underground tanks, utility lines, and other subsurface structures shall be included in the background summary and labeled on the site plan.

This section shall identify potential receptors, including groundwater, and include a brief summary of the type and characteristics of all waste and all contaminants, the known and possible sources of contamination, the history of releases or discharges of contamination, and the known extent of contamination. This section shall include brief summaries of results of previous investigations, including references to pertinent figures, data summary tables, and text in previous reports. At a minimum, detections of contaminants encountered during previous investigations shall be presented in table format, with an accompanying figure showing sample locations. References to previous reports shall include page, table, and figure numbers for referenced information. Summary data tables and site plans showing relevant investigation locations shall be included in the Tables and Figures sections of the document, respectively.

### **6.2.6 Site Conditions**

#### **6.2.6.1 Surface Conditions**

A section on surface conditions shall provide a detailed description of current site topography, features, and structures including a description of drainages, vegetation, erosional features, and a detailed description of current site uses and operations at the site. In addition, descriptions of features located in surrounding sites that may have an impact on the subject site regarding

sediment transport, surface water runoff, or contaminant fate and transport shall be included in this section.

#### **6.2.6.2 Subsurface Conditions**

A section on subsurface conditions shall provide a brief, detailed description of the site conditions observed during previous subsurface investigations, including relevant soil horizons, stratigraphy, presence of vadose zone fluids and groundwater, and other relevant information. A site plan showing the locations of all borings and excavations advanced during previous investigations shall be included in the Figures section of the work plan. A brief description of the anticipated stratigraphic units that may be encountered during the investigation may be included in this section, if no previous investigations have been conducted at the site.

#### **6.2.7 Scope of Activities**

A section on the scope of activities shall briefly describe a list of all anticipated activities to be performed during the investigation, including background information research, health and safety requirements that may affect or limit the completion of tasks, drilling, test pit or other excavations, well construction, field data collection, survey data collection, chemical analytical testing, aquifer testing, and IDW storage, disposal, and reporting.

#### **6.2.8 Investigation Methods**

A section on investigation methods shall provide a description of all anticipated locations and methods for conducting the activities to be performed during the investigation. This section shall include, but is not limited to, research methods, health and safety practices that may affect the completion of tasks, drilling methods, test pit or other excavation methods, sampling intervals and methods, well construction methods, field data collection methods, geophysical and land survey methods, field screening methods, chemical analytical testing, materials testing, aquifer testing, pilot testing, and other proposed investigation and testing methods. This information may also be summarized in table format, if appropriate.

#### **6.2.9 Monitoring and Sampling Program**

A section on monitoring and sampling shall describe the anticipated monitoring and sampling program to be implemented after the initial investigation activities are completed. This section shall provide a description of the anticipated vadose zone fluids, groundwater, vadose zone vapor, vadose zone moisture, and other monitoring and sampling programs to be implemented at the unit.

#### **6.2.10 Schedule**

A section shall provide the anticipated schedule for completion of field investigation, pilot testing, and monitoring and sampling activities. In addition, this section shall provide a schedule for submittal of reports and data to the NMED including a schedule for submitting status reports, preliminary data, and the final investigation report.

#### **6.2.11 Tables**

The following summary tables may be included in the investigation work plans if previous investigations have been conducted at the unit. Data presented in the tables shall include

information on dates of data collection, analytical methods, detection limits, and significant data quality exceptions. All data tables shall include only detected analytes and data quality exceptions that could potentially mask detections. The following tables shall be included in investigation work plans, as applicable;

1. summaries of regulatory criteria, background, and applicable cleanup levels (may be included in the analytical data tables instead of as separate tables);
2. summaries of historical field survey location data;
3. summaries of historical field screening and field parameter measurements of soil, rock, sediments, groundwater, surface water, and air quality;
4. summaries of historical soil, rock, or sediment laboratory analytical data shall include the analytical methods, detection limits, and significant data quality exceptions that could influence interpretation of the data;
5. summaries of historical groundwater elevation and depth to groundwater data. The table shall include the monitoring well depths, the screened intervals in each well, and the dates and times measurements were taken;
6. summaries of historical groundwater laboratory analytical data. The analytical data tables shall include the analytical methods, detection limits, and significant data quality exceptions that could influence interpretation of the data;
7. summary of historical surface water laboratory analytical data. The analytical data tables shall include the analytical methods, detection limits, and significant data quality exceptions that could influence interpretation of the data;
8. summary of historical air sample screening and chemical analytical data. The data tables shall include the screening instruments used, laboratory analytical methods, detection limits, and significant data quality exceptions that could influence interpretation of the data; and
9. summary of historical pilot test or other test data, if applicable, including units of measurement and types of instruments used to obtain measurements.

#### **6.2.12 Figures**

The following figures shall be included with each investigation work plan for each site, including presentation of data where previous investigations have been conducted. All figures must include an accurate bar scale and a north arrow. An explanation shall be included on each figure for all abbreviations, symbols, acronyms, and qualifiers. The following figures shall be included in investigation work plans, as applicable:

1. a vicinity map showing topography and the general location of the site relative to surrounding features and properties;

2. a unit site plan that presents pertinent site features and structures, underground utilities, well locations, and remediation system locations and details; off-site well locations and other relevant features shall be included on the site plan, if appropriate; additional site plans may be required to present the locations of relevant off-site well locations, structures, and features;
3. figures showing historical and proposed soil boring locations, excavation locations, and sampling locations;
4. figures presenting historical soil sample field screening and laboratory analytical data;
5. figures presenting the locations of all existing and proposed borings and vapor monitoring point locations,
6. figures presenting historical vadose zone organic vapor data;
7. figures showing all existing and proposed monitoring wells and piezometers;
8. figures presenting historical groundwater and vadose zone fluid elevation data, and indicating groundwater and vadose zone fluid flow directions;
9. figures presenting historical groundwater and vadose zone fluid laboratory analytical data, if applicable; the chemical analytical data corresponding to each sampling location can be presented in tabular form on the figure or as an isoconcentration map;
10. figures presenting historical and proposed vadose zone fluid neutron probe access tube locations and field measurement data for soil moisture, if applicable;
11. figures presenting historical surface water laboratory analytical data, if applicable;
12. figures showing historical and proposed air sampling locations and presenting historical air quality data, if applicable;
13. figures presenting historical pilot testing locations and data, where applicable, including site plans and graphic data presentation; and
14. figures presenting geologic cross-sections based on outcrop and borehole data acquired during previous investigations, if applicable.

### **6.2.13 Appendices**

An IDW management plan shall be included as an appendix to the investigation work plan. Additional appendices may be necessary to present additional data or documentation not listed above.



## **6.3 Investigation Report**

The Permittee shall prepare investigation reports at the Facility using the general outline below. The Investigation Report shall be the reporting mechanism for presenting the results of completed Investigation Work Plans. This Section (6.3) describes the minimum requirements for reporting on site investigations. All data collected during each site investigation event in the reporting period shall be included in the reports. In general, interpretation of data shall be presented only in the background, conclusions, and recommendations sections of the reports. The other text sections of the reports shall be reserved for presentation of facts and data without interpretation or qualifications. The general report outline is provided below.

### **6.3.1 Title Page**

The title page shall include the type of document and version number, Facility name, the unit, SWMU, or AOC, and the submittal date. A signature block providing spaces for the name, title, and organization of the preparer and the responsible Facility representative shall be provided on the title page in accordance with the signature requirements in 40 CFR 270.11(b).

### **6.3.2 Executive Summary**

The executive summary shall provide a brief summary of the purpose, scope, and results of the investigation conducted at the subject site during the reporting period. In addition, this section shall include a brief summary of conclusions based on the investigation data collected and recommendations for future investigation, monitoring, remedial action, or site closure.

### **6.3.3 Table of Contents**

The table of contents shall list all text sections, subsections, tables, figures, and appendices or attachments included in the report. The corresponding page numbers for the titles of each section of the report shall be included in the table of contents.

### **6.3.4 Introduction**

The introduction section shall include the Facility name, unit name and location, and unit status (e.g., active operations, closed, corrective action). General information on the site usage and status shall be included in this section. A brief description of the purpose of the investigation, the type of site investigation conducted, and the type of results presented in the report also shall be provided in this section.

### **6.3.5 Background**

The background section shall describe relevant background information. This section shall briefly summarize historical site uses including the locations of current and former site structures and features. A labeled figure shall be included in the document showing the locations of current and former site structures and features. The locations of subsurface features such as pipelines, underground tanks, utility lines, and other subsurface structures shall be included in the background summary and labeled on the figure. In addition, this section shall include a brief summary of the possible sources of contamination, the history of releases or discharges of contamination, the known extent of contamination, and the results of previous investigations including references to previous reports. The references to previous reports shall include page,

table, and figure numbers for referenced information. A site plan showing relevant investigation locations and summary data tables shall be included in the Figures and Tables sections of the document, respectively.

### **6.3.6 Scope of Activities**

This section on the scope of activities shall briefly describe all activities performed during the investigation event including background information research, implemented health and safety measures that affected or limited the completion of tasks, drilling, test pit or other excavation methods, well construction methods, field data collection, survey data collection, chemical analytical testing, aquifer testing, remediation system pilot testing, and IDW storage or disposal.

### **6.3.7 Field Investigation Results**

A section shall provide a summary of the procedures used and the results of all field investigation activities conducted at the site including, but not limited to, the dates that investigation activities were conducted, the type and purpose of field investigation activities performed, field screening measurements, logging and sampling results, pilot test results, construction details, and conditions observed. Field observations or conditions that altered the planned work or may have influenced the results of sampling, testing, and logging shall be reported in this section. At a minimum, the following subsections shall be included, where appropriate.

#### **6.3.7.1 Surface Conditions**

A section on surface conditions shall describe current site topography, features, and structures including topographic drainages, man-made drainages, vegetation, and erosional features. It shall also include a description of current site uses and any operations at the site. In addition, descriptions of features located in surrounding sites that may have an impact on the subject site regarding sediment transport, surface water runoff, or contaminant transport shall be included in this section.

#### **6.3.7.2 Exploratory Drilling or Excavation Investigations**

A section shall describe the locations, methods, and depths of subsurface explorations. The description shall include the types of equipment used, the logging procedures, exploration equipment, decontamination procedures, and conditions encountered that may have affected or limited the investigation. Samples obtained from all exploratory borings and excavations shall be visually inspected and the soil or rock type classified in general accordance with ASTM D2487 (Unified Soil Classification System) and D2488, or AGI Methods for soil and rock classification. Detailed logs of each boring shall be completed in the field by a qualified engineer or geologist.

A description of the site conditions observed during subsurface investigation activities shall be included in this section, including soil horizon and stratigraphic information. Site plans showing the locations of all borings and excavations shall be included in the Figures section of the report. Boring and test pit logs for all exploratory borings and test pits shall be presented in an appendix or attachment to the report.

#### **6.3.7.3 Subsurface Conditions**

A section on subsurface conditions shall describe known subsurface lithology and structures based on observations made during the current and previous subsurface investigations, including interpretation of geophysical logs and as-built drawings of man-made structures. A description of the known locations of pipelines, utility lines, and observed geologic structures shall also be included in this section. A site plan showing boring and excavation locations and the locations of the site's above- and below-ground structures shall be included in the Figures section of the report. In addition, cross-sections shall be constructed, if appropriate, to provide additional visual presentation of site or regional subsurface conditions.

#### **6.3.7.4 Monitoring Well Construction, Boring, or Excavation Abandonment**

A section shall describe the methods and details of monitoring well construction and the methods used to abandon or backfill exploratory borings and excavations. The description shall include the dates of well construction, boring abandonment, or excavation backfilling. In addition, boring logs, test pit logs, and well construction diagrams shall be included in an attachment or appendix. Well construction diagrams shall be included with the associated boring logs for borings that are converted to monitoring wells.

#### **6.3.7.5 Groundwater Conditions**

A section shall describe groundwater conditions observed beneath the subject site and relate local groundwater conditions to regional groundwater conditions. A description of the depths to water, aquifer thickness, and groundwater flow directions shall be included in this section for alluvial groundwater, shallow perched groundwater, intermediate perched groundwater, and regional groundwater, as appropriate to the investigation. Figures showing well locations, surrounding area, groundwater elevations, and flow directions for each hydrologic zone shall be included in the Figures section of the report.

#### **6.3.7.6 Surface Water Conditions**

A section shall describe surface water conditions and include a description of surface water runoff, surface water drainage, surface water sediment transport, and contaminant transport in surface water as suspended load and as a dissolved phase in surface water via natural and man-made drainages, if applicable. A description of contaminant fate and transport shall be included, if appropriate.

#### **6.3.7.7 Subsurface Air and Soil Moisture Conditions**

A section shall describe subsurface air monitoring and sampling methods used during the site investigation. It shall also describe observations made during the site investigation regarding subsurface flow pathways and the subsurface air-flow regime.

#### **6.3.7.8 Materials Testing Results**

A section shall discuss the materials testing results, such as core permeability testing, grain size analysis, or other materials testing results. Sample collection methods, locations, and depths shall also be included. Corresponding summary tables shall be included in the Tables section of the report.

#### **6.3.7.9 Pilot Testing Results**

A section shall discuss the results of any pilot testing. Pilot testing is typically conducted after initial subsurface investigations are completed and the need for additional investigation or remediation has been evaluated. Pilot testing, including aquifer testing and remediation system pilot testing, shall be addressed through separate pilot test work plans and reports. The format for pilot test work plans and reports shall be approved by the NMED prior to submittal.

#### **6.3.8 Regulatory Criteria**

A section shall set forth the applicable cleanup standards, screening levels, and risk-based cleanup goals for each pertinent medium at the subject site. The appropriate cleanup levels for each site shall be included if site-specific levels have been established at separate Facility sites or units. A table summarizing the applicable cleanup standards shall be included as part of the document. Alternately, the report may include applicable cleanup standards as a column in the data tables. Risk-based evaluation procedures, if used to calculate cleanup levels, shall be presented in a separate document or in an appendix to this report. If cleanup levels calculated in a risk evaluation are employed, the risk evaluation document shall be referenced and shall include pertinent page numbers for referenced information.

#### **6.3.9 Site Contamination**

A section shall provide a description of sampling intervals and methods for detection of surface and subsurface contamination in soils, rock, sediments, groundwater, surface water, and as vapor-phase contamination. Only factual information shall be included in this section. Interpretation of the data shall be reserved for the summary and conclusions sections of the report. Tables summarizing all sampling, testing, and screening results for detected contaminants shall be prepared in a format approved by the NMED. The tables shall be presented in the Tables section of the report.

##### **6.3.9.1 Soil, Rock, and Sediment Sampling**

A section shall describe the sampling of soil, rock and sediment. It shall include the dates, locations, and methods of sample collection, sampling intervals, sample logging methods, screening sample selection methods, and laboratory sample selection methods including the collection depths for samples submitted for laboratory analyses. A site plan showing the sample locations shall be included in the Figures section of the report.

##### **6.3.9.2 Sample Field Screening Results**

A section shall describe the field screening methods used during the investigation and the field screening results. Field screening results also shall be presented in summary tables in the Tables section of the document. The limitations of field screening instrumentation and any conditions that influenced the results of field screening shall be discussed in this subsection.

##### **6.3.9.3 Soil, Rock, and Sediment Sampling Chemical Analytical Results**

A section shall briefly summarize the laboratory analyses conducted, the analytical methods and results and provide a comparison of the data to cleanup standards or established cleanup levels for the site. The laboratory results also shall be presented in summary tables in the Tables section of the document. Field conditions and sample collection methods that could potentially affect the

analytical results shall be described in this section. If appropriate, soil analytical data shall be presented with sample locations on a site plan and included in the Figures section of the report.

#### **6.3.9.4 Subsurface Vapor Sampling**

A section shall describe the air and subsurface vapor sampling. It shall describe the dates, locations, methods of sample collection, methods for sample logging, and methods for laboratory sample selection. A site plan showing all air and subsurface vapor sampling locations shall be provided in the Figures section of the report.

#### **6.3.9.5 Subsurface Vapor Field Screening Results**

A section shall describe the subsurface vapor field screening results. It shall describe the field screening methods used for ambient air and subsurface vapors during the investigation and the field screening results. Field screening results shall also be presented in summary tables in the Tables section of the report. The locations of ambient air and subsurface vapor screening sample collection shall be presented on a site plan included in the Figures section of the report. The limitations of field screening instrumentation and any conditions that influenced the results of field screening shall be discussed in this section.

#### **6.3.9.6 Air and Subsurface Vapor Laboratory Analytical Results**

This section shall describe the results of air and subsurface vapor laboratory analyses. It shall describe the air sampling laboratory analytical methods and analytical results, and provide a comparison of the data to applicable cleanup levels for the site. The rationale or purpose for altering or modifying the subsurface vapor sampling program outlined in the site investigation work plan also shall be provided in this section. Field conditions that may have affected the analytical results during sample collection shall be described in this section. Tables summarizing the air sample laboratory, field, and analytical QA/QC data; applicable cleanup levels; and modifications to the air sampling program shall be provided in the Tables section of the report. Contaminant concentrations shall be presented as data tables or as isoconcentration contours on a map included in the Figures section of the report.

#### **6.3.10 Conclusions**

A conclusions section shall provide a brief summary of the investigation activities and a discussion of the conclusions of the investigation conducted at the site. In addition, this section shall provide a comparison of the results to applicable cleanup levels, and to relevant historical investigation results and analytical data. Potential receptors, including groundwater, shall be identified and discussed. An explanation shall be provided with regard to data gaps. A risk assessment may be included as an appendix to the investigation report; however, the risk analysis shall be presented in the Risk Assessment format described in Permit Section 6.5. References to the risk analysis shall be presented only in the summary and conclusions sections of the Investigation Report.

#### **6.3.11 Recommendations**

A section shall discuss the need for further investigation, corrective measures, risk assessment and monitoring, or recommendations for corrective action completed based on the conclusions provided in the Conclusions section. It shall include explanations regarding additional sampling,

monitoring, and site closure. A corresponding schedule for further action regarding the site shall also be provided.

### **6.3.12 Tables**

This section shall provide the following summary tables. Data presented in the tables shall include the current data, dates of data collection, analytical methods, detection limits, and significant data quality exceptions. All summary data tables shall include only detected analytes and data quality exceptions that could potentially mask detections. The following tables shall be included in investigation reports, as applicable:

1. tables summarizing regulatory criteria, background levels, and applicable cleanup levels; this information may be included in the analytical data tables instead of as separate tables;
2. tables summarizing field survey location data; separate tables shall be prepared for well locations and individual medium sampling locations except where the locations are the same for more than one medium;
3. tables summarizing field screening and field parameter measurements of soil, sediment, vadose zone fluid, vadose zone vapor, vadose zone moisture, and groundwater, surface water, and air quality;
4. a table summarizing soil laboratory analytical data; it shall include the analytical methods, detection limits, and significant data quality exceptions that would influence interpretation of the data;
5. a table summarizing the groundwater elevations and depth-to-water data; the table shall include the monitoring well depths and the screened intervals in each well;
6. a table summarizing the groundwater laboratory analytical data; the analytical data tables shall include the analytical methods, detection limits, and significant data quality exceptions that would influence interpretation of the data;
7. a table summarizing the surface water laboratory analytical data; the analytical data tables shall include the analytical methods, detection limits, and significant data quality exceptions that would influence interpretation of the data;
8. A table summarizing the air sample screening and laboratory analytical data; the data tables shall include the screening instruments used, laboratory analytical methods, detection limits, and significant data quality exceptions that would influence interpretation of the data;
9. tables summarizing the pilot testing data, if applicable, including units of measurement and types of instruments used to obtain measurements; and
10. a table summarizing the materials testing data, if applicable.

### 6.3.13 Figures

All figures shall be included with each investigation report, as appropriate. All figures must include a scale and a north arrow. An explanation shall be provided on each figure for all abbreviations, symbols, acronyms, and qualifiers. All maps shall have a date. A section shall provide the following figures:

1. a vicinity map showing topography and the general location of the site relative to surrounding features and properties;
2. a site plan that presents pertinent site features and structures, underground utilities, well locations, and remediation system locations and details; off-site well locations and other relevant features shall be included on the site plan; additional site plans may be required to present the locations of relevant off-site well locations, structures and features;
3. figures showing boring, excavation, and sampling locations;
4. figures presenting soil sample field screening and laboratory analytical data;
5. figures displaying the locations of all newly installed and existing wells and borings;
6. figures presenting monitoring well locations, groundwater elevation data, and groundwater flow directions;
7. figures presenting groundwater laboratory analytical data, including any past data requested by the NMED; the chemical analytical data corresponding to each sampling location may be presented in table form on the figure or as an isoconcentration map;
8. figures presenting surface water sample locations and field measurement data including any past data requested by the NMED;
9. figures presenting surface water laboratory analytical data including any past data, if applicable; the laboratory analytical data corresponding to each sampling location may be presented in tabular form on the figure;
10. figures showing air and subsurface vapor sampling locations and presenting air and subsurface vapor quality data; the field screening or laboratory analytical data corresponding to each sampling location may be presented in tabular form on the figure or as an isoconcentration map;
11. figures presenting geologic cross-sections based on outcrop and borehole data; and
12. figures presenting pilot testing locations and data, where applicable, including site plans or graphic data presentation.

### **6.3.14 Appendices**

Each investigation report shall include the following appendices. Additional appendices may be necessary to present data or documentation not listed below.

#### **6.3.14.1 Field Methods**

An appendix shall provide detailed descriptions of the methods used to acquire field measurements of each media that was surveyed or tested during the investigation. Methods shall include, but are not limited to, exploratory drilling or excavation methods, the methods and types of instruments used to obtain field screening, field analytical or field parameter measurements, instrument calibration procedures, sampling methods for each medium investigated, decontamination procedures, sample handling procedures, documentation procedures, and a description of field conditions that affected procedural or sample testing results. Methods of measuring and sampling during pilot testing shall be reported in this appendix, if applicable. Copies of IDW disposal documentation shall be provided in a separate appendix.

#### **6.3.14.2 Boring/Test Pit Logs and Well Construction Diagrams**

An appendix shall provide boring logs, test pit or other excavation logs, and well construction details. In addition, a key to symbols and a soil or rock classification system shall be included in this appendix. Geophysical logs shall be provided in a separate section of this appendix.

#### **6.3.14.3 Chemical Analytical Program**

Chemical analytical methods, a summary of data quality objectives, and a summary of data quality review procedures shall be reported in an appendix. A summary of data quality exceptions and their effect on the acceptability of the field and laboratory analytical data with regard to the investigation and the site status shall be included in this appendix, along with references to case narratives provided in the laboratory reports.

#### **6.3.14.4 Chemical Analytical Reports**

A section shall include all laboratory chemical analytical data generated for the reporting period. The reports must include all chain-of-custody records and QA/QC results provided by the laboratory. The laboratory reports may be provided electronically in a format approved by the NMED and shall be in the form of a final laboratory report. Laboratory report data tables may be submitted in Microsoft Excel format. Hard (paper) copies of the chain-of-custody forms shall be submitted with the reports regardless of whether the final laboratory report is submitted electronically or in hard copy.

#### **6.3.14.5 Other Appendices**

Other appendices containing additional information shall be included as required by the NMED or as otherwise appropriate.

### **6.4 Periodic Monitoring Report**

The Permittee shall use the following guidance for preparing periodic monitoring reports. The reports shall present the results of periodic groundwater, surface water, vapor, and remediation system monitoring at the Facility. The following sections provide a general outline for monitoring reports and the minimum requirements for reporting of periodic monitoring conducted at the Facility. All data collected during each monitoring or sampling event in the



reporting period shall be included in the reports. In general, interpretation of data shall be presented only in the background, conclusions, and recommendations sections of the reports. The other text sections of the reports shall be reserved for presentation of facts and data without interpretation or qualifications.

#### **6.4.1 Title Page**

The title page shall include the type of document, revision number if applicable, the facility name, the unit, SWMU, or AOC name(s), and the submittal date. A signature block providing spaces for the name, title, and organization of the preparer and the responsible representative of the Facility shall be provided on the title page in accordance with the signature requirements in 40 CFR 270.11(b).

#### **6.4.2 Executive Summary**

The executive summary shall provide a brief summary of the purpose, scope, and results of the monitoring conducted at the subject site during the reporting period. The facility, unit, SWMU, and AOC name(s) and location(s) shall be included in the executive summary. In addition, this section shall include a brief summary of conclusions based on the monitoring data collected.

#### **6.4.3 Table of Contents**

The table of contents shall list all text sections, subsections, tables, figures, and appendices or attachments included in the report. The corresponding page numbers for the titles of each section of the report shall be included in the table of contents.

#### **6.4.4 Introduction**

The introduction section shall include the Facility name and the unit name(s), location(s), and status (e.g. active operations, closed, corrective action). General information on the site usage and status shall be included in this section. A brief description of the purpose of the monitoring, type of monitoring conducted, and the type of results presented in the report also shall be provided in this section.

#### **6.4.5 Scope of Activities**

A section on the scope of activities shall briefly describe all activities performed during the monitoring event or reporting period including field data collection, analytical testing, if applicable, and purge/decontamination water storage and disposal.

#### **6.4.6 Regulatory Criteria**

A section on regulatory criteria shall provide information regarding applicable cleanup standards, risk-based screening levels, and risk-based cleanup goals for the site. A table summarizing the applicable cleanup standards, or inclusion of applicable cleanup standards as a column in the data tables, can be substituted for this section. The appropriate cleanup levels for each site shall be included if site-specific levels have been established at separate sites. Risk-based evaluation procedures, if used to calculate cleanup levels, must either be included as an attachment or submitted as a separate document and referenced. The specific document and page numbers must be included for all referenced materials.

#### **6.4.7 Monitoring Results**

A section shall provide a summary of the results of monitoring conducted at the site. This section shall include the dates and times that monitoring was conducted, the measured depths to groundwater, directions of groundwater and vadose zone fluids flow, field air and water quality measurements, static pressures, field measurements, and a comparison to previous monitoring results. Field observations or conditions that may influence the results of monitoring shall be reported in this section. Tables summarizing leachate and vapor-monitoring parameters, groundwater and vadose zone fluid elevations, depth-to-water measurements, and other field measurements may be substituted for this section. The tables shall include all information required in Permit Section 6.4.11.

#### **6.4.8 Chemical Analytical Data Results**

A section shall discuss the results of the chemical analyses. It shall provide the dates of sampling and the analytical results. It shall also provide a comparison of the data to previous results and to any cleanup standards or established cleanup levels for the site. The rationale or purpose for altering or modifying the sampling program shall be provided in this section. A table summarizing the laboratory analytical data, QA/QC data, applicable cleanup levels, and modifications to the sampling program may be substituted for this section. The tables shall include all information required in Permit Section 6.4.11.

#### **6.4.9 Remediation System Monitoring**

A section shall discuss remediation system monitoring. It shall summarize the remediation system's capabilities and performance. It shall also provide monitoring data, treatment system discharge sampling requirements, and system influent and effluent sample analytical results. The dates of operation, system failures, and modifications made to the remediation system during the reporting period shall also be included in this section. A summary table may be substituted for this section. The tables shall include all information required in Permit Section 6.4.11.

#### **6.4.10 Summary**

A summary section shall provide a discussion and conclusions of the monitoring conducted at the site. In addition, this section shall provide a comparison of the results to applicable cleanup levels and to relevant historical monitoring and chemical analytical data. An explanation shall be provided with regard to data gaps. A discussion of remediation system performance, monitoring results, modifications if applicable, and compliance with discharge requirements shall be provided in this section. Recommendations and explanations regarding future monitoring, remedial actions, or site closure shall also be included in this section.

#### **6.4.11 Tables**

A section shall provide the following summary tables for the media sampled. With prior approval from the NMED, the Permittee may combine one or more of the tables. Data presented in the tables shall include the current sampling and monitoring data, as well as data from the three previous monitoring events or, if data from less than three monitoring events is available, data acquired during previous investigations. Remediation system monitoring data also shall be presented. The dates of data collection shall be included in the tables. Summary tables may be substituted for portions of the text. The analytical data tables shall include only detected analytes

and data quality exceptions that could potentially mask detections. The following tables shall be included, as applicable:

1. a table summarizing the regulatory criteria (a regulatory criteria text section may be substituted for this table or the applicable cleanup levels may be included in the analytical data tables);
2. a table summarizing groundwater and vadose zone fluid elevations, and depths to water data; the table shall include the monitoring well depths, casing elevations, the screened intervals in each well, and the dates and times of measurements;
3. a table summarizing field measurements of surface water quality data, if applicable;
4. a table summarizing field measurements of subsurface vapor monitoring and soil moisture data (including historical vapor monitoring data as described above);
5. a table summarizing field measurements of groundwater and vadose zone fluid quality data (including historical water quality data as described above);
6. a table summarizing subsurface vapors chemical analytical data, if applicable (including historical analytical data as described above);
7. a table summarizing surface water chemical analytical data, if applicable (including historical surface water analytical data as described above);
8. a table summarizing groundwater and vadose zone fluid chemical analytical data (including historical groundwater analytical data as described above); and
9. a table summarizing remediation system monitoring data, if applicable (including historical remediation system monitoring data as described above).

#### **6.4.12 Figures**

A section shall include the following figures. All figures shall include a scale and north arrow. An explanation shall be provided on each figure for all abbreviations, symbols, acronyms, and qualifiers. All figures shall have a date. The following figures must be included, as applicable:

1. a vicinity map showing topography and the general location of the site relative to surrounding features or properties;
2. a facility site plan that presents pertinent site features and structures, well and piezometer neutron probe access tubes locations and remediation system location(s) and features; off-site well locations and pertinent features shall be included on the site plan, if practical; additional site plans may be required to present the locations of relevant off-site well locations, structures, and features;

3. figures presenting the locations of neutron probe access tubes, monitoring and other well locations, groundwater and vadose zone fluid elevation data, and groundwater and vadose zone fluid flow directions;
4. figures presenting groundwater and vadose zone fluid analytical data for the current monitoring event; the analytical data corresponding to each sampling location may be presented in tabular form on the figure or as an isoconcentration map;
5. figures presenting surface water sampling locations and analytical data for the current monitoring period;
6. figures presenting vertical profiles of soil moisture content for neutron probe measurements for the current monitoring period;
7. figures presenting subsurface vapor sampling locations and analytical data for the current monitoring event; the analytical data corresponding to each sampling location may be presented in table form on the figure or as an isoconcentration map; and
8. figures presenting geologic cross-sections based on outcrop and borehole data, if applicable.

#### **6.4.13 Appendices**

Each monitoring report shall include the following appendices. Additional appendices may be necessary to present data or documentation not listed below.

##### **6.4.13.1 Field Methods**

The report shall include a section that outlines the methods used to acquire field measurements of groundwater and vadose zone fluid elevations, subsurface vapor, soil moisture, water quality data, subsurface vapor samples, vadose zone fluid samples, and groundwater samples. It shall include the methods and types of instruments used to measure depths to water, air, headspace, or subsurface vapor parameters, soil moisture information, and water quality parameters. In addition, decontamination, well purging techniques, well sampling techniques, and sample handling procedures shall be provided in this appendix. Methods of measuring and sampling remediation systems shall be reported in this section, if applicable. Purge and decontamination water storage and disposal methods shall also be presented in this appendix. Copies of purge and decontamination water disposal documentation shall be provided in a separate appendix.

##### **6.4.13.2 Chemical Analytical Program**

An appendix shall discuss the analytical program. It shall include the analytical methods, a summary of data quality objectives, and data quality review procedures. A summary of data quality exceptions and their effect on the acceptability of the analytical data with regard to the monitoring event and the site status shall be included in this appendix along with references to case narratives provided in the laboratory reports.

##### **6.4.13.3 Chemical Analytical Reports**

An appendix shall include all laboratory chemical analytical data generated for the reporting period. The data may be submitted electronically on a compact disc in Microsoft Excel or other

format acceptable to the NMED. The reports shall include all chain-of-custody records and QA/QC results provided by the laboratory. Hard (paper) copies of all chain-of-custody records shall be submitted as part of this appendix.

## **6.5 Risk Assessment Report**

The Permittee shall prepare risk assessment reports for sites requiring corrective action at the Facility using the format described below. This Section provides a general outline for risk assessments and also sets forth the minimum requirements for describing risk assessment elements. In general, interpretation of data shall be presented only in the background, conceptual site model, and conclusions and recommendations sections of the reports. The other text sections of the Risk Assessment report shall be reserved for presentation of sampling results from all investigations, conceptual and mathematical elements of the risk assessment, and presentations of toxicity information and screening values used in the risk assessment. Permit Section 6.5.8 and subsequent sections should be presented in separate sections for the human health and ecological risk assessments, but the general risk assessment outline applicable to both sections is provided below.

### **6.5.1 Title Page**

The title page shall include the type of document, revision number if applicable, the facility name, the unit, SWMU, or AOC name(s), and the submittal date. A signature block providing spaces for the name, title, and organization of the preparer and the responsible representative of the Facility shall be provided on the title page in accordance with the signature requirements in 40 CFR 270.11(b).

### **6.5.2 Executive Summary**

The executive summary section shall provide a brief summary of the purpose and scope of the risk assessment of the subject site. The executive summary shall also briefly summarize the conclusions of the risk assessment. The Facility, unit, SWMU, or AOC name(s) and location(s) shall be included in the executive summary.

### **6.5.3 Table of Contents**

The table of contents shall list all text sections, subsections, tables, figures, and appendices or attachments included in the risk assessment. The corresponding page numbers for the titles of each unit of the report shall be included in the table of contents.

### **6.5.4 Introduction**

The introduction section shall include the Facility name, unit name(s) and location(s), and unit status (e.g., active operations, closed, corrective action). General information on the current site usage and status shall be included in this section.

### **6.5.5 Background**

The background section shall describe relevant background information. This section shall briefly summarize historical site uses including the locations of current and former site structures

and features. A labeled figure shall be included in the document showing the locations of current and former site structures and features.

#### **6.5.5.1 Site Description**

A section shall provide a description of current site topography, features, and structures including a description of drainages, erosional features, current site uses, and other data relevant to assessing risk at the site. Depth to groundwater, vadose zone fluids, and directions of groundwater and vadose zone fluids flow shall be included in this section. The presence and location of surface water bodies such as springs or wetlands shall be noted in this section. Photos of the site may be incorporated into this section, if desired. Ecological features of the site should be described here, including type and amount of vegetative cover, observed and expected wildlife receptors, and level of disturbance of the site. A topographical map of the site and general vicinity of the site showing habitat types, boundaries of each habitat, and any surface water features shall be included in the Figures section of the document.

#### **6.5.5.2 Sampling Results**

A section shall include a summary of the history of releases of contaminants, known and possible sources of contamination, and the vertical and lateral extent of contamination present in each media. This section shall include summaries of sampling results of all investigations, including site plans (included in the Figures section of the document), showing locations of detected contaminants. This section shall reference pertinent figures, data summary tables, and citations for references to previous reports. References to previous reports shall include page, table, and figure numbers for referenced information. Summaries of sampling data for each constituent shall include the maximum value detected, the detection limit, the 95% UCL of the mean value detected (if applicable to the data set) and whether that 95% UCL of the mean was calculated based on a normal or lognormal distribution. Background values used for comparison to inorganic constituents at the site shall be presented in this subsection. The table of background values should appear in the Tables section of the document and include actual values used as well as the origin of the values (facility-wide, site-specific, UCL, UTL). This section shall also include a discussion of how “non-detect” sample results were handled in the averaging of data.

#### **6.5.6 Conceptual Site Model**

A section shall present the conceptual site model. It shall include information on the expected fate and transport of contaminants detected at the site. This section shall provide a list of all sources of contamination at the site. Sources that are no longer considered to be ongoing but represent the point of origination for contaminants transported to other locations shall be included. The discussion of fate and transport shall address potential migration of each contaminant in each medium, potential breakdown products and their migration, and anticipated pathways of exposure for human or ecological receptors. Diagrammatic representations of the conceptual site model shall appear in the Figures section of the document.

For human health risk assessments, the conceptual site model shall include residential land use as the future land use for all risk assessments. In addition, site-specific future land use may be included, provided that written approval to consider a site-specific future land use has been obtained from the NMED prior to inclusion in the risk assessment. If a site-specific future land use scenario appears in the risk assessment, all values for exposure parameters and the source of

those values shall be included in table format and presented in the Tables section of the document.

Conceptual site models presented for ecological risk assessments shall identify assessment endpoints and measurement receptors for the site. The discussion of the model shall explain how the measurement receptors for the site are protective of the wildlife receptors identified by the Permittee in the site description, Permit Section 6.5.5.1.

#### **6.5.7 Risk Screening Levels**

A section shall present the actual screening values used for each contaminant for comparison to all human health and ecological risk screening levels. A discussion of the methods used to calculate the screening levels in accordance with Permit Section 3.5 and any variances from those procedures shall be included in this Section. If no valid toxicological studies exist for the receptor or contaminant, the contaminant and receptor combination shall be addressed using qualitative methods. If an approved site-specific risk scenario is used for the human health risk assessment, this section shall include all toxicity information and exposure assessment equations used for the site-specific scenario, as well as the sources for that information. Other regulatory levels applicable to screening the site, such as drinking water MCLs, shall also be included in this section.

#### **6.5.8 Risk Assessment Results**

This section shall present all risk values, Hazard Quotients (HQs), and Hazard Indices (HIs) for human health under projected future residential scenario and any site-specific scenarios. This section shall also present the HQ and HI for each contaminant for each ecological receptor.

##### **6.5.8.1 Uncertainty Analysis**

This section shall include discussion of qualitative, semi-quantitative, and quantitative uncertainty in the risk assessment and estimate the potential impact of the various uncertainties.

#### **6.5.9 Conclusions and Recommendations**

This section shall include an interpretation of the results of the risk assessment and any recommendations for future disposition of the site. This section may include additional information and considerations that the Permittee believes are relevant to the analysis of the site.

#### **6.5.10 Tables**

Data presented in the summary tables shall include information on detection limits and significant data quality exceptions. All data tables shall include only detected analytes and data quality exceptions that could potentially mask detections. A section shall provide the following summary tables, as appropriate. With prior approval from the NMED, the Permittee may combine one or more of the tables:

1. a table presenting background values used for comparison to inorganic constituents at the site; the table shall include actual values used as well as the origin of the values (Facility-wide, site-specific, UCL, UTL, or maximum);

2. a table summarizing sampling data shall include, for each constituent, all detected values above background, the maximum value detected, the 95 percent UCL of the mean value detected (if applicable to the data set), and whether that 95 percent UCL of the mean was calculated based on a normal or lognormal distribution;
3. a table of all screening values used and the sources of those values;
4. a table presenting all risk values, HQs, and HIs under projected future residential scenario;
5. a table presenting all risk values, HQs, and HIs under approved additional site-specific future land use scenario; and
6. a table presenting the HQ and HI for each contaminant for each ecological receptor.

#### **6.5.11 Figures**

This section shall present the following figures for each site, as appropriate. With prior approval from the NMED, the Permittee may combine one or more of the figures. All figures shall include a scale and a north arrow. An explanation shall be provided on each figure for all abbreviations, symbols, acronyms, and qualifiers. The following figures shall be included, as applicable:

1. a vicinity map showing topography and the general location of the site relative to surrounding features or properties;
2. for human health risk assessments, a site plan that presents pertinent site features and structures, underground utilities, well locations, and remediation system locations and its details; off-site well locations and other relevant features shall be included on the site plan if practical; additional site plans may be required to present the locations of relevant off-site wells, structures, and features;
3. for ecological risk assessments, a topographical map of the site and general vicinity of the site showing habitat types, boundaries of each habitat, and any surface water features; and
4. conceptual site model diagrams for both human health and ecological risk assessments.

#### **6.5.12 Appendices**

Appendices may be included to present additional relevant information for the risk analysis such as the results of statistical analyses of data sets and comparisons of data, ecological checklists for the site, full sets of results of all sampling investigations at the site, or other data as appropriate.

### **6.6 Corrective Measures Evaluation**

The Permittee shall prepare corrective measures evaluations for sites requiring corrective measures using the format described below. This Permit Section (6.6) provides a general outline



for corrective measures evaluations and sets forth the minimum requirements for describing corrective measures when preparing these documents. All investigation summaries, site condition descriptions, corrective action goals, corrective action options, remedial options selection criteria, and schedules shall be included in the corrective measures evaluations. In general, interpretation of historical investigation data shall be presented only in the background sections of the corrective measures evaluations. At a minimum, detections of contaminants encountered during previous site investigations shall be presented in the corrective measures evaluations in table format with an accompanying site plan depicting sample locations. The other text sections of the corrective measures evaluations shall be reserved for presentation of corrective action-related information regarding anticipated or potential site-specific corrective action options and methods relevant to the project. The general corrective measures evaluation outline is provided below.

#### **6.6.1 Title Page**

The title page shall include the type of document, revision number if applicable, the Facility name, the unit, SWMU, or AOC name(s), and the submittal date. A signature block providing spaces for the name, title, and organization of the preparer and the responsible Facility representative shall be provided on the title page in accordance with the signature requirements in 40 CFR 270.11(b).

#### **6.6.2 Executive Summary**

The executive summary shall provide a brief summary of the purpose and scope of the corrective measures evaluation to be conducted at the site. The executive summary or abstract shall also briefly summarize the conclusions of the evaluation. The Facility, unit, SWMU, or AOC name(s) and location(s) shall be included in the executive summary.

#### **6.6.3 Table of Contents**

The table of contents shall list all text sections, subsections, tables, figures, and appendices or attachments included in the corrective measures evaluation. The corresponding page numbers for the titles of each section of the report shall be included in the table of contents.

#### **6.6.4 Introduction**

The introduction section shall include the Facility name, unit name(s) and location(s) and unit status (e.g., active operations, closed, corrective action). General information on the current site usage and status shall be included in this section. A brief description of the purpose of the corrective measures evaluation and the corrective action objectives for the project also shall be provided in this section.

#### **6.6.5 Background**

The background section shall describe the relevant background information. This section shall briefly summarize historical site activities including the locations of current and former site structures and features. A labeled figure shall be included in the document showing the locations of current and former site structures and features. The locations of subsurface features such as pipelines, underground tanks, utility lines, and other subsurface structures shall be included in the background section and labeled on the site plan.

This section shall include contaminant and waste characteristics, a brief summary of the history of contaminant releases, known and possible sources of contamination, and the vertical and lateral extent of contamination present in each medium. This section shall include brief summaries of results of previous investigations, including references to pertinent figures, data summary tables, and text in previous reports. References to previous reports shall include page, table, and figure numbers for referenced information. Summary tables and site plans showing relevant investigation locations shall be referenced and included in the Tables and Figures sections of the document, respectively.

## **6.6.6 Site Conditions**

### **6.6.6.1 Surface Conditions**

A section on surface conditions shall describe current and historic site topography, features, and structures, including a description of topographic drainages, man-made drainages, vegetation, and erosional features. It shall also include a description of current uses of the site and any current operations at the site. This section shall also include a description of those features that could potentially influence corrective action option selection or implementation such as archeological sites, wetlands, or other features that may affect remedial activities. In addition, descriptions of features located in surrounding sites that may have an effect on the subject site regarding sediment transport, surface water runoff, or contaminant transport shall be included in this section. A site plan displaying the locations of all pertinent surface features and structures shall be included in the Figures section of the corrective measures evaluation.

### **6.6.6.2 Subsurface Conditions**

A section on subsurface conditions shall describe the site conditions observed during previous subsurface investigations. It shall include relevant soil horizon and stratigraphic information, groundwater and vadose zone fluid conditions, fracture data, and subsurface vapor information. A site plan displaying the locations of all borings and excavations advanced during previous investigations shall be included in the Figures section of the corrective measures evaluation.

## **6.6.7 Potential Receptors**

### **6.6.7.1 Sources**

A section shall provide a list of all sources of contamination at the site where corrective measures are to be considered or are required. Sources that are no longer considered to be releasing contaminants at the site, but may be the point of origination for contaminants transported to other locations, shall be included in this section.

### **6.6.7.2 Pathways**

A section shall describe potential migration pathways that could result in either acute or chronic exposures to contaminants. It shall include such pathways as utility trenches, paleochannels, surface exposures, surface drainages, stratigraphic units, fractures, structures, and other features. The migration pathways for each contaminant and each medium should be tied to the potential receptors for each pathway. A discussion of contaminant characteristics relating to fate and transport of contaminants through each pathway shall also be included in this section.

### **6.6.7.3 Receptors**

A section shall provide a listing and description of all anticipated potential receptors that could possibly be affected by the contamination present at the site. Potential receptors shall include human and ecological receptors, groundwater, and other potential receptors. This section shall identify relevant pathways, such as pathways that could divert or accelerate the transport of contamination to human receptors, ecological receptors, and/or groundwater.

### **6.6.8 Regulatory Criteria**

A section shall set forth the applicable cleanup standards, risk-based screening levels, and risk-based cleanup goals for each medium at the site. The appropriate cleanup levels for each site shall be included, if site-specific levels have been established. A table summarizing the applicable cleanup standards shall be included as part of the document. Alternately, the report may include applicable cleanup standards as a column in the data tables. If cleanup levels calculated in a risk evaluation are employed, the risk evaluation document shall be referenced including pertinent page numbers for referenced information.

### **6.6.9 Identification of Corrective Measures Options**

A section shall identify and describe potential corrective measures for source, pathway, and receptor controls. Corrective measures options shall include the range of available options including, but not limited to, a no action alternative, institutional controls, engineering controls, in-situ and onsite remediation alternatives, complete removal, and any combination of alternatives that would potentially achieve cleanup goals.

### **6.6.10 Evaluation of Corrective Measures Options**

A section shall provide an evaluation of the corrective measures options identified in Section 6.6.9 above. The evaluation shall be based on the applicability, technical feasibility, effectiveness, implementability, impacts to human health and the environment, and cost of each option. A table summarizing the corrective measures alternatives and the criteria listed below shall be included in the Tables section of this document. The general basis for evaluation of corrective measures options is described below.

#### **6.6.10.1 Applicability**

Applicability addresses the overall suitability for the corrective action option for containment or remediation of the contaminants in the relevant media with regard to protection of human health and the environment.

#### **6.6.10.2 Technical Feasibility**

Technical feasibility describes the uncertainty in designing, constructing, and operating a specific remedial alternative. The description shall include an evaluation of historical applications of the remedial alternative including performance, reliability, and minimization of hazards.

#### **6.6.10.3 Effectiveness**

Effectiveness assesses the ability of the corrective measure to mitigate the measured or potential impact of contamination in a medium under the current and projected site conditions. The assessment also shall include the anticipated duration for the technology to attain regulatory

compliance. In general, all corrective measures described above will have the ability to mitigate the impacts of contamination at the site, but not all remedial options will be equally effective at achieving the desired cleanup goals to the degree and within the same time frame as other options. Each remedy shall be evaluated for both short-term and long-term effectiveness.

#### **6.6.10.4 Implementability**

Implementability characterizes the degree of difficulty involved during the installation, construction, and operation of the corrective measure. Operation and maintenance of the alternative shall be addressed in this section.

#### **6.6.10.5 Human Health and Ecological Protectiveness**

This category evaluates the short-term (remedy installation-related) and long-term (remedy operation-related) hazards to human health and the environment of implementing the corrective measure. The assessment shall include whether the technology will create a hazard or increase existing hazards and the possible methods of hazard reduction.

#### **6.6.10.6 Cost**

A section shall discuss the anticipated cost of implementing the corrective measure. The costs shall be divided into: 1) capital costs associated with construction, installation, pilot testing, evaluation, permitting, and reporting of the effectiveness of the alternative; and 2) continuing costs associated with operating, maintaining, monitoring, testing, and reporting on the use and effectiveness of the technology.

### **6.6.11 Selection of Preferred Corrective Measure**

The Permittee shall propose the preferred corrective measures at the site and provide a justification for the selection in this section. The proposal shall be based upon the ability of the remedial alternative to: 1) achieve cleanup standard objectives in a timely manner; 2) protect human and ecological receptors; 3) control or eliminate the sources of contamination; 4) control migration of released contaminants; and 5) manage remediation waste in accordance with State and Federal regulations. The justification shall include the supporting rationale for the remedy selection, based on the factors listed in Permit Section 6.6.10, and a discussion of short- and long-term objectives for the site. The benefits and possible hazards of each potential corrective measure alternative shall be included in this section.

### **6.6.12 Design Criteria to Meet Cleanup Objectives**

The Permittee shall present descriptions of the preliminary design for the selected corrective measures in this section. The description shall include appropriate preliminary plans and specifications to effectively illustrate the technology and the anticipated implementation of the remedial option at the site. The preliminary design shall discuss the design life of the alternative and provide engineering calculations for proposed remediation systems.

### **6.6.13 Schedule**

A section shall set forth a proposed schedule for completion of remedy-related activities such as bench testing, pilot testing, construction, installation, remedial excavation, cap construction, installation of monitoring points, and other remedial actions. The anticipated duration of corrective action operations and the schedule for conducting monitoring and sampling activities

shall also be presented. In addition, this section shall provide a schedule for submittal of reports and data to the NMED, including a schedule for submitting all status reports and preliminary data.

#### **6.6.14 Tables**

A section shall present the following summary tables, as appropriate. Data presented in the summary tables shall include information on dates of sample collection, analytical methods, detection limits, and significant data quality exceptions. All data tables shall include only detected analytes and data quality exceptions that could potentially mask detections. The following summary tables shall be included in the corrective measures evaluations, as appropriate:

1. a table summarizing regulatory criteria, background, and the applicable cleanup standards;
2. a table summarizing historical field survey location data;
3. tables summarizing historical field screening and field parameter measurements for each media;
4. tables summarizing historical soil, rock, or sediment laboratory analytical data; the summary tables shall include the analytical methods, detection limits, and significant data quality exceptions that would influence interpretation of the data;
5. a table summarizing historical groundwater elevation and depth to water data; the table shall include the monitoring well depths and the screened intervals in each well;
6. tables summarizing historical groundwater and vadose zone laboratory analytical data; the analytical data tables shall include the analytical methods, detection limits, and significant data quality exceptions that would influence interpretation of the data;
7. tables summarizing historical surface water laboratory analytical data; the analytical data tables shall include the analytical methods, detection limits, and significant data quality exceptions that would influence interpretation of the data;
8. tables summarizing historical air sample screening and analytical data; the data tables shall include the screening instruments used, laboratory analytical methods, detection limits, and significant data quality exceptions that would influence interpretation of the data;
9. tables summarizing historical pilot or other testing data, if applicable, including units of measurement and types of instruments used to obtain measurements;
10. a table summarizing the corrective measures alternatives and evaluation criteria; and

11. a table presenting the schedule for installation, construction, implementation, and reporting of selected corrective measures.

#### **6.6.15 Figures**

This section shall present the following figures for each site, as appropriate. All figures shall include a scale. All plan view figures shall include a north arrow. An explanation shall be provided on each figure for all abbreviations, symbols, acronyms, and qualifiers. All figures shall contain a date. The following figures shall be included, as applicable:

1. a vicinity map showing topography and the general location of the subject site relative to surrounding features or properties;
2. a unit site plan that presents pertinent site features and structures, underground utilities, well locations, and remediation system locations and details; off-site well locations and other relevant features shall be included on the site plan if practical; additional site plans may be required to present the locations of relevant off-site well locations, structures, and features;
3. figures showing historical soil boring locations, excavation locations, and sampling locations;
4. figures presenting historical soil sample field screening and laboratory analytical data, if appropriate;
5. figures showing all existing wells including vapor monitoring wells and piezometers; the figures shall present historical groundwater elevation data and indicate groundwater flow directions;
6. figures presenting historical groundwater laboratory analytical data including past data, if applicable; the analytical data corresponding to each sampling location may be presented as individual concentrations, in table form on the figure, or as an isoconcentration map;
7. figures presenting historical surface water sample locations and analytical data including past data, if applicable; the laboratory analytical data corresponding to each sampling location may be presented as individual concentrations or in table form on the figure;
8. figures presenting historical air sampling locations and presenting air quality data; the field screening or laboratory analytical data corresponding to each sampling location may be presented as individual concentrations, in table form on the figure or as an isoconcentration map;
9. figures presenting historical pilot or other test locations and data, where applicable, including site plans or graphic data presentation;

10. figures presenting geologic cross-sections based on outcrop and borehole data, if applicable;
11. figures presenting the locations of existing and proposed remediation systems;
12. figures presenting existing remedial system design and construction details; and
13. figures presenting preliminary design and construction details for preferred corrective measures.

#### **6.6.16 Appendices**

Each corrective measures evaluation shall include, as appropriate, as an appendix, the management plan for waste, including investigation derived waste, generated as a result of construction, installation, or operation of remedial systems or activities conducted. Each corrective measures evaluation shall include additional appendices presenting relevant additional data, such as pilot or other test or investigation data, remediation system design specifications, system performance data, or cost analyses as necessary.

## **PERMIT ATTACHMENTS**

**ATTACHMENT 1 GENERAL FACILITY DESCRIPTION**

**ATTACHMENT 2 FACILITY MAP**

**ATTACHMENT 3 CORRECTIVE ACTION STATUS TABLES**



## **ATTACHMENT 1**

### **GENERAL FACILITY DISCRIPTION**

Cannon Air Force Base (CAFB) is currently an active military installation that houses the United States Air Force's 27<sup>th</sup> Special Operations Wing. Cannon Air Force Base is located in eastern New Mexico on approximately 4,320 acres of land owned by the federal government in Curry County, New Mexico. The site is located seven miles west of Clovis, fifteen miles north of Portales, New Mexico, and south of United States Highway 64/84. Based on World Grid System 1984 (WGS84) the Facility is located at a latitude of 34 degrees, 22 minutes, and 46.168 seconds and a longitude of 103 degrees, 18 minutes, and 30.459 seconds.

CAFB is situated in the Southern High Plains Physiographic Province of the Llano Estacado, a nearly flat east to southeast gently sloping plain. No major streams exist on or near CAFB. Running Water Draw and Frio Draw located approximately ten to 20 miles from the Base, respectively, are the nearest ephemeral streams in proximity to the facility.

Adjacent land is comprised of mixed use land utilized as residential, agricultural, and farmland to the north; agricultural and farmland to the east and south; and agricultural and open grassland to the west.

Development at CAFB dates to 1929 when the facility was a civilian passenger terminal (Portair Field). The Army Air Corps acquired control of the facility in 1942 and it was renamed Clovis Army Air Base. Clovis Army Air Base operated as an installation for aviation, bombing, and gunnery training until 1947 when the facility was deactivated. The base was reactivated as Clovis Air Force Base in 1951 and became a permanent military installation in 1957, when it was renamed Cannon Air Force Base. The 312<sup>th</sup> Tactical Fighter Wing (TFW) was the host unit at CAFB until 1959 when it was replaced by the 27<sup>th</sup> TFW. Continued use of the facility was evaluated by the Base Realignment and Closure (BRAC) Commission following the United States Secretary of Defense's recommendation to close the base in May 2005. Following review, the BRAC Commission recommended the installation remain open until the end of 2009 or until a new mission was found for the facility. The 27<sup>th</sup> Special Operations Wing (SOW) was activated at CAFB in 2006 under control of the Air Force Special Operations Command. The 27<sup>th</sup> SOW continues as the host unit at CAFB and conducts special operations missions including close air support, unmanned aerial vehicle operations, and non-standard aviation operations.

### **PERMITTED ACTIVITIES**

CAFB is a large quantity generator of hazardous waste and does not currently manage hazardous waste beyond 90-days. Storage of hazardous waste for less than 90 days is subject to the hazardous waste generator requirements of 20.4.1.300 NMAC (incorporating 40 CFR § 262) and does not require a permit. CAFB obtained a Resource Conservation and Recovery Act (RCRA) permit to store hazardous waste for periods greater than 90 days in a Container Storage Unit in 1989. The

Container Storage Unit was closed in August 2003; however, corrective action is required at solid waste management units (SWMUs) and areas of concern (AOCs) to comply with 20.4.1.500 NMAC (incorporating 40 CFR § 264.101). In October 2003, NMED issued a RCRA Corrective Action Permit to address sites where releases of hazardous waste or hazardous constituents were identified that require corrective action. SWMUs and AOCs requiring corrective action are listed in Permit Attachment 3, Corrective Action Status Tables, Table 1, List of SWMUs and AOCs Requiring Corrective Action. SWMUs and AOCs which have completed corrective action are listed on Permit Attachment 3, Table 2, List of SWMUs and AOCs with Corrective Action Complete with Controls Status and Table 3, List of SWMUs and AOCs with Corrective Action Complete without Controls Status.

## ATTACHMENT 2 FACILITY MAP



## ATTACHMENT 3 CORRECTIVE ACTION STATUS TABLES

**ATTACHMENT 3**

**SOLID WASTE MANAGEMENT UNIT AND AREA OF CONCERN STATUS TABLES**

<b>TABLE 1 LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs) REQUIRING CORRECTIVE ACTION</b>			
<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>	<b>RELEASE ASSESSMENT OR INVESTIGATION WORK PLAN DUE DATE</b>
SWMU 21	Building 185 Non-Destructive Inspection (NDI) Lab	SWMUs at Building 185 NDI Lab (formerly identified as SWMU 21- NDI Lab Dip Tank, SWMU 22a-NDI Lab Developer Tank, SWMU 23a-NDI Lab Emulsifier Processing Tank, SWMU 24a- NDI Lab Silver Recovery Tank, SWMU 25-NDI Lab Drum Storage Area, SWMU 26-NDI Lab Fixer Processing Tank , SWMU 27- Lead Acid Battery Shop Neutralization Tank, SWMU 28 - Used Battery Casings Storage Area, and SWMU 29- NiCad Battery Rinse Sink)	February 28, 2022

**TABLE 1**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**REQUIRING CORRECTIVE ACTION**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>	<b>RELEASE ASSESSMENT OR INVESTIGATION WORK PLAN DUE DATE</b>
SWMU 22	Building 593-Non-Destructive Inspection (NDI) Lab	SWMUs at Building 593 NDI Lab (formerly identified as SWMU 21- Active NDI Lab Dip Tank at Building 593, SWMU 22b-Active NDI Lab Developer Tank, SWMU 23b-Active NDI Lab Emulsifier Processing Tank, SWMU 24b- Active NDI Lab Silver Recovery Tank, and SWMU 26- Active NDI Lab Fixer Processing Tank at Building 593)	Deferred
SWMU 30	AGE Maintenance Shop Washrack		February 28, 2022
SWMU 36	Former MWR Auto Body Shop (now building 214)	Covers current MWR Outdoor Recreation Center (Building 214) currently located at this site	Deferred
SWMU 64	Civil engineering open yard PCB storage	Reviewed Table Revision	February 28, 2022
SWMU 65	Former interim status hazardous waste storage facility	Reviewed Table Revision	February 28, 2022

**TABLE 1**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**REQUIRING CORRECTIVE ACTION**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>	<b>RELEASE ASSESSMENT OR INVESTIGATION WORK PLAN DUE DATE</b>
SWMU 70	Oil/Water Separator and Leach Field 326	Unit is comprised 50-gallon oil water separator, 220-gallon waste oil storage tank, and a leach well.	Submitted
SWMU 73	Stormwater Drainage and Retention Pond	Runoff water from streets and operations in the Cantonment Area of the Air Force Base.	Submitted
SWMU 77	Civil Engineering Container Storage Area	Container storage area (100 ft by 200 ft) which was used to store 55-gallon drums	Deferred
SWMU 103	Wastewater Playa Lake	Natural land depression (13 acres) which receives discharge and from SWMU 100 via SWMU 99.	Deferred
SWMU 107	Fire Department Training Area No. 3	Inactive, unlined fire training area (100 ft in diameter) used during fire training exercises.	Submitted



**TABLE 1**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**REQUIRING CORRECTIVE ACTION**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>	<b>RELEASE ASSESSMENT OR INVESTIGATION WORK PLAN DUE DATE</b>
SWMU 108	Explosive Ordinance Disposal Activities Area	Active Unit (1800 ft in diameter) used for ammunition disposal training operations.	Deferred
SWMU 109	Fire Department Training Area No. 4	Inactive, unlined fire training area (400 ft in diameter) used during fire training exercises.	Submitted
SWMU 127	Oil/Water Separator Near Tank 4095 (#1) & Leach field	Underground storage tank used to recover washdown materials.	Submitted
SWMU 129	Waste Oil Storage Facility 244	Formerly known as AOC "I"	Submitted
AOC CC*	POL Storage Tank No. 420	Reviewed Table Revision	February 28, 2022
AOC EE*	POL Storage Tank No. 444	Reviewed Table Revision	February 28, 2022
AOC HH*	POL Storage Tank No. 2110	Reviewed Table Revision	February 28, 2022
AOC II*	POL Storage Tank No. 2160	Reviewed Table Revision	February 28, 2022
AOC LL	POL Storage Tank No. 2285	Reviewed Table Revision	February 28, 2022
AOC OO	POL Storage Tank No. 2307	Reviewed Table Revision	February 28, 2022

**TABLE 1**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**REQUIRING CORRECTIVE ACTION**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>	<b>RELEASE ASSESSMENT OR INVESTIGATION WORK PLAN DUE DATE</b>
AOC PP	POL Storage Tank No. 2309	Reviewed Table Revision	February 28, 2022
AOC QQ	POL Storage Tank No. 2313	Reviewed Table Revision	February 28, 2022
AOC RR	POL Storage Tank No. 2321	Reviewed Table Revision	February 28, 2022
AOC TT	POL Storage Tank No. 2328	Reviewed Table Revision	May 31, 2022
AOC UU	POL Storage Tank No. 2330	Reviewed Table Revision	May 31, 2022
AOC ZZ	NSAv Maintenance Hanger, Facility No. 133	Area of Concern	Deferred
AOC AAA	HAZ-Mat Storage, Facility No. 202	Area of Concern	February 28, 2022
AOC BBB	Removed	Confirmed Office Building Only	
AOC CCC	Corrosion Control Hanger, Facility No. 199	Area of Concern	Deferred
AOC DDD	Vehicle Maintenance, Facility No. 335	Area of Concern	Deferred
AOC EEE	Vehicle Maintenance, Facility No. 379	Area of Concern	Deferred
AOC FFF	Munitions Wash Rack, Facility No. 2153	Area of Concern	Deferred
AOC GGG	98-Acre Munitions Storage Area	Area of Concern	Deferred
AOC HHH	Operational POL/Liquid Fuels Dispensing Systems	Area of Concern	Site Map Due April 30, 2021

**TABLE 1**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**REQUIRING CORRECTIVE ACTION**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>	<b>RELEASE ASSESSMENT OR INVESTIGATION WORK PLAN DUE DATE</b>
AOC III	Vehicle Maintenance, Facility No. 375	Area of Concern	Deferred
AOC JJJ	Active Fire Training Area and associated retention pond (approx. 900 Feet SE of SE flight apron)	Area of Concern	Deferred – subject to regulatory change
AOC KKK	Various berm and concrete pad structures and pits approximately 850 feet northwest of AOC F	Area of Concern	February 28, 2022
AOC LLL	Removed	AOC Entry Duplication	
AOC MMM	Removed	Confirmed Water Tanks	
AOC NNN	Removed	Confirmed Berm	
AOC OOO	C-130 Aircraft Hangar/Maintenance Facility (Buildings 4605, 4606, 4607, 4608, 4609, and 4610)	Area of Concern	Deferred

The term “deferred” in the Release Assessment or Investigation Work Plan Due Date in Table 1 for any SWMU or AOC shall have the following meaning: SWMUs and AOCs are deferred from full investigation or remediation until such time as the unit is taken out of service or otherwise becomes accessible. Partial corrective action or investigations must be proposed if portions of the unit become accessible. The Permittee shall, at its discretion, determine when a unit is accessible or partially accessible.

**TABLE 2**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**WITH CORRECTIVE ACTION COMPLETE WITH CONTROLS STATUS**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
SWMU 2	Recovered Diesel Tank No. 108	CAC <sup>3</sup> Approved January, 2015.
SWMU 3	Oil/Water Separator No. 108	NFA Approval February 27, 2006
SWMU 4	Recovered Tank No. 121	CAC Approved January, 2015
SWMU 6	POL Tank No. 129	CAC Approved January, 2015
SWMU 12	Jet engine shop dip tank	1
SWMU 13	Jet engine shop indoor washrack	1
SWMU 14	Pneudraulics shop PD-680 dip tank	1
SWMU 15	Pneudraulics shop former drum storage	1
SWMU 17	Bearing cleaner tank	1
SWMU 18	Bearing cleaner and carbon remover	1
SWMU 19	Container accumulation area No. 681	1
SWMU 20	Armament recording lab floor drains	1

**TABLE 2**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**WITH CORRECTIVE ACTION COMPLETE WITH CONTROLS STATUS**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
SWMU 34	AGE Drainage Ditch	CAC Approved January, 2015
SWMU 36b	Wheel and Tire Shop Dip Tank	Reviewed Table Revision April 2017
SWMU 37	Wheel and tire shop cold stripper dip tank	1
SWMU 40	Corrosion control shop drum storage area	
SWMU 41	Corrosion control shop dumpster	
SWMU 42	Corrosion control shop water holding tank	1
SWMU 43	Fuel systems repair shop bowser	1
SWMU 44	Corrosion control shop parts stripper Building 196	1
SWMU 51	Oil/Water Separator No. 375	NFA Approval February 27, 2006
SWMU 52	Waste oil and hydraulic fluid bowser	1

**TABLE 2**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**WITH CORRECTIVE ACTION COMPLETE WITH CONTROLS STATUS**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
SWMU 53	Special purpose vehicle maintenance shop floor drains	
SWMU 54	Special purpose vehicle maintenance shop drum storage	
SWMU 55	Lead acid battery accumulation point	NFA Approval February 27, 2006
SWMU 56	Lead acid battery storage area	1
SWMU 58	Special purpose vehicle maintenance shop PD-680 dip tank	1
SWMU 59	Civil engineering paint shop	1
SWMU 60	Civil engineering paint shop waste containers	1
SWMU 67	DPDO PCB storage facility	1
SWMU 68	Civil engineering department PCB storage facility	1
SWMU 69	New entomology mixing room, sink, and floor drains	1

**TABLE 2**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**WITH CORRECTIVE ACTION COMPLETE WITH CONTROLS STATUS**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
SWMU 74	Landfill No. 1	NFA Approval February 27, 2006
SWMU 78	Fire Department Training Area No. 1	CAC Approved January, 2015
SWMU 80	Drum storage area	Not observed during RFI
SWMU 82	Landfill No. 2	CAC Approved January 2015
SWMU 83	Sump	NFA Approval February 27, 2006
SWMU 84	Waste oil and product storage area	1
SWMU 85	Stormwater Collection Point	CAC Approved January, 2015
SWMU 93	Oil/Water Separator No. 5121	NFA Approval February 27, 2006
SWMU 94	Oil/Water Separator No. 5144	NFA Approval February 27, 2006
SWMU 95	NE Stormwater Drainage Area	CAC Approved January, 2015
SWMU 96	Old Entomology Rinse Area	CAC Approved January, 2015
SWMU 97	Concrete Rubble Pile (Landfill No. 25)	CAC Approved January, 2015

**TABLE 2**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**WITH CORRECTIVE ACTION COMPLETE WITH CONTROLS STATUS**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
SWMU 99	Wastewater treatment system bar screen	1
SWMU 100	Wastewater treatment system Parshall Flume	1
SWMU 101	Wastewater Treatment System Lagoons	CAC Approved July 2016
SWMU 102	Wastewater Treatment Effluent Discharge	CAC Approved January, 2015
SWMU 104	Landfill No. 4	CAC Approved January, 2015
SWMU 105	Landfill No. 3	CAC Approved January, 2015
SWMU 113	Landfill No. 5 Cell 3	NFA Approval February 27, 2006
AOC D	Asbestos Burial Pit	NFA Approval February 27, 2006
AOC E	Runway disposal pile	NFA Approval February 27, 2006
AOC F	Gunsight target berm	NFA Approval February 27, 2006
AOC D*	Aircraft washrack holding tank	AOCs D* through YY* were originally designated AOCs D through YY in the 1987 RFA. However, during the 1999 Annual Unit Audit, new AOCs D through I were designated.



**TABLE 2**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**WITH CORRECTIVE ACTION COMPLETE WITH CONTROLS STATUS**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
AOC E*	POL Storage Tank No. 140	NFA Approved February 27, 2006
AOC F*	POL Storage Tank No. 163	AOCs D* through YY* were originally designated AOCs D through YY in the 1987 RFA. However, during the 1999 Annual Unit Audit, new AOCs D through I were identified.
AOC G*	POL Storage Tank No. 181	
AOC H*	POL Storage Tank No. 182-A	
AOC I*	POL Storage Tank No. 182-B	
AOC J*	POL Storage Tank No. 184	
AOC K*	POL Storage Tank No. 185	
AOC L*	POL Storage Tank No. 187	
AOC M*	New entomology building product storage area	
AOC R*	POL Storage Tank No. 374	
AOC S*	POL Storage Tank No. 376	
AOC T*	POL Storage Tank No. 377	
AOC U*	POL Storage Tank No. 378	

**TABLE 2**  
**LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)**  
**WITH CORRECTIVE ACTION COMPLETE WITH CONTROLS STATUS**

<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
AOC V*	POL Storage Tank No. 392a	
AOC W*	POL Storage Tank No. 392b	
AOC X*	POL Storage Tank No. 392c	
AOC Y*	POL Storage Tank No. 392d	
AOC Z*	POL Storage Tank No. 394	
AOC AA*	POL Storage Tank No. 395	
AOC BB*	POL Storage Tank No. 396	
AOC DD*	Inactive POL Storage Tank No. 443	
AOC FF*	POL Storage Tank No. 728	
AOC GG*	POL Storage Tank No. 1400	

1. Based on the results of EPA's RFA Report of July 29, 1987, it was determined that additional investigation at this SWMU/AOC was not warranted.
2. NFA-No Further Action
3. CAC-Corrective Action Complete

<b>TABLE 3</b>  <b>LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)</b>  <b>WITH CORRECTIVE ACTION COMPLETE WITHOUT CONTROLS STATUS</b>		
<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
SWMU 1	Oil/Water Separator No. 119	Reviewed Table Revision
SWMU 5	Oil/Water Separator No. 121	Reviewed Table Revision
SWMU 7	Oil/Water Separator No. 129	Reviewed Table Revision
SWMU 8	Oil/Water Separator No. 165	Reviewed Table Revision
SWMU 9	Aircraft Washrack Drain System	Reviewed Table Revision
SWMU 10	POL Tank No. 170	CAC <sup>1</sup> Approved January, 2015
SWMU 11	Oil/Water Separator No. 170	Reviewed Table Revision
SWMU 16	Oil/Water Separator No. 680	Reviewed Table Revision
SWMU 31	AGE Maintenance Shop Pad	CAC Approved January, 2015
SWMU 32A	Oil/Water Separator No. 186 (#1 – East)	Reviewed Table Revision
SWMU 33B	Oil/Water Separator No. 186 (#2 – West)	Reviewed Table Revision
SWMU 35	Aircraft drip pans	Reviewed Table Revision
SWMU 36a	Former MWR Auto Body Shop disposal pit	CAC Approved August 2017
SWMU 38	Oil/Water Separator No. 194	Reviewed Table Revision

<b>TABLE 3</b>  <b>LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)</b>  <b>WITH CORRECTIVE ACTION COMPLETE WITHOUT CONTROLS STATUS</b>		
<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
SWMU 39	Oil/Water Separator No. 195	Reviewed Table Revision
SWMU 45	Paint spray booth air purifiers	Reviewed Table Revision
SWMU 46	Oil/Water Separator No. 196	Reviewed Table Revision
SWMU 47	Oil/Water Separator No. 494	Reviewed Table Revision
SWMU 48a	Underground Waste Oil Tank	CAC Approved August 2017
SWMU 48B	Aboveground Overflow Capacity Tank	Reviewed Table Revision
SWMU 49	Inactive POL Storage Tank No. 4028a	CAC approved August 2017
SWMU 50	Inactive POL Storage Tank No. 4028b	CAC Approved January, 2015
SWMU 57	Oil/Water Separator No. 379	Reviewed Table Revision
SWMU 61	Sand trap No. 5077A	Reviewed Table Revision
SWMU 62	Sand Trap No. 5077B	Reviewed Table Revision
SWMU 63	Oil/Water Separator No. 5077C	Reviewed Table Revision
SWMU 66	Hazardous Waste Storage Facility at Building 226	Reviewed Table Revision

<b>TABLE 3</b>  <b>LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)</b>  <b>WITH CORRECTIVE ACTION COMPLETE WITHOUT CONTROLS STATUS</b>		
<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
SWMU 76	Sludge Weathering Pit	Reviewed Table Revision April 2017
SWMU 71	Recovered JP 4 Fuel Tank No. 390	CAC Approved July 2016
SWMU 72	Oil/Water Separator 390	CAC Approved January, 2015
SWMU 75	Sanitary Sewage Lift Station Overflow Pit	CAC Approved January, 2015
SWMU 79	Underground Tank	CAC Approved January, 2015
SWMU 81	Solvent Disposal Site	CAC Approved January, 2015
SWMU 86	Engine Test Cell	CAC Approved January, 2015
SWMU 87	Former Overflow Pit	CAC Approved January, 2015
SWMU 88	Former Leaching Field	CAC Approved January, 2015
SWMU 89	Evaporation Pond	CAC Approved January, 2015
SWMU 90	Oil/Water Separator No. 5114	CAC Approved January, 2015
SWMU 91	Recovered Fuel Tank No. 5114	CAC Approved July 2016
SWMU 92	Oil/Water Separator No. 5120	Reviewed Table Revision
SWMU 98	Sanitary Sewage Line	CAC Approved January, 2015

<b>TABLE 3</b>  <b>LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)</b>  <b>WITH CORRECTIVE ACTION COMPLETE WITHOUT CONTROLS STATUS</b>		
<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
SWMU 106	Fire Department Training Area No. 2	CAC Approved January, 2015
SWMU 110	Underground Waste Oil Tank No. 2336	CAC Approved January, 2015
SWMU 111	Unlined Pit	CAC approved August 2017
SWMU 112	Oil/Water Separator No. 2336	Cac Approved August 2017.
SWMU 121	Containers for clean and dirty Speedydry	Reviewed Table Revision
SWMU 122	Sanitary dumpsters	Reviewed Table Revision
SWMU 123	Dirty rag disposal can	Reviewed Table Revision
SWMU 124	Inactive Underground Storage Tank 1	CAC Approved January, 2015
SWMU 125	Inactive Underground Storage Tank 2	CAC Approved January, 2015
SWMU 126	Inactive Underground Storage Tank 3	CAC Approved July 2016
SWMU 128	Deleted	Duplicate of SWMU 127
AOC A	MOGAS Spill Site	Site of Two automobile gasoline spills.
AOC B	JP-4 Fuel Spill	CAC Approved January, 2015
AOC C	Blown Capacitor Site	CAC Approved January, 2015

<b>TABLE 3</b>  <b>LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)</b>  <b>WITH CORRECTIVE ACTION COMPLETE WITHOUT CONTROLS STATUS</b>		
<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
AOC G	North Housing Site	Reviewed Table Revision
AOC H	South Housing Site	Reviewed Table Revision
AOC N*	POL Storage Tank No. 368a	Reviewed Table Revision
AOC O*	POL Storage Tank No. 368b	Reviewed Table Revision
AOC P*	POL Storage Tank No. 368c	Reviewed Table Revision
AOC Q*	POL Storage Tank No. 368d	Reviewed Table Revision
AOC JJ	POL Storage Tank No. 2276	Reviewed Table Revision
AOC KK	POL Storage Tank No. 2280	Reviewed Table Revision
AOC MM	POL Storage Tank No. 2300	Reviewed Table Revision
AOC NN	POL Storage Tank No. 2302	Reviewed Table Revision
AOC SS	POL Storage Tank No. 2327	Reviewed Table Revision
AOC VV	POL Storage Tank No. 3117	Reviewed Table Revision
AOC WW	POL Storage Tank No. 3118	Reviewed Table Revision
AOC XX	POL Storage Tank No. 3121a	Reviewed Table Revision

<b>TABLE 3</b>		
<b>LIST OF SOLID WASTE MANAGEMENT UNITS (SWMUs) AND AREAS OF CONCERN (AOCs)</b>		
<b>WITH CORRECTIVE ACTION COMPLETE WITHOUT CONTROLS STATUS</b>		
<b>SWMU/AOC</b>	<b>DESCRIPTION</b>	<b>COMMENTS</b>
AOC YY	POL Storage Tank No. 3121b	Reviewed Table Revision